



**CARSON CITY CONSOLIDATED MUNICIPALITY  
NOTICE OF MEETING OF THE  
CARSON CITY AUDIT COMMITTEE**

**Day:** Tuesday  
**Date:** June 18, 2013  
**Time:** Beginning at 3:00 p.m.  
**Location:** Community Center, Sierra Room  
851 East William Street  
Carson City, Nevada

## **Agenda**

**1. Call to Order**

**2. Roll Call**

**3. Public Comments and Discussion:**

The public is invited at this time to comment on and discuss any topic that is relevant to, or within the authority of, the Carson City Audit Committee. In order for members of the public to participate in the Committee's consideration of an agenda item, the Committee strongly encourages members of the public to comment on an agenda item during the item itself. No action may be taken on a matter raised under public comment unless the item has been specifically included on the agenda as an item upon which action may be taken.

**4. For Possible Action: Approval of Minutes - February 12, 2013**

**5. For Possible Action: Adoption of Agenda**

**6. For Possible Action: Presentation and discussion on options for the draft Fraud Waste and Abuse (FWA) Program Development and possible action to forward to the Board of Supervisor with recommendations.**

Summary: The Board of Supervisors approved the FWA program development at their March 7, 2013 Board meeting. Moss Adams will provide options and draft policies and procedures to the audit committee and will solicit input from them regarding the next steps in the process.

**7. For Possible Action: Discussion and possible action regarding the presentation, discussion and possible recommendations to the Board of Supervisors on the Fleet Management Efficiency Study as provided by Moss Adams.**

Summary: The Board of Supervisors approved the Fleet Management Efficiency Study at their March 7, 2013 Board meeting. Moss Adams will present a draft of the study to the Audit Committee for discussion and possible recommendations to the Board of Supervisors.

**8. For Possible Action: To schedule the next meeting of the Carson City Audit Committee.**

9. **Public Comment** - The public is invited at this time to comment on any matter that is not specifically included on the agenda as an action item. No action may be taken on a matter raised under this item of the agenda.

10. **For Possible Action: To Adjourn**

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*Agenda Management Notice - Items on the agenda may be taken out of order; the public body may combine two or more agenda items for consideration; and the public body may remove an item from the agenda or delay discussion relating to an item on the agenda at any time.*  
.....

*Titles of agenda items are intended to identify specific matters. If you desire detailed information concerning any subject matter itemized within this agenda, you are encouraged to call the responsible agency or the City Manager's Office. You are encouraged to attend this meeting and participate by commenting on any agenda item.*  
.....

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[www.carson.org](http://www.carson.org)*  
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This notice has been posted at the following locations:

- Community Center 851 East William Street
- Public Safety Complex 885 East Musser Street
- City Hall 201 North Carson Street
- Carson City Library 900 North Roop Street
- Business Resource & Innovation Center (BRIC) 108 East Proctor Street

Date: June 12, 2013

**CARSON CITY AUDIT COMMITTEE**  
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**DRAFT**

A regular meeting of the Carson City Audit Committee was scheduled for 3:00 p.m. on Tuesday, February 12, 2013, in the Community Center Sierra Room, 851 East William Street, Carson City, Nevada.

**PRESENT:** Chairperson Michael Bertrand  
Vice Chairperson William Prowse  
Member Ken Brown  
Member John Bullis  
Member John McKenna

**STAFF:** Larry Werner, City Manager  
Nancy Paulson, Deputy Finance Department Director  
Tamar Warren, Deputy Clerk / Recording Secretary

**NOTE:** A recording of these proceedings, the committee's agenda materials, and any written comments or documentation provided to the recording secretary during the meeting are part of the public record. These materials are available for review, in the Clerk's Office, during regular business hours.

**1 - 2. CALL TO ORDER AND ROLL CALL (3:01:31)** - Chairperson Bertrand called the meeting to order at 3:01 p.m. Roll was called; a quorum was present. Chairperson Bertrand welcomed Member Bullis.

**3. PUBLIC COMMENTS AND DISCUSSION (3:02:03)** - Chairperson Bertrand entertained public comment; however, none was forthcoming.

**4. POSSIBLE ACTION ON APPROVAL OF MINUTES - November 20, 2012 (3:02:38)** - Chairperson Bertrand entertained a motion to approve the minutes. **Vice Chairperson Prowse moved to approve the minutes. Member Brown seconded the motion. Motion carried 5-0.** In response to a question, Mr. Werner advised that no information relative to appeals had yet been received from the Nevada State Public Defender's Office. He agreed to follow up.

**5. POSSIBLE ACTION TO ADOPT THE AGENDA (3:04:30)** - Chairperson Bertrand entertained a motion to adopt the agenda. **Member Brown moved to adopt the agenda. Member McKenna seconded the motion. Motion carried 5-0.**

**6. POSSIBLE ACTION TO IDENTIFY, DISCUSS, AND PROVIDE RECOMMENDATIONS TO THE BOARD OF SUPERVISORS ON ADDITIONAL PROJECTS TO BE PERFORMED BY THE INTERNAL AUDITOR FOR THE PERIOD ENDING JUNE 30, 2013. POTENTIAL TOPICS INCLUDE, BUT ARE NOT LIMITED TO, PERFORMANCE MEASURES, INTERNAL CONTROLS, AND THE SECOND PHASE OF THE FRAUD, WASTE, AND ABUSE PROJECT (3:04:52)** - Chairperson Bertrand introduced this item, and reviewed the agenda materials. Mark Steranka, of Moss-Adams, LLP, clarified that the Fraud, Waste, and Abuse Program Development and Fleet Management Efficiency Study projects have been recommended to the Board of Supervisors. Said projects are agendized for Board of Supervisors approval at their February 21<sup>st</sup> meeting.

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**DRAFT**

Chairperson Bertrand entertained discussion of the committee members. Member Brown suggested considering "overtime issues" at the Fire Department, and discussion ensued. Mr. Werner advised that both the Fire Department and the Sheriff's Office have implemented the TeleStaff program to manage overtime and vacancies. Member McKenna suggested requesting Fire Department and Sheriff's Office staff to provide a report on overtime costs, noting that he had no knowledge of overtime issues. Vice Chairperson Prowse discussed the importance of establishing a means by which to identify possible audit projects in order that preliminary work can be conducted.

In response to a question, Mr. Steranka offered to revisit the previously-conducted risk assessment to determine anything "that warrants another look." Vice Chairperson Prowse suggested a joint meeting between the committee and the Board of Supervisors "to discuss how the internal audit process works, to solicit ideas and suggestions or concerns from the committee members to get an idea of what they're looking for from the ... Audit Committee." Mr. Munn cautioned against straying from the agenda item.

Chairperson Bertrand entertained suggestions of the committee members relative to additional recommended audit projects, as outlined in the agenda materials. In response to a question, Mr. Werner discussed support for the fleet management efficiency study and the performance measure program. Vice Chairperson Prowse suggested incorporating a performance measure review into the fleet management efficiency study, and Mr. Steranka agreed.

In response to a previous question, Mr. Steranka reviewed the results of the risk assessment. At Chairperson Bertrand's request, Mr. Steranka discussed options based on the audit program recommendations and the remaining contract budget. He responded to questions of clarification relative to the costs associated with the audit program recommendations, as outlined in the February 5, 2013 memo. Member McKenna suggested allocating the remaining contract budget to the performance measures program to be included in the fleet management efficiency study, and the second phase of the fraud, waste, and abuse program development. Vice Chairperson Prowse discussed the phases of the fraud, waste, and abuse program development, and acknowledged that funding to implement the program would be necessary. Extensive discussion followed and, in response to a question, Mr. Steranka advised that "the basic elements that would likely be in a fraud, waste, and abuse program would be relatively inexpensive. ... The things that we've talked about that are common, out-of-pocket expenditures would be things like setting up the hotline and who's on the other end of that phone call. And, if you outsource that, which is common, ... there's a cost to that ..." Mr. Steranka offered to outline the range of costs, in the short term, "to equip the committee with ... some benchmarks."

In response to a question, Mr. Steranka reviewed estimated costs associated with previously-discussed direction. Chairperson Bertrand summarized the previously-discussed direction and entertained a motion. **Member McKenna moved to add to the fleet management efficiency study a performance measures component, and to set aside \$15,000 for implementation of recommendations relative to the fraud, waste, and abuse program. Vice Chairperson Prowse seconded the motion. Motion carried 5-0.**

**7. POSSIBLE ACTION TO SCHEDULE THE NEXT MEETING OF THE CARSON CITY AUDIT COMMITTEE - Deferred.**

**8. PUBLIC COMMENT (3:40:58) - Chairperson Bertrand entertained public comment; however, none was forthcoming.**

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**DRAFT**

9. **ACTION TO ADJOURN (3:41:07)** - Member McKenna moved to adjourn the meeting at 3:41 p.m. Vice Chairperson Prowse seconded the motion. Motion carried 5-0.

The Minutes of the February 12, 2013 Carson City Audit Committee meeting are so approved this \_\_\_\_\_ day of \_\_\_\_\_, 2013.

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MICHAEL BERTRAND, Chair

**Carson City Audit Committee  
Agenda Report**

**Date Submitted:** June 6, 2013

**Agenda Date Requested:** June 12, 2013

**To:** Chair and Members

**From:** Michael Bertrand, Chairman

**Subject Title:** For Possible Action: Presentation and discussion on options for the draft Fraud Waste and Abuse (FWA) Program Development and possible action to forward to the Board of Supervisors with recommendations.

**Summary:** The Board of Supervisors approved the FWA program development at their March 7, 2013 Board meeting. Moss Adams will provide options and draft policies and procedures to the audit committee and will solicit input from them regarding the next steps in the process.

**Type of Action Requested:** (check one)

Resolution

Ordinance

Formal Action/Motion

Other (Specify)

**Does This Action Require A Business Impact Statement:**  Yes  No

**Recommended Committee Action:** Will depend on discussion and possible recommendations.

**Explanation for Recommended Committee Action:** See Staff Summary

**Applicable Statute, Code, Policy, Rule or Regulation:**

**Fiscal Impact:** N/A.

**Explanation of Impact:** N/A

**Funding Source:** N/A

**Alternatives:** N/A

**Supporting Material:** Draft Fraud Waste and Abuse policies and procedures provided by Moss Adams

**Prepared By:** Michael Bertrand

Reviewed By: Nancy Paulso Date: 6/11/13  
(Finance Director)

**Board Action Taken:**

Motion: \_\_\_\_\_

	Member	Aye/Nay
1)	_____	_____
2)	_____	_____
3)	_____	_____
4)	_____	_____
5)	_____	_____

\_\_\_\_\_  
(Vote Recorded By)



**Carson City**  
**Fraud, Waste, and Abuse Program - DRAFT**

June 12, 2013

Prepared by:

Moss Adams LLP

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Portland, OR 97205

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**MOSS ADAMS** LLP

Certified Public Accountants | Business Consultants

*Acumen. Agility. Answers.*



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## I. EXECUTIVE SUMMARY

All City employees share the common purpose of serving the public and ensuring public funds are spent wisely. The work of the City should be conducted fairly, equitably, ethically, and transparently. Proactive steps must be taken to ensure community commitments and management objectives are met. It is important for employees to be provided a mechanism to voice concerns when they see or feel something is not right.

As a result, Carson City has established a Fraud, Waste, and Abuse Program that is available to all City employees and the public. The program operates 24 hours a day, 7 days a week. Reports of suspected inappropriate activity can be made using the City's secure website or by calling a toll-free number. All reports submitted are treated confidentially.

Carson City employees are entrusted with public funds and have a duty to use those funds economically, efficiently, effectively, and ethically. When City employees do not honor that obligation, it is imperative to identify and correct those actions. The City is committed to reviewing all reports and investigating all legitimate reports.

### Purpose of a Fraud, Waste, and Abuse Program

A Fraud, Waste, and Abuse (FWA) Program is a mechanism for employees or members of the public to report activities perceived to be misconduct, violations of City policy or ethics, theft, waste, or misuse of City assets. The objective of a FWA program is to identify and stop loss of City resources and act as a deterrent to fraud, waste, and abuse.

In order to facilitate reports of fraud, waste, or abuse, a FWA hotline is administered by [the City Auditor], complaint reports are received by [TBD], and all reports are viewable by the District Attorney. Please do not use this program to report [grievable labor issues], which should be reported to the Human Resources Department. Matters of threat to a person should be reported to the Sheriff's Office by calling 911.

### Benefits of a Fraud, Waste, and Abuse Program

There are numerous benefits to a Fraud, Waste, and Abuse Program. It is important for not only identifying and quantifying losses to the City, but also preventing future losses. Specific benefits include:

- Identification and termination of occurrences of fraud, waste, and abuse.
- Recovery of funds as a result of investigations.
- Deterrence of inappropriate behavior by increasing awareness of these actions
- A safe mechanism for employees and the public to voice concerns and report suspected inappropriate activity.
- Commitment to the City's core values through the promotion of the program.
- Improvement in the City's internal control processes.
- Enforcement of an ethical work environment.

## II. FRAUD, WASTE, AND ABUSE DEFINITIONS

### A. FRAUD DEFINITION

Fraud is defined as a dishonest and deliberate course of action that results in obtaining money, property, or an advantage to which City employees or an official committing the action would not normally be entitled. Fraud also encompasses intentional misleading or deceitful conduct that deprives the City of its resources or rights. There are three categories of fraud. They include 1) financial statement fraud, 2) misappropriation of assets, and 3) corruption. Examples of fraud include but are not limited to:

- Falsifying financial records to cover up theft.
- Theft or misuse of city money, equipment, supplies, and/or other materials.
- Intentionally misrepresenting the costs of goods or services provided.
- Falsifying payroll information.
- Use of city equipment or property for personal use/gain, non-business reasons.
- Submitting false vouchers for reimbursements.
- Soliciting or accepting a bribe or kickback.
- Intentional use of false weight or measures.

### B. WASTE DEFINITION

Waste is defined as the needless, careless, or extravagant expenditure of City funds, incurring of unnecessary expenses, or mismanagement of City resources or property. Waste does not necessarily involve private use or personal gain, but almost always signifies poor management decisions, practices, or controls. Examples of waste include but are not limited to:

- Purchase of unneeded supplies or equipment.
- Purchase of goods at inflated prices.
- Failure to reuse or recycle major resources or reduce waste generation.

### C. ABUSE DEFINITION

Abuse is defined as the intentional, wrongful, or improper use or destruction of City resources, or seriously improper practice that does not involve prosecutable fraud. Abuse can include the excessive or improper use of an employee or an official's position in a manner other than its rightful or legal use. Examples of abuse include but are not limited to:

- Failure to report damage to city equipment or property.
- Using one's position in one city department to gain an advantage over another city resident when conducting personal business in another city department.

- Serious abuse of city time such as significant unauthorized time away from work or significant use of city time for personal business.
- Abusing the system of travel reimbursement.
- Receiving favors for awarding contracts to certain vendors.
- Using city property, information or position for personal gain.
- Appropriating or diverting any business opportunity or idea in which the city might have an interest.
- Competing with the City in any way.
- Failure to disclose a conflict of interest.
- Participating in decision making where a conflict of interest resides.
- Improper use of supervisory authority in response to an employee taking action or refusing to take action.

**Action Item:** Approve the definitions for Fraud, Waste and Abuse as described above.

### III. FRAUD CATEGORIES

#### A. FINANCIAL STATEMENT FRAUD

Financial statement fraud includes intentional misstatements, omissions, or disclosures in financial statements designed to deceive financial statement users. Fraudulent financial reporting often involves management override of controls that otherwise may appear to be operating effectively. Common occurrences include overstating revenues and understating liabilities or expenses. Examples include:

- Manipulation, falsification, or alteration of accounting records or supporting documents from which financial statements are prepared.
- Misrepresentation in or an intentional omission from the financial statements of events, transactions, or other significant information.
- Intentional misapplication of accounting principles relating to amounts, classification, manner of presentation, or disclosure.

#### B. ASSET MISAPPROPRIATION

Asset misappropriation is theft of an entity's assets that causes the financial statements not to be presented in conformity with GAAP. False or misleading records or documents, possibly created by circumventing controls, may accompany misappropriation of assets. Examples include:

- Embezzling receipts
- Stealing assets
- Causing the City to pay for goods and services that have not been received
- Skimming revenues
- Payroll fraud

#### C. CORRUPTION

The Report to the Nation defines corruption as fraudsters who wrongfully use their influence in a business transaction in order to procure some benefit for themselves or another person, contrary to their duty to their employer or the rights of another. Examples include:

- Accepting kickbacks
- Engaging in conflicts of interest
- Bid rigging
- Economic extortion
- Illegal gratuities

**Action Item:** Approve the fraud categories as described above.

## IV. ETHICS

### Carson City Code of Ethics

The City has a documented 'Code of Ethics for Elected and Appointed Officials' which is documented in Chapter 2.34, Sections 010 – 100. The purpose of the ethics code is summarized as follows:

- Providing assurances of the utmost in integrity, honesty and fairness in business dealings
- Assuring conflict of interest between the public trust and private gain; and
- A belief that those entrusted with offices of the City has nothing to fear from full public disclosure of their business holdings.

The Code defines specific words and phrases, describes duties, disclosure statement content, specific examples of ethical violations for elected officials, committees, commissions, and appointed employees. The code also describes penalties for violation of the code for any official or employee who willfully and knowingly violated the provisions of the code.

### Business Ethics

Business ethics apply to right and wrong behavior in the business world and take on different meanings in different cultures, making it challenging to truly define business ethics. However, there are a number of areas where unethical practices may occur more frequently, including human resources and accounting.

### Human Resources Ethics

Interactions between managers and employees create opportunities for breaches of ethics. Discrimination based on ethnicity, gender, age or other factors is an issue. Managers who discriminate against minority groups in hiring practices, compensation decisions, and terms of employment can face legal and social consequences. Dishonesty and manipulation are also examples of unethical workplace behavior.

### Accounting Ethics

Financial accounting is a major ethical issue in business, and no amount of industry or government regulation seems able to prevent dishonest businesspeople from reporting financial information in unethical ways. Certain unethical accounting practices are illegal, such as misrepresenting income or expenses in financial statements through unjustifiable shifting of expenses to inappropriate periods to influence current financial results, obtain a better debt rate, or to maintain debt covenant requirements.

**Action Item:** Approve the inclusion of ethical issues within the FWA Program.

## V. IMPLEMENTATION

### A. PLANNING

#### Roles and Responsibilities

The Fraud, Waste, and Abuse Program will be administered and managed by the following City positions:

- City Manager and Board of Supervisors – set the tone for the program and provide a message on the City’s intranet page promoting ethical behavior with appropriate links for reporting.
- District Attorney – reviews reports to determine if there are civil or criminal matters to be addressed and takes appropriate actions.
- Human Resources – receives complaints and works with management to take appropriate action as a result of substantiated complaints.
- Risk Management – for substantiated complaints, works with management to determine if financial loss can be recovered through insurance coverage.
- City employees – responsible for reporting suspected inappropriate activity.
- Internal Audit/Contract Investigator – perform investigations as assigned.
- FWA Program Coordinator – individual or organizational position such as the internal auditor and/or Audit Committee, responsible for coordinating the FWA Program, monitoring, triage complaints.

**Action Item:** Further define the roles of key positions supporting the FWA Program, specifically the role of the Audit Committee and the FWA Program Coordinator need to be approved and assigned by the Board of Supervisors.

#### Tracking and Monitoring of Complaints

The City has established a case management process to capture, track, and report the following elements:

- A. Complaints received by category and sub-categories **if desired**.
  - Fraud: expense reimbursements, cash, and skimming
  - Waste
  - Abuse
  - Ethics
- B. Complaint triage / action taken

- Information insufficient for investigation
- Non-program complaint
- Referred to other department
- Flagged for investigation

C. Final disposition or conclusion – reported based on GAGAS requirements

- Condition – what really happened
- Criteria – what we expected to happen including identification of laws, rules, regulations, statutes, and generally accepted accounting principles
- Effect – financial impact to the City
- Cause – why the condition happened, including weaknesses in internal controls or override of internal controls
- Recommendations – addresses changes to internal control structure, assignment of duties and responsibilities, training, disciplinary action, or referral to the District Attorney for civil or criminal action

D. Reporting

- Report type
  - Formal report
  - Management letter
  - Personnel letter of disciplinary action
- Report recipients, as appropriate
  - Audit Committee
  - City Board of Supervisors
  - District Attorney
  - Human Resources
  - Risk Management
  - Employee(s) involved in the situation
  - Press
- Reporting forum
  - Executive session discussion – nondisclosure to public
  - Public disclosure

**Action Item:** Further define the tracking and monitoring function once other decisions have been made, specifically internal vs. external hotline mechanism, triage, and investigations responsibilities. Specify the categories and subcategories for reporting the results of complaints received.



## B. FRAUD HOTLINE

Providing individuals a means to report suspicious activity is a critical part of an anti-fraud program. Fraud reporting mechanisms, such as hotlines, should be set up to receive tips from both internal and external sources and support anonymity and confidentiality. Management should actively encourage employees to report suspicious activity, as well as enact and emphasize an anti-retaliation policy. According to the Association of Certified Fraud Examiners, the number one source for the initial detection of fraud is through a tip, with over 50% of tips coming from an employee. The City has several options to consider.

### Internal Hotline

The City could elect to manage the hotline within the City's current resources. One benefit of managing the hotline internally is cost. By managing internally, the City should incur little to no additional costs.

However, managing an internal hotline has some challenges that can significantly affect the success of the program. Those challenges include the following:

- Impact to current work assignments.
- Responsibility for receiving calls.
- Ensuring the hotline is staffed 24 hours a day and 7 days a week.
- Training individuals on how to capture the necessary information to adequately understand the 'who, what, where, when of a complaint.

Internal options for managing the hotline mechanism include the following:

#### Sheriff's Office

The Sheriff's Office currently receives 911 and non-emergency calls. The Sheriff's Office is well equipped to receive calls related to known fraud, as well as other civil and criminal activities beyond fraud, waste, and abuse.

However, not all calls that are of interest to the City may result in either a criminal or civil case, and those calls are not currently being forwarded to the appropriate department managers for follow-up and corrective action. Consideration would need to be given to which officers would be responsible for receiving calls to provide adequate coverage. In addition, the City should consider whether the Sheriff's Office has the capacity to staff a hotline 24/7. During emergency situations, designated officers may be needed for public safety, leaving the hotline unattended.

#### Human Resources Department

The City's Human Resources Department performs recruitment for all part-time, seasonal, intermittent, and full-time positions. All new hires are processed by the Human Resources Department and placed into the payroll system. The Human Resources Department provides a variety of training programs, including new hire orientation, which includes an introduction to benefits, policies and procedures,

workplace harassment, EEO training, a City-wide training program, and additional training at the request of Departments.

In addition, the Human Resources Department updates and maintains all City employee policies and procedures, participates in labor negotiations, manages the grievance processes outlined in the bargaining agreements, updates the City's intranet site, and publishes a monthly City-wide newsletter.

Human Resources also provides for the benefits of employees and retirees, which includes obtaining the services of benefit providers and the negotiation of contracts. Human Resources works closely with benefit providers to maintain the benefits and provide benefit education to the employees. All benefit changes are processed through the Department. Human Resources manages the Family Medical Leave Act program, oversees Fitness for Duty Certification requests, provides legal guidance on ADA issues, and maintains compliance with all state and federal laws relating to employment.

Careful consideration should be made before assigning the hotline responsibility to the Human Resources Department given the other responsibilities of this department. Of concern is the availability of the HR Director to answer the hotline and drop other tasks to attend to the call.

#### Finance/Risk Management Department

The Finance Department is responsible for maintaining a fiscally sound organization by maintaining accurate and timely financial and accounting records, establishing internal controls to protect and preserve City assets, and providing short- and long-term financial planning. Services provided by the Finance Department include accounting and financial reporting, budget management and compliance, debt management and capital financing, financial analysis and planning, payroll, and risk management. The Risk Management function is responsible for ADA information, the Safety Committee, and training classes (SHARPS and CPR/AED).

Careful consideration should also be made before assigning the hotline responsibility to the Risk Management Department similar to the HR Department.

#### External Hotline Answering Company

The City could elect to contract with a third party vendor to administer the offsite reporting system. Incident reports can be submitted in a number of ways and allows employees to call and speak to an operator at a designated phone number staffed by the vendor. There are distinct benefits to managing the hotline in this manner. Examples include:

- The hotline is available 24 hours a day/7 days a week/365 days a year.
- The persons receiving the calls are hotline professionals, trained in how to obtain the information necessary for the City to determine an appropriate course of action.
- Hotline companies have the ability to receive documents (Word, Excel, and PDF) and forward them to the City as evidence for the complaint, while maintaining the privacy of the caller.
- Hotline companies allow for the ability to communicate back and forth with the caller without revealing the identity of the caller.

- Hotline companies provide notification to a designated City employee for issues that are time sensitive, credible, and warrants immediate attention.
- Hotline companies provide case management of calls received, including archiving and data retention.
- Reports are provided summarizing or detailing the calls received, including call type, disposition (open or closed), etc.

The City would incur a cost to have the hotline answered by a professional hotline company. The costs are dependent on the level of service requested. Costs could total less than \$10,000 per year, depending on the services requested by the City and the number of calls received per month and per year.

Examples of hotline answering companies include, but are not limited to, the following:

- Global Compliance, Inc./Ethics Point: Provides employee hotlines and advanced incident reporting methods. All reports, whether via anonymous hotline/helpline, custom web portal or manager open-door report form, are captured in a central repository to support investigation, remediation, reporting and trend analysis.
- Lighthouse: Provides worldwide, anonymous reporting that helps companies identify improper behavior. They are committed to protecting the confidentiality and anonymity of employees who use our system. Their system and staff is committed to ensure that no report ever betray the confidential nature of their service.

Both companies provide a web-based demo.

**Action Item:** Board of Supervisors and/or City Manager to consider the following information before making a final decision for the hotline mechanism.

- Internal vs. external.
- Third-party hotline demos is consideration is given for an external vendor
- Cost considerations

## C. METHODS FOR CAPTURING COMPLAINTS

The City should provide employees and members of the public a variety of methods for reporting suspected inappropriate activity and behavior. These methods could include:

- Hotline (anonymous reporting mechanism, internal vs. external)
- On-line reporting (anonymous vs. full-disclosure, link on intranet)
- Phone call
- Face-to-face

- Mail

Regardless of the method, the City/Internal Auditor should ensure individuals receiving complaints have received appropriate training and are equipped to obtain and document all relevant information, including supporting documents and items listed under Program Review.

**Action Item:** Determination on the technology to be utilized by the City to capture concerns.

## D. PROGRAM REVIEW

The Board of Supervisors should implement a periodic (annual or more frequent) review of the program to validate that the Fraud, Waste, and Abuse Program is meeting the Board's and management's objectives and providing useful information. The review should include confirmation of individual roles and responsibilities, policies and procedures, and the results of investigations conducted. Statistical information should also be reported, including consideration for the following:

- Number of complaints received
  - Referred – non-city, information requests, etc.
  - Under investigation
  - Open – pending additional information
  - Closed
- Sources of complaints
  - Hotline
  - On-line
  - Phone
  - Face-to-face
  - Mail
- Types of complaints
  - Employee misconduct
  - Contractor misconduct
  - Fraud – misappropriation of assets, false reporting
  - Wasteful spending
  - Abuse of position
  - Ethics
- Cases closed and reason for closing
  - Investigated – substantiated
  - Investigated – not-substantiated
  - Referred
  - Insufficient information – no action taken
- Case Highlights – Investigations conducted – loss substantiated

- Identified loss and impact to the City
- GAGAS finding elements – condition, criteria, effect, cause
- Recommendations in internal controls

**Action Item:** Determination on ‘who’ is capturing the information, creation of reports for various decision makers, frequency of reporting, parties to receive report, and frequency of formal/informal presentations and recipients of written reports. This decision will be driving by the case management decisions made and the information available.

## E. COMMUNICATION PLAN

The City should launch the Fraud, Waste, and Abuse Program that incorporates the City’s Code of Ethics by setting an appropriate tone at the top. Consideration should be given to the following:

- Message from the Board of Supervisors and City Manager kicking-off the program
- Intranet page link to reporting options
- Recognition for positive behavior
- Whistleblower protection
- Plan for on-going support and communication about the program
- Message on payroll stubs
- Posters
- News letters
- New hire training
- Annual training
- Presentations (oral or written) to various entities
  - Board of Supervisors
  - Public meetings
  - Conferences
  - Press

**Action Item:** The Board of Supervisors and/or City Manager to determine which communication mechanisms to utilize and ‘when’ the communication should occur.

## F. REACTING TO COMPLAINTS

Regardless of the mechanism the City selects for receiving the initial complaint, procedures need to be established for triaging complaints, investigating the complaints, and communicating the investigation results.

## Triage Escalation

The City should establish escalation for complaints as follows:

- Immediate response – call indicates misappropriation of the City’s assets, false reporting, misuse of City assets, etc.
- Referral – based on the circumstances of the complaint, reports may be referred to other departments or outside the City. In such instances, the caller should be notified of the referral. The call can be closed upon referral but should be reported as such, or it may remain open until the final resolution is communicated to the City.
- Annual audit plan – call indicates the need for a process redesign or modification to internal controls but no financial loss to the City.
- Follow-up – call requires additional information before appropriate action can be determined.

**Action Item:** The Board of Supervisors to approve the triage escalation categories

## Investigating Complaints

Depending on the complaint, the issue(s) needs to be assigned to the appropriate auditor(s) for investigation. The auditor (internal auditor or contractor) assigned to investigate the complaint should:

- Read the initial hotline report.
- Obtain any supporting documents provided by the caller.
- Identify additional evidence needed to resolve the issue.
- Identify those who will be contacted during the investigation (suspect, victim, witnesses, those within the internal control process but who may not have knowledge of the specific issue, and others as determined necessary).
- Communicate to the caller appropriate information regarding the City’s whistleblower policy.
- Perform investigative procedures to determine the validity of the complaint and documenting:
  - Steps taken
  - Evidence gathered – chain of custody
  - Conclusions reached
  - Quantification of financial loss to the City, if any
  - GAGAS – criteria, condition, cause, effect, and recommendations
- Keep the appropriate parties informed of the progress of the investigation.
- Communicate the final results of the investigation.
- Manage information on a need-to-know basis.
- Maintain case files for an appropriate period. This may be driven by whether or not the case results in civil or criminal charges.

**Action Item:** The Board of Supervisors to approve the overall investigation strategy of ‘who’ will be conducting the investigations. The strategy may change depending on the circumstances as well as ‘who’ is assigned to conduct the investigation (contracted out, referral, internal audit, etc.).

### Communication

Within the escalation structure, the City should create a reporting structure that includes reporting to the following:

- District Attorney’s office – potential civil or criminal activity
- Human Resources Department – employee disciplinary action
- Audit Committee – consideration of audits performed, status of investigations
- Board of Supervisors – periodic reporting of activity

**Action Item:** The Board of Supervisors to approve who is to receive communication of the investigation.

## VI. POLICIES AND PROCEDURES

The City should formalize its intentions in written policies and procedures. Of particular importance is whistleblower protection.

The risk and fear of retribution can deter many people from reporting allegations of wrongdoing against a colleague, manager, Board member, or a City vendor. The City's Fraud Policy includes "Whistle-Blower Protection" and prohibits retribution against any employee who may have made a report of suspected inappropriate activity. The City will take each call seriously and conduct an investigation as the issue warrants and evidence is available.

The City is committed to protecting those who report wrongdoing. This protection is supported by the establishment of an anonymous reporting mechanism.

**Action Item:** Once decisions are made in the above sections, the policies and procedures will be further developed.



## VII. TRAINING

The City should provide initial and ongoing training to all City employees on the Fraud, Waste, and Abuse Program.

### Initial Training

Initial training should include discussion of the following:

- Program purpose and benefits
- Roles and responsibilities
- Employee responsibilities for reporting suspected inappropriate activity
- How to make a report using all various methods (hotline, web, or face-to-face)
- Investigation considerations
- Reporting of investigation results – public vs. private information.

### On-going Training

On-going training is important to reinforce management's commitment to reducing loss of resources to the City. The training can be part of the City's annual training program or specific to a Department.

### Fraud Awareness Training

In order for City employees to understand when and what to report employees need to receive fraud awareness training. Consideration should be given to which employees should receive training (managers, directors, supervisors, line employees, etc.) Such training could include the following topics:

- Definition of fraud, waste, and abuse with examples of each
- Fraud triangle – fraud environment – answering why fraud happens
- Opportunity points for fraud to occur
- Internal controls intended to prevent and detect fraud
- The importance of corrective controls and the message it sends to employees
- Fraud schemes – what does fraud look like, how to identify and understand various schemes
- Characteristics and red flags of perpetrators

**Action Item:** Board of Supervisors and/or City Manager to approve training and the timing of such training. In addition, consideration should be given to an external training to provide Fraud Awareness Training, which has associated costs.

**Carson City Audit Committee  
Agenda Report**

**Date Submitted:** June 6, 2013

**Agenda Date Requested:** June 12, 2013

**To:** Chair and Members

**From:** Michael Bertrand, Chairman

**Subject Title:** For Possible Action: Discussion and possible action regarding the presentation, discussion and possible recommendations to the Board of Supervisors on the Fleet Management Efficiency Study as provided by Moss Adams.

**Summary:** The Board of Supervisors approved the Fleet Management Efficiency Study at their March 7, 2013 Board meeting. Moss Adams will present a draft of the study to the Audit Committee for discussion and possible recommendations to the Board of Supervisors.

**Type of Action Requested:** (check one)

( ) Resolution

( ) Ordinance

(X) Formal Action/Motion

( ) Other (Specify)

**Does This Action Require A Business Impact Statement:** ( ) Yes (X) No

**Recommended Committee Action:** Will depend on discussion and possible recommendations.

**Explanation for Recommended Committee Action:** See Staff Summary

**Applicable Statute, Code, Policy, Rule or Regulation:**

**Fiscal Impact:** N/A.

**Explanation of Impact:** N/A

**Funding Source:** N/A

**Alternatives:** N/A

**Supporting Material:** Draft Fleet Management Efficiency Study provided by Moss Adams

**Prepared By:** Michael Bertrand

Reviewed By: Nancy Paulso  
(Finance Director)

Date: 6/11/13

**Board Action Taken:**

Motion: \_\_\_\_\_

	Member	Aye/Nay
1)	_____	_____
2)	_____	_____
3)	_____	_____
4)	_____	_____
5)	_____	_____

\_\_\_\_\_  
(Vote Recorded By)



# Carson City

## Fleet Management Efficiency Study Final Report

June 12, 2013

Prepared by:

Moss Adams LLP

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Suite 2800

Seattle, WA 98104

(206) 302-6500

**MOSS ADAMS** LLP

Certified Public Accountants | Business Consultants

*Acumen. Agility. Answers.*

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## I. EXECUTIVE SUMMARY

As part of the Carson City's effort to continually improve the economy, efficiency, and effectiveness of operations, the City's Internal Auditor conducted an efficiency study of the Fleet Services Division. Through the study, a number of fleet and equipment management practices were identified that could improve the functionality of the City's maintenance efforts. Many of the recommendations reflect a basic transition of fleet management from its historical, informal roots to a more formal structure, which incorporates industry best practices. The operational recommendations address the following major issues:

- **A lack of consistent and comparable fleet and equipment maintenance data from the fleet operation.** The City has not established and implemented a performance measurement system and consequently, does not have associated data. This missing information includes measures such as downtime, repeat repairs, mechanic performance, labor costs, and vehicle miles per gallon, all of which are helpful in evaluating agency performance against industry standards. The City's plan to replace the current Fleet Services information system with a more adequate and comprehensive system should help with these issues.
- **The inability of the current operational structure and staffing to support the fleet.** The number of fleet units overdue for replacement (64 of 338 rolling units), coupled with the lack of available mechanics has placed a tremendous burden on the workload of Fleet Services. Several fleet customers stated that spare vehicles are a necessity because of the poor turnaround time when their units are in the shop for repairs. A new staffing plan addresses the organizational issues reflected in this study and recommends adding fleet personnel and creating a second shift at the shop.
- **A lack of awareness of costs relative to the marketplace.** We calculated a fully burdened shop labor rate of \$248/hour, which is nearly four times the current labor rate used by Fleet Services. This is primarily due to Fleet Services being understaffed and the low productivity (wrenching hours) of its mechanics.
- **A financial and management information system incapable of effectively managing costs or encouraging efficiencies.** The City's current fleet operations financial planning process does not encourage positive behavior of fleet customers in terms of minimizing fleet size and an efficient vehicle support system. Development and implementation of a chargeback system to track and recover the costs associated with fleet maintenance is critical to addressing this issue.
- **The lack of a comprehensive fleet transportation policy that applies to officials and employees when conducting official business.** All fleet related functions should be under the full control and management of the Fleet Services. The policy should establish guidelines relating to vehicle assignment criteria, standby and take home usage, and use of personal vehicles. It should also include performance measures that effectively monitor and manage the fleet services function.

A complete list of recommendations is provided in Appendix B of this report. The estimated net impact of the recommendations is an annual increase of approximately \$32,000 (See Appendix C.). However, conducting a fleet utilization study, as recommended in this report, would likely achieve a return on investment sufficient to cover the cost of conducting this study and the net financial impact of the recommendations contained in this report.

In order to facilitate the implementation of recommendations contained in this report, it will be important to sequence actions in a logical and financially feasible manner. While many of the recommendations focus on improving efficiency and effectiveness, only a few have the potential to reduce costs since a number of recommendations will require an investment to improve efficiency and/or effectiveness. The opportunities for reducing costs focus on fleet utilization, parts procurement, and vendor service procurement. However, hiring a Fleet Manager is viewed as a prerequisite to some of the cost savings activities.

A key to making the finances work is conducting a fleet utilization study, since this type of study is typically the best way to achieve costs savings. A fleet utilization study should pay for a Fleet Manager, who is needed to achieve parts and commercial work procurement efficiency gains. Procurement efficiency gains should pay for a Storekeeper. Similarly, commercial repair efficiency gains and the additional of mechanics and part-time service attendants should enable commercial work to be brought in house to realize associated expenditure reductions. The general timing of key recommendations is estimated below.

- |   |             |
|---|-------------|
| 1. Conduct Utilization Study                          | months 1-3  |
| 2. Hire Fleet Manager                                 | months 3-5  |
| 3. Achieve parts and commercial work efficiency gains | months 6-8  |
| 4. Add storekeeper, mechanics, and service attendants | months 7-10 |
| 5. Bring select commercial work in-house              | months 8-12 |

Another critical success factor is the implementation of key performance metrics to support the evaluation of operational efficiency and effectiveness and informed budget decision making. Key performance measures include:

- Profitability
- Scheduled maintenance rate
- Vehicle and equipment downtime
- Parts turnover ratio
- Fleet utilization
- Types of repeat repairs
- Vehicle-hours (or days) lost waiting for parts

The Carson City Board of Supervisors and Audit Committee should expect an implementation plan to be prepared and submitted by the Public Works Department that defines how the recommendations contained in this report will be addressed.

## II. BACKGROUND, OBJECTIVES, SCOPE, AND METHODOLOGY

### A. BACKGROUND

The Fleet Services Division, located within the Operations Division of Carson City's Public Works Department, is responsible for fleet administration, asset management, preventive maintenance, and repair work for all vehicles, including police, fire, public works, and public transit. The Division is comprised of five Mechanic IIIs who report to the Fleet Services Supervisor. The Fleet Services Supervisor reports to a part-time Fleet Manager who in turn reports to the Public Works Operations Manager. Carson City's fleet includes 356 motorized vehicles and more than 100 pieces of trailers and related equipment, with a current replacement value of approximately \$32 million.

The Fleet Services Division serves all 17 City departments. Within the Public Works Department, which supports its fleet via an enterprise fund, there are 143 vehicles with an estimated replacement value of approximately \$13 million. The remaining 213 vehicles in the City's fleet are financed through the General Fund, with an estimated replacement value of approximately \$19 million. The largest users of the General Fund financed fleet include the Sheriff's Department, with 75 vehicles; the Parks Department, with 48 vehicles; and the Fire Department, with 39 vehicles.

### B. OBJECTIVES AND SCOPE

The objective of this study is to determine whether the fleet management group could operate more efficiently. Periodically examining fleet assets and the operation that supports them to ensure efficient management of the investment is a best practice in local government and generally consists of two major components: 1) a Fleet Services assessment, and 2) a utilization review. The study assesses the Fleet Services operation and identifies opportunities for improvement. It is intended to provide the City with an overall review of Fleet Services, with a specific focus on the use of maintenance staff responsibilities, fleet policy, and use of performance metrics.

Moss Adams LLP teamed with Municipal Fleet Consultants to conduct a fleet management efficiency study. This study is not a financial audit. It is not intended to be an assessment of internal controls, compensation, or compliance with regulations, policies, or procedures.

### C. METHODOLOGY

#### Interviews

We conducted a series of interviews and walkthroughs with Fleet Services staff in April and May 2013. A site visit of the fleet maintenance facility was conducted to observe day-to-day operations, gather information, and assess existing equipment and tools. The largest fleet customers within the City, the Fire, Sheriff, and Parks Departments, were also interviewed to obtain a customer perspective of fleet maintenance and operations.



### Document Review

We reviewed financial, program, and policy documents, including inventory records, budgets, maintenance contracts, and policies and procedures. To the extent available, performance and workload indicators were also reviewed.

### Analysis

Fleet Services' operations, policies, and procedures were evaluated against best practices associated with highly efficient and effective fleet maintenance operations. Opportunities for improvements were identified and cost savings were estimated where applicable.

### Results

The results of the study are conveyed through the findings and recommendations provided in this report.

## III. FINDINGS AND RECOMMENDATIONS

### A. ORGANIZATION AND FACILITIES

#### 1. Finding: The Fleet Services facility could be organized more efficiently.

Fleet Services operates one central maintenance facility located at the Carson City Corporation Yard, where all maintenance and repair work is performed to serve all City departments. The facility is open Monday through Thursday from 7:00 AM to 5:30 PM. In addition to the main shop, which consists of five bays, there is a separate auxiliary shop dedicated to maintaining the Sheriff's fleet, including motorcycles. An additional bay, located in a standalone building adjacent to the main shop is used to perform tire repairs.

The number of bays in the main shop is not sufficient to support the current compliment of mechanics. In addition, there are no drive-through bays. Consequently, mechanics are forced to back large fire engines and construction-type equipment out of bays, instead of being able to pull forward to exit the shop. There are plans to add two additional bays this year, and funds have been set aside for this project.

The parts room is located at the northwest end of the shop and serves as a break room and reference material library. The parts room is not secure, and there is nobody designated to be responsible for its contents. Mechanics access this area on a regular basis to retrieve parts needed to maintain and repair the fleet units they work on. Another room located at the southwest end of the shop contains oil and lube tanks, as well as infrequently used spare parts. Hazardous liquids and batteries are also stored here, as well as some shop equipment and tools. Fabrication work is performed in the first bay, adjacent to the parts and break room.

The auxiliary shop, where the Sheriff's units are maintained, consists of two service bays and one wash bay. One mechanic is assigned to this shop. There is one side-by-side lift and platform to perform motorcycle maintenance. Because this shop is separated from the main shop, police customers are in the habit of bypassing the Shop Supervisor with their requests for repair work and communicating with the lone mechanic who is stationed there. This interrupts his productivity and concentration on tasks.

An ongoing problem reported during facility walkthroughs is that customers frequently interact with working mechanics. Fleet Services customers have a tendency to approach mechanics with their requests for repair work, instead of going through the Shop Supervisor. This interrupts the workflow process and presents a liability when non-fleet personnel subject themselves to the numerous dangers inherent to repair shops. The design of the shop encourages these interactions, because customers must access the Shop Supervisor by walking through one of the existing repair bays where work is being performed.

**Recommendation: Redesign the main shop to support better workflow, provide supervision oversight, and restrict customer access to work areas.**

As part of the planned Fleet Services facility additions, the City should redesign the facility to support more efficient operations. In particular, the City should consider the following changes to the facility design:

- Relocating the parts room to a more central area in the shop when the two bays are added to the west wing. This will reduce the distance for mechanics to access parts.
- Inventorying the spare parts and surplus those that are not needed.
- Contracting the tire service to a third-party vendor and utilizing the bay for fabrication work, or moving the fabrication equipment into this bay along with the tire equipment.
- Relocating the Shop Supervisor's office to an area that all customers are required to access in order to obtain service. Install proper signage that informs customers not to access the shop area and directs them to the Supervisor's office. Install chains across the entrance to each repair bay to discourage customer access to the shop area.

## B. SERVICE DELIVERY

### Maintenance and Repair Program

#### 2. Finding: Fleet Services' preventive maintenance program is underdeveloped.

A typical municipal fleet services department spends 60% to 70% of its time on preventive maintenance and 30% to 40% on repairs. Fleet personnel were unable to define the shop's ratio of preventive maintenance to repairs. A backlog of preventive maintenance also exists. According to staff, there is a backlog of preventive maintenance services for Police units of about 30%. The rest of the fleet is backlogged 10%. For example, there are 30 preventive maintenance services scheduled for May that will need to be moved to June for servicing.

Fleet Services does not plan for its yearly preventive maintenance workload. Instead, a schedule of PM servicing is developed every month and customers are notified in advance when to bring their fleet units in for service.

#### Recommendation: Schedule the preventive maintenance workload for the entire year.

The centerpiece of any vehicle maintenance program is its preventive maintenance program. A good preventive maintenance program should minimize breakdowns and unscheduled repairs, allowing for vehicles and equipment to remain in service without interrupting the daily tasks of customers.

The advantage of mapping out an entire year's worth of scheduled maintenance is to determine if the City has sufficient staffing to cover the workload and, if not, what work will be contracted out to commercial vendors. It can also be used to determine the number and types of parts that will be needed.

#### 3. Finding: The preventive maintenance checklists used by Fleet Services are too general.

There are separate checklists for automotive, trucks, and small miscellaneous equipment, but there are no class-specific checklists. As a result, manufacturer-recommended inspections unique to individual classes are not reflected in the checklists.

The checklists contain multiple echelons of progressive services (e.g., A-Service, B-Service, and C-Service, with C-Service being the most comprehensive). However, staff reports that the A-Service has been eliminated and only the B and C-Services are being followed. As a result, Fleet Services may be spending more time and effort than what is necessary by performing all the tasks that a “B-Service” dictates when only an “A-Service” is required.

In addition, Fleet Services does not incorporate a progressive, systematic inspection process that mechanics are required to follow, which results in less than optimal maintenance efficiency.

**Recommendation: Redesign preventive maintenance checklists to reflect appropriate (manufacturer) inspections that are applicable to various classes of vehicles and equipment, as well as a progressive inspection process.**

The preventive maintenance checklists need to be redesigned not only to address class types, but also to include such items as recording tire air pressure, tire tread depth, brake lining thickness, and appropriate actions (i.e., inspected and ok, adjustments made, repair required). In addition, there should be a place for the mechanic’s signature, verifying that the inspection was completed satisfactorily. As part of reengineering the preventive maintenance program, Fleet Services should consider making this a core part of the process. (See Appendix E for examples of preventive maintenance checklists.)

#### **4. Finding: Most scheduled service intervals are too frequent.**

The preventive maintenance service intervals that Fleet Services utilizes for its A, B, and C Services are based primarily on a 90-day schedule, except for a few units, like ambulances, which are scheduled on a 3,000-mile interval, and miscellaneous equipment that is inspected once every year. The 90-day interval used by Fleet Services to perform preventive maintenance servicing is too frequent for most fleet units, unless those units spend a lot of time idling. The 3,000-mile interval used to perform oil changes is, again, too frequent for most applications, as most manufacturers do not recommend changing oil until mileage approaches 4,000 to 4,500 miles. A more realistic interval for ambulances might be a combination of time and mileage (or engine hours), since they travel greater distances and also sit idling for long periods.

**Recommendation: Base service intervals according to vehicle manufacturer recommendations.**

Preventive maintenance services should generally be conducted according to manufacturer requirements, unless Fleet Services has historical data that might override the manufacturer’s recommendation. In addition, most vehicles and equipment should be serviced on a mile or hour criteria, and only on a time standard if it does not meet the mileage or hour standard. Most government fleet operations require that each unit be inspected once or twice per year, regardless of the miles or hours traveled. Fleet Services should also develop an optional time standard interval for scheduling preventive maintenance inspections for those fleet units that do not meet minimum mileage or hour criteria.

**5. Finding: The current service request form is inadequate.**

Fleet Services requires fleet customers to fill out a service request form when reporting vehicle and equipment malfunctions. In Carson City, this form doubles as a work order form that the mechanics use to document work performed, including labor and parts information. Most governmental fleet agencies use separate forms to differentiate between service requests and the work actually performed. This combined form used by Fleet Services leaves out several important elements that need to be captured. For example, it does not document the time the unit was reported to Fleet Services, the estimated time that the customer can expect the vehicle or piece of equipment to be ready for pickup, and the actual time the unit was available to be picked up. The time promised compared to the actual time the unit is ready to be released is a standard fleet performance measure that is typically tracked and monitored by well-run fleet operations.

Work orders are commonly generated by the Shop Supervisor or directly by the mechanic through the SunGard HTE Fleet Module part of the City's broader software system. These computer-generated forms rely on alpha and numeric codes rather than written descriptions to indicate failure codes, which are system codes that represent what systems were worked on (i.e., electrical, air conditioning, power train, transmission, brakes, and preventive maintenance), action taken codes (i.e., replace, repair, adjust, routine), and parts replacement information. Fleet Services has plans to replace the current fleet management information system with a more comprehensive system.

**Recommendation: Develop a dedicated service request form that states time reported, estimated time to repair, and actual completed time.**

Over time, the information collected with the improved service request forms will help Fleet Services to review its unscheduled repair activities for trends such as brakes, cooling, and charging failures and the reason for failures. These are the first steps in determining the appropriate actions to prevent a reoccurrence of failures. Failures may be caused by a number of factors, such as part defects, improper repair methods, lack of mechanic training, operator misuse, and/or not being identified on the preventive maintenance program. For example, using an oil-sampling program for heavy equipment to help determine the optimum intervals to change oil is an important best practice not currently employed by Carson City, with the exception of heavy equipment used at the landfill.

**Parts Program**

**6. Finding: Fleet Services does not have a parts person to support the needs of mechanics.**

The fleet parts program is an integral function that supports the maintenance program. Elements of the program include procuring parts, managing and controlling inventory, warehousing, and disbursing. In Carson City, the parts program is part of the City's larger stores function, which is the responsibility of the Finance Department's Purchasing program. The Shop Supervisor is responsible for ordering and warehousing parts for the shop. The parts room is generally well organized. One vendor is responsible for stocking nuts and bolts and another for supplying filters and wiper blades. All other auto parts are stocked by fleet personnel.

Fleet Services does not have a parts person to support the needs of mechanics. Instead, mechanics retrieve their own parts from the parts room as needed, and record the part description and price on each work order generated. It is unusual that a fleet operation the size of Carson City's does not employ a parts person to oversee the parts program. As a result, mechanics spend an inordinate amount of time ordering, picking up, stocking, and retrieving parts. Time spent on these parts-related tasks take away time from performing maintenance and repair tasks.

**Recommendation: Hire a full-time Storekeeper to perform all parts-related duties.**

A dedicated Storekeeper will free up mechanics to focus on their highest and best use, which is performing maintenance and repair duties.

**7. Finding: Parts are procured through ongoing purchase orders with several local vendors, and expenditures are expected to exceed budget by 22% this year.**

According to data supplied by the City, the current auto stores inventory value is \$303,728. This represents 913 items and 50 to 100 line items. The parts inventory turnover rate (cost of parts sold divided by average inventory of parts on hand) meets the industry standard.

The City does not specifically budget for parts or for commercial work. Instead, parts and commercial work are combined into one line item, Property Services-Vehicle Repair & Maintenance (Element Object .04-35). This line item can be found in the Fleet Services budget, amounting to \$300,000, and it is designed to cover the costs of parts and commercial work for routine maintenance. Fleet Services staff was unable to provide us with an accurate breakdown of the cost of parts and commercial work, but estimated that parts accounted for approximately \$250,000 and commercial work for approximately \$50,000.

This same line item, Property Services-Vehicle Repair & Maintenance (Element Object .04-35), also appears in each of the fleet customer's departmental budgets. However, it applies to parts and commercial work performed for non-routine maintenance. A total of \$283,013 has been budgeted in all of the fleet customer's departmental budgets.

We were able to obtain year-to-date expenditures for each department, as well as year-to-date expenditures for all fleet-related parts and commercial repair work. From this data, we developed a ratio of parts expenditures to commercial expenditures and applied it to the combined budgeted amount of \$283,013. As a result, we estimate that \$191,317 was budgeted for commercial work and \$91,696 was budgeted for parts.

Overall, it is estimated that about \$341,696 was budgeted for the purchase of fleet parts. However, based on current expenditures for parts, the City will exceed the budgeted amount by about \$76,000 this year, bringing total parts costs to \$417,696. When this figure is divided by the number of vehicle equivalent units (VEUs), the result is \$393 per unit, which is higher than the industry standard of \$200 to \$300 per unit. This is due in part to the higher costs of maintaining an aging fleet and the absence of contracts with parts vendors.

Fleet Services uses a variety of local vendors to provide frequently used parts to Fleet Services. Staff reports that the City's policy has historically been to ensure that the parts business is spread over the Carson City business community, as opposed to contracting with one vendor or a limited number of vendors based on specified prices and quantities. Parts are obtained through ongoing purchase orders with vendors.

**Recommendation: Issue a request for proposals and award contracts with vendors to provide fleet parts with set prices and delivery criteria.**

We estimate that the City could save approximately 10% or \$40,000 to \$50,000 per year by utilizing competitive purchasing contracts with set prices and delivery criteria. The contract should be for one year with two-year extensions, which can be exercised if the supplier satisfactorily meets all conditions. The City should also consider whether using a national parts vendor to provide on-site fleet parts and inventory programs would be cost-effective.

**8. Finding: Parts tracking and inventory are manual processes.**

The parts tracking function is not automated, which means mechanics must retrieve parts from the parts room and manually enter part numbers and costs on work orders. This is both time consuming and can lead to errors. A physical inventory is performed annually by Fleet Services, but an audit is not performed by the Finance Department.

**Recommendation: Include parts tracking and inventory in the requirements for the planned enhanced fleet management system.**

A more comprehensive fleet management information system should have the capability to automate the parts tracking function. The use of bar coding should also enhance the ability of mechanics to access and track costs more effectively.

**Commercial Repair Work Program**

**9. Finding: Repair services are procured on a case-by-case basis with local vendors, and expenditures are expected to exceed the budget by 66% this year.**

Fleet Services contracts a number of services to local vendors, including body and paint repairs, glass replacement and repairs, upholstery work, vehicle towing, transmission overhauls, crane and man lift OSHA inspections, fire apparatus and ladder inspections, auctioning of fleet units, and various specialized repairs. These are all typical of services outsourced to commercial vendors by municipal fleets. However, Fleet Services has been forced to contract out a significant amount of work, due to the fact that they are understaffed and the amount of non-wrenching time. This is covered in more detail in Section C, Staffing and Workload.

There are no formal contracts in place with vendors who provide repair work services. Fleet Services staff did not appear to be aware of the labor rates that commercial vendors charge for repair work. As a result, it is unclear whether the City is being charged competitive rates for commercial repairs to its

fleet. Furthermore, contracts should contain performance measures that guarantee turnaround time and pickup and delivery of fleet units.

As discussed earlier, we estimate that Fleet Services budgeted \$241,317 for maintenance and repair work that was outsourced to commercial vendors. However, based on year-to-date expenditures, it appears that Fleet Services will exceed the budgeted amount by about \$158,891, bringing the total cost of commercial work to \$399,208. This amounts to approximately 23.5% of the total Fleet Services budget, which exceeds the industry target range of 10% to 15%.

**Recommendation: Issue an RFP and award a contract to provide fleet repair services with local vendors with set prices, delivery criteria, and warranties.**

The contract should be for one year with two-year extensions, which can be exercised if the supplier satisfactorily meets all conditions.

## Fuel Program

### **10. Finding: Not all fuel data is being captured.**

Fleet customers utilize off-site card-lock facilities to fuel their vehicles and equipment. The City has a contract with CFN Thomas Fuels to access fuel at any of their fueling stations located throughout the City. CFN fuel sites provide unleaded and diesel fuel, as well as premium fuel for use by the City's police motorcycles. For the most part, City fleet customers are responsible for obtaining their own fuel from CFN fuel sites. The Public Works Department receives a monthly report from CFN that reflects which fleet units obtained fuel at a particular site, the number of gallons pumped, and the cost. These monthly fuel reports are examined by Public Works staff to identify any discrepancies before sending the invoices to Finance for billing. However, no fuel information is entered into the HTE Fleet Module. Consequently, fuel data is not being tracked, such as average fuel consumption (mpg) by vehicle and by class, fuel cost per mile and average total fuel cost by class, all of which are critical elements in measuring a vehicle's performance.

Aside from the landfill site, the only other in-house fueling station is located at the Corporation Yard. It consists of two above-ground fuel tanks, one 400-gallon diesel tank and one 400-gallon unleaded tank. There is no water, air, or windshield self-service equipment available at the Corporation Yard. Fleet customers obtain these services at the CFN sites. Parks Department and Street Division customers are the only ones that access fuel from these tanks. Vehicle and equipment numbers, as well as gallons pumped, are recorded manually and entered into the HTE system for billing or data collection purposes.

**Recommendation: Integrate fuel data from CFN reports into the planned enhanced fleet management system in order to compute average fuel consumption (mpg) by vehicle and by class, fuel cost per mile, and average total fuel cost by class.**

Many governmental agencies have a variety of alternative fuel vehicles as part of their fleet. However, Carson City has none. There are many applications where alternative fuel vehicles can be used. These are typically identified in a fleet utilization study, in which vehicle applications are examined in more detail.



A breakdown of the types of fuel, quantities, costs, and average price per gallon is reflected in Table 1 below.

*Table 1. Fuel Consumption and Costs for Fiscal Year 11/12*

Type	Quantity	Cost	Average Price Per Gallon
<b>Unleaded</b>	110,347	\$373,815	\$3.38
<b>Diesel</b>	121,596	\$436,511	\$3.59

For FY 12/13 the city budgeted \$907,964 for fuel and oil and spent \$800,067 through the first 9 months of the year. Based on this data, it is estimated that the City will exceed their budget for fuel by approximately \$160,000 if the cost of fuel remains stable through the end of the fiscal year. At the time of this report the City was paying, on average, \$3.50 per gallon for unleaded fuel.

### C. STAFFING AND WORKLOAD

#### Mechanic Workload

**11. Finding: Mechanic staffing levels are not sufficient to support the number and type of vehicles that Fleet Services maintains.**

The number of mechanics required for maintenance and repair is primarily driven by the size, condition, and composition of the fleet it supports. Because most public fleet operations maintain a wide variety of vehicles and equipment, it is necessary to establish a relative measure that allows for the evaluation and comparison of staffing needs. Currently, five Mechanic IIIs and 10% of the Fleet Services Supervisor’s time are responsible for wrenching.

A vehicle equivalent unit (VEU) calculation is used to equate the level of effort required to maintain dissimilar types of vehicles and equipment to a passenger car, which is given a baseline value of 1.0. Based on experience with other public fleets, a VEU of 1.0 is equal to 12 to 15 annual maintenance labor hours, depending on a variety of factors unique to each agency. All other types of vehicles are allocated a value relative to the value of the passenger car. For example, a patrol car requires 2.5 times the annual maintenance and repair of a passenger car, or 30 to 37.5 hours per year.

By assigning a VEU value to every unit in Carson City’s fleet, there are 1,062 VEUs. When this total is multiplied by the benchmark annual maintenance requirement of 12 to 15 hours per unit, it equates to 12,744 to 15,930 annual hours of required maintenance.

We calculated the required mechanic staffing level by dividing the range of total required annual maintenance hours (12,744 to 15,930) by the current average annual wrenching hours of a Carson City Fleet Services mechanic of 968 hours, based on a wrenching productivity rate of 43.9% (see calculation below). As a result, the City would need 13 to 16.5 mechanics.

Given the current productivity rate, this data suggests that Fleet Services is under-staffed by almost nine mechanics. This is further evidenced by the backlog of preventive maintenance and the cost of work being outsourced, estimated to be approximately \$321,756.

The mechanics' productivity (wrenching hours) rate was estimated at 43.9% based on an average of 2,204 annual hours (2,080 hours plus average overtime of 124 hours per mechanic). National government fleet surveys suggest that productive time for average to well-managed public sector fleets ranges from 70% to 75%. Some government fleets achieve 75% to 80%. In the private sector, this number is estimated to be 80% to 85%. If Carson City could increase the productivity of its mechanics to 70% (1,543 annual hours), then the required number of mechanics to sustain the current workload would drop to 8.3 to 10.3 mechanics.

**Recommendation: Hire three additional mechanics, track and monitor non-wrenching hours, and establish a 70% performance productivity goal for mechanics.**

With increased productivity, the City would need to hire at least three mechanics to meet the City's fleet needs. If the City elects to add a swing shift, it should consider appointing a lead mechanic to supervise the mechanics in the absence of Shop Supervisor. Fleet Services could increase the productivity (wrenching hours) of its mechanics by reducing the time spent on non-wrenching activities, such as obtaining parts, cleaning the shop, transporting vehicles to and from commercial repair shops, and performing non-fleet activities for City departments such as welding and fabrication work. Well-run fleet operations utilize lower level, part-time employees to perform these types of tasks and do not typically provide welding and fabrication services. This staffing approach enables technicians to focus on wrenching hours, which will lower shop labor rates and markups.

To maximize productivity, Fleet Services should track, over a six-month period, non-wrenching hours that fleet staff spends obtaining parts, shuttling units between commercial vendors, and performing other non-wrenching tasks. This data will help the City to determine the number and type of employees required to perform these tasks. Increasing the productivity of the existing mechanics, coupled with the addition of three mechanics and some part-time service workers, will increase the number of wrenching hours and bring the staffing levels more in line with recommended levels.

## Fleet Oversight and Management

### **12. Finding: Fleet Services operates only one shift per day.**

Fleet Services operates only a day shift. There is no swing shift or overlapping shifts to accommodate fleet customers whose units are typically used during the day. As a result, customers will tend to utilize vehicles and equipment that should have been replaced in order to accomplish their field work when their regular units are out of service due to repairs.

**Recommendation: Add a swing shift or overlapping shift to better accommodate the schedules of fleet customers.**

Many municipal fleet operations of this size utilize more than one shift to perform most of their preventive maintenance work, as well as repairs that cannot be completed during the day shift. This can be accomplished quite easily with the added mechanics.

**13. Finding: The fleet management function is currently performed on a part-time basis.**

The current Fleet Manager evenly splits his responsibilities between Streets and Fleet Services. Although he was given the title of “Fleet Manager,” the City does not have a formal job description or classification for this position. The current Fleet Manager reports directly to the Operations Manager, who devotes about 25% of his time to the Fleet Services function.

**Recommendation: Create a full-time Fleet Manager position.**

Other governmental fleet operations of Carson City’s size are typically managed by a full-time Fleet Manager. Key responsibilities include planning, directing, managing, coordinating, and supervising all programs for the acquisition, assignment, utilization, maintenance and repair, replacement, and disposal of a city’s fleet. In addition, a full-time Fleet Manager could assume some of the duties currently performed by the Operations Manager, including budget preparation and oversight of administrative and clerical duties associated with Fleet Services.

## D. PROCUREMENT, FUNDING, AND UTILIZATION

### Fleet Replacement Planning

**14. Finding: The Fleet CIP may understate the need for vehicle replacement.**

The City has a fleet replacement plan, referred to as the Fleet CIP. It projects future costs of replacing vehicles and equipment over a 20-year period. The purpose of the plan is to identify long-term spending needs and associated budgetary requirements. This long-range plan is a best practice; however, it does not contain some key elements, including salvage value, auction fees, and make-ready costs. In addition, the Fleet CIP uses a yearly inflation factor of 1%, while the average US inflation rate in 2012 was 2.07%.

Some of the average life cycle criteria used in the Fleet CIP replacement projections do not reflect cycles found in most municipalities. Typically, public agencies establish replacement criteria that take into consideration years in service, as well as miles and/or hours driven. This is not the case in Carson City, where replacement criteria is based primarily on years in service. As a result, the City may be keeping certain fleet units beyond their optimal life cycle and may be spending more money on repairs and experiencing more time out of service for these vehicles.

According to the Fleet CIP, the City’s fleet has 31 units due for replacement in 2014 at an estimated cost of \$1.58 million. This represents 9.2% of the City’s rolling stock. Based on an analysis of the average life cycle criteria used by Fleet Services, there is a backlog of 64 units representing 19% of all rolling stock.

**Recommendation: Incorporate more realistic replacement intervals, as well as salvage values, auction fees, and make-ready costs, into the City’s long-range replacement plan.**

Table 2 provides a comparison of current and recommended replacement intervals, where applicable, for each class of vehicle and equipment class or groups of vehicles that share a common use. Recommended replacement intervals were developed using best practice data applied to the City's current fleet.

Table 2. *Current and Recommended Vehicle and Equipment Replacement Intervals*

Vehicle/Equipment Type	Current Replacement Intervals		Recommended Replacement Intervals	
	Years	Miles/Hours of Use	Years	Miles/Hours of Use
<b>Sedans</b>	8.5	n/a	10	100,000 miles
<b>Police Patrol Units</b>	6	n/a	4	100,000 miles
<b>Light Duty Pickup Trucks</b>	7.8 to 12	n/a	10	100,000 miles
<b>Medium/Heavy Duty Trucks<sup>1</sup></b>	15 to 18	n/a	12	80,000 miles
<b>Heavy Equipment</b>	18	n/a	8-15	5,000 to 6,000 hours
<b>Trailers</b>	15	n/a	15	n/a

<sup>1</sup> Non-diesel vehicles

### Optimal Replacement Point

#### 15. Finding: Vehicle replacement intervals are not optimized.

When it is time to replace a vehicle or piece of equipment, most public agencies typically rely on age, mileage, hours of operation, condition or a combination of one or more of these criteria. However, other elements can also play a significant role in determining whether vehicles require replacement. These include quality of the preventive maintenance program, safety, fuel usage, driver skills, components used, parts availability, and new technology.

**Recommendation: Adopt a methodology to support the replacement of vehicles and equipment based on the “optimum economic life point” of a unit.**

Many fleet agencies use a weighted point system that takes into account a variety of factors to help establish potential candidates for replacement. This replacement scoring system typically applies to light-duty vehicles and takes into account a unit's age, mileage, maintenance, and repair costs, overall condition, reliability, and downtime. Points are assigned to each set of criteria as illustrated below.

- *Age:* One point for each year of chronological age, based on in-service date.
- *Miles/Hours:* One point for each 10,000 miles or 750 hours of service.
- *Maintenance/Repair Costs:* One to five points based on total life-to-date maintenance and repair costs (not including accident damage repairs) as a percentage of the original purchase price. For example, a vehicle with total maintenance and repair costs that equal the unit's original purchase price would receive a score of 5 while a unit with maintenance and repair costs that equal 20% of the original purchase price would receive a score of 1.

- *Condition:* This category takes into account body condition, interior condition, accident history, rust, and anticipated repairs. A five-point scale is used with 5 being poor condition.
- *Reliability:* Operators assigned to the vehicle are typically asked to assess the reliability of the various components, systems, and equipment of each vehicle. A five-point scale is used with 1 being excellent and 5 being poor. Another means to measure reliability is to assign one, three, or five points depending on the frequency the unit is in for repair. A rating of 5 would be assigned to a vehicle that is in the shop two or more times per month on average, while 1 point would be assigned to a vehicle in the shop an average of once every three months or less.
- *Downtime:* Typically this category would take into consideration the amount of time that a unit is out of service. A five-point scale is used with 5 indicating excessive downtime (20% or more) and a score of 1 indicating little downtime (6% or less). In cases where downtime is not tracked, the average number of repair work orders per month for each unit can be substituted. Those units with two or more work orders per month would be assigned a score of 5, while units with less than one work order per month would be assigned a score of 1.

Points for all six criteria are then totaled for each unit and compared with the point ranges found in Table 3 below.

Table 3. Scoring System for Evaluating Vehicle Condition and Replacement Need

Point Range	Condition
<b>Under 18 points</b>	Excellent condition
<b>18 to 22 points</b>	Good condition
<b>23 to 27 points</b>	Qualifies for replacement
<b>28 or more points</b>	Needs immediate consideration for replacement

### Funding Vehicle Replacement

**16. Finding: The decision to retain a fleet unit beyond its optimal replacement point has historically been a City department decision, not the decision of Fleet Services.**

The current vehicle replacement procedure in Carson City gives fleet customers (City departments), rather than Fleet Services, the final say in determining if and when to replace their units. In many cases, the decision to retain a fleet unit beyond its optimal replacement point hinges on whether or not a City department makes a determination to budget for it. This is not a fleet best practice.

Fleet asset responsibility should be an integral part of the Fleet Services program and include determining not only when to replace a unit, but also the best means of acquiring the unit (i.e. purchase, lease, rental, or pooling).

**Recommendation: Establish a vehicle/equipment replacement fund to which customers contribute to the replacement cost of their units over time.**

Agencies that elect to budget for their fleet replacements may find that utilizing cash from ad hoc budget appropriations can be risky. Often a piece of equipment must compete with other requests for equipment and/or capital projects during the budget process. Consequently, organizations that try to

use this method to finance their fleet replacement program may find themselves with older and less reliable fleets if the money is not appropriated as planned. The City should consider establishing a dedicated internal service fund that accumulates funds for future replacements. This will provide a more reliable mechanism for making funds available to replace units when they have reached the end of their useful life. While a best practice, establishing such a fund may not be feasible at this time giving the City’s current financial state.

**Fleet Utilization**

**17. Finding: The City’s fleet may be too large and underutilized.**

It is unclear when a fleet utilization study was last performed or when the last physical inventory of fleet units was conducted. Given this, it is highly probable that the City’s fleet may be “over fleeted” and underutilized.

**Recommendation: Conduct a basic utilization review of the entire fleet, requiring departments to justify the need for each assignment, whether it be individually assigned or assigned as a sub-pool vehicle to the department.**

The objective of a utilization study is not only to identify underutilized units, but also to offer alternative means of transportation, such as mileage reimbursement, downsizing to less expensive and more economical units, centralized and departmental pooling, sharing equipment with other public agencies, leasing equipment, and the use of commercial car rental companies. It is important to note that if fleet size is reduced, the City’s operating services are not adversely impacted. Experience has shown that a fleet that has not been subjected to close utilization scrutiny can be downsized 5% to 15%. The benefits to be derived from such a study include:

- A reduction in the size of the fleet;
- One time income generated with the sale of surplus vehicles and equipment; and
- Ongoing savings in the annual operating costs associated with the surplus units.

Estimated, average values and cost savings potential associated with a 10% reduction of Carson City’s fleet of 479 units is provided in Table 4.

*Table 4. Estimated average surplus values of types of units removed from fleet units and annual operational and replacement savings.*

Unit Type	No. Of Units	One Time Surplus Value/Unit	Annual Maintenance & Operational Savings/Unit	Annual Replacement Savings/Unit
Sedans/Light Duty Trucks	20	\$2,000	\$2,500	\$3,000
Medium/Heavy Duty Equip.	18	\$8,000	\$7,000	\$8,000
Miscellaneous Equipment	10	\$200	\$70	\$300
<b>Total Estimated Savings</b>		<b>\$186,000</b>	<b>\$176,200</b>	<b>\$207,000</b>

Estimated Savings Range: Assuming 10% of the fleet (48 units) is removed from service, the potential savings are \$186,000 on a one-time basis from surplus sales, \$176,200 per year in ongoing maintenance and operational costs, and \$207,000 per year in replacement cost avoidance savings.

## E. COSTS

### Chargeback Rates

#### **18. Finding: The City uses two separate accounts to budget for fleet maintenance and repair and does not use a chargeback system.**

In lieu of an industry standard chargeback system, fleet customers are provided with the total annual funds they need to budget in three separate accounts. The first account, entitled “Internal Service Charges-Fleet” (Element Object .09-50), represents all routine maintenance that Fleet Services performs. This includes preventive maintenance servicing and some repair work. VEUs are assigned to each fleet unit and then are totaled. The total VEUs are then divided into the Fleet Operations budget to arrive at a cost allocated per VEU that is then multiplied by the number of units in each fleet customer’s budget to arrive at a total budget amount. Rather than debiting each department’s .09-50 account by the actual cost of routine maintenance for each of the fleet units contained in the department’s budget, Finance debits half the budgeted amount in July and the other half in June.

A second account is set up in departmental budgets entitled “Vehicle Repair and Maintenance” (Element Object .04-35). It is supposed to represent the parts and commercial work costs of non-routine maintenance and repairs, including body damage, windshield replacements, major overhauls of components, repairs due to abuse/neglect, etc. It does not include any labor that fleet personnel perform related to this repair work. There does not appear to be any methodology to support the budgeted costs placed in each department’s .04-35 account other than historical expenditures.

The third account is set up in departmental budgets entitled “Vehicle Fuel/Oil” (Element Object .06-60). Finance is responsible for coming up with a cost to place in each fleet customer’s departmental budget to cover the annual cost of fuel. The City calculates this cost based on prior year’s expenditures. In most governmental agencies, Fleet Services is responsible for budgeting for fuel and oil. They are usually in a better position to analyze such things as fleet usage, types of fuel used, miles per gallon data, and fuel market indicators, all of which are important elements to be considered when budgeting for fuel.

It is unclear why the City uses two separate accounts to budget for fleet maintenance and repair. It is also unclear as to how these funds are debited. For instance, fleet customers are only billed for parts and commercial costs associated with non-routine work, since mechanic salaries and benefits are accounted for in the VEU calculations that make up routine maintenance and repair. Furthermore, the types of services covered under VEU Listing do not address all routine maintenance. For example, according to Fleet Services, turning/replacing brake rotors is considered a non-routine service when the fleet industry classifies this as part of routine maintenance just like replacing brake linings/pads.

Some of the services listed as non-routine include repairs due to operator abuse/neglect and customer requests for vehicle and equipment fabrication or add-ons that deviate from original specifications.

These are examples of repairs that fleet customers should be required to pay for from other sources not associated with fleet maintenance and repair.

**Recommendation: Develop a comprehensive and accountable chargeback system that incorporates fleet replacement, overhead, and all operational costs.**

The City's budgetary process related to fleet costs does not encourage fleet customers to modify their behavior in terms of minimizing fleet size and influencing efficiency in the vehicle support system. When costs are identified and visible to the customer, they tend to economize. In addition, when customers are not held accountable, overall fleet costs rise and customer responsibility and care for equipment tends to lessen.

Public agencies utilize various chargeback structures to recoup their fleet costs. One structure that has been found useful in controlling fleet size is a three-tiered system that incorporates 1) a monthly flat fee that recoups the replacement costs over the life of the unit; 2) a standing or flat fee that captures the administrative overhead cost of the unit; and 3) a direct charge or cost per mile rate that recovers the operational costs of the unit (e.g., costs associated with fuel, tires, maintenance, and repair).

The purpose of a charge-back rate system is to recover the ownership and operational costs of vehicles and equipment. A properly designed charge-back rate system should recoup and differentiate among the actual costs of goods and services, such as maintenance and repair, fuel, and parts and commercial repair work provided by the fleet organization. The chargeback system should promote the equitable treatment of fleet customers based on the concept of paying only for the resources they consume, with no cross-subsidization of fleet costs and no subsidies from the General Fund.

### Shop Labor Rates and Markups

**19. Finding: Fleet Services' hourly rate is low, and no markups are applied to parts, fuel, or commercial repair work.**

Fleet Services uses a \$60.00/hour labor rate that is indicated on its work orders. However, it does not appear that it is used for any purpose. Furthermore, there seems to be no methodology in place to support how the shop labor rate is computed. Additionally, there are no markups applied to parts, fuel, or commercial repair work.

An activity-based cost analysis of the City's Fleet Services operation was conducted as part of this study to identify all fleet-related labor and overhead costs associated with each of the major functions, including administration/asset management, maintenance/repair, fuel, parts, and commercial repair work. In addition to normal fleet functions, an hourly rate for non-fleet work was computed, which mainly entails fabrication work for other City departments.

This analysis resulted in the calculation of two types of shop labor rates. The first, a *fully burdened shop labor rate*, is intended to recover all shop labor and overhead costs, except for those directly billed such as the actual costs of parts, fuel, and commercial work. The second computation is a *burdened shop labor rate with markups*, in which the labor rate recovers only the maintenance and repair labor and overhead costs, while the labor and overhead costs associated with the other functional areas (parts, commercial



work, and fuel and administration/asset management) are captured by means of adding a markup or charge. The City's shop labor rate is vastly understated when compared to fully the burdened labor rate of \$248.05/hour and the burdened labor rate of \$129.29/hour (with markups). Full labor rate calculations are presented in Appendix A.

**Recommendation: Develop shop labor rates and markups/charges by appropriately allocating labor and overhead costs, including the functions of administration/asset management, maintenance/repair, fuel, parts, and commercial repair work.**

As noted, Fleet Services appears to be unaware of the labor rates that local repair shops are charging to perform work outsourced by the City. It is critical that Fleet Services fully understands its costs relative to the local marketplace in order to determine the most economical means of accomplishing repair work and other service delivery options.

The City should be able to reduce the shop labor rate computed in this study by following some of the staffing recommendations in this report, including adding additional fleet staff and increasing the mechanic productivity. To support labor rates in the future, the City should also track wrenching and non-wrenching time for all fleet personnel involved with supporting the fleet operation.

#### Non-Fleet Work

### **20. Finding: Fleet Services performs some non-fleet work for other City departments.**

In addition to the normal fleet functions that were analyzed during this study, an attempt was made to identify and isolate all non-fleet work performed for other City departments. The majority of this work can be classified as fabrication-type tasks, such as welding handrails and pipe, removing fence, and modifying force entry doors and garage doors.

One of the fleet mechanics is typically called upon to provide these services due to his fabrication experience. According to estimates supplied by Fleet Services, he spends approximately 30% of his time performing this type of work and usually charges only for materials (not labor).

**Recommendation: Discontinue the practice of performing non-fleet work for City departments.**

Labor rate analysis described above computed an hourly rate of approximately \$168 per hour for a mechanic. If City departments were charged this hourly rate, they might look elsewhere to obtain service, since this hourly rate does not appear to be competitive with commercial rates. More importantly, these jobs take the mechanic away from his main task of maintaining the City's fleet and jeopardize the shop's productivity and ultimately drives up the shop labor rate.

Fleet Services should either decline requests for non-fleet work or charge a fair hourly rate to recoup labor costs.

## F. POLICIES, FEEDBACK, PERFORMANCE, AND REPORTING

### Management Policies

#### **21. Finding: Comprehensive fleet management policies are not in place.**

Policies that govern how vehicles are assigned, utilized, and cared for are a common practice in local government agencies. The Carson City has a Vehicle Use Policy that outlines the duties and responsibilities of employees who use city-owned and private vehicles for City business. It also addresses take-home vehicles, mileage reimbursement, accident procedures, fuel conservation, and use of GPS. Other than outlining proper operating and safety procedures, Carson City's policies do not define fleet maintenance policies to guide and direct the management of the City's vehicle and equipment assets. Consequently, fleet transportation goals and objectives are vague and the responsibilities for implementing them are unclear.

The City needs to establish a policy that addresses fleet transportation for officials and employees when they are conducting official business. This should include specific guidelines relating to vehicle assignment criteria, standby and take home usage, and use of personal vehicles. It should also outline the responsibilities of fleet staff, internal procedures for routine maintenance and emergency repairs, and performance measures.

Important policies for any successful fleet governing organization should include:

- Fleet Policy and Financial Management
- Customer Services Management
- Fleet Cost Control and Charge-back Management
- Assignment and Fleet Size Management
- Fleet Replacement (Cycling) Management
- Fleet Service Delivery Management

The City should create a Vehicle and Equipment Committee comprised of representatives from the various departments that utilize fleet services. A committee chair, preferably a manager from the City Manager's Office, should lead the group. The Fleet Manager's role should be to staff the committee and bring topics and analysis to the Committee for discussion. The Committee's purpose should be to address fleet-related issues, such as developing fleet policies and guidelines, resolving fleet service-related issues, and evaluating requests for additions to the fleet.

**Recommendation: Establish a Vehicle and Equipment Committee to develop and oversee implementation of comprehensive administrative policies for vehicles and equipment.**

### Customer Feedback and Service Level Agreements

#### **22. Finding: Regular customer feedback is solicited; however, service level agreements with customers are not in place.**

The City conducts a customer survey every three years to obtain feedback about the services provided by all City departments, including Fleet Services. This is a best practice. However, one of the key elements missing from Carson City's fleet program is written service level agreements.

During interviews, many fleet customers commented about the slow turnaround time for preventative maintenance and repairs. However, most respondents seemed to be sympathetic to the fact that Fleet Services was understaffed. Communication between Fleet Services and customers was another area that customers thought could be improved.

**Recommendation: Develop service level agreements between Fleet Services and each of its City department customers.**

Customized service level agreements should be developed between Fleet Services and each of its largest customers. They should outline the services to be provided, as well as the charges and responsibilities of both parties. Performance standards should be included in each agreement, along with reporting requirements.

Performance Measurement

**23. Finding: Fleet Services performance metrics are not currently in place.**

There is no evidence that Fleet Services has established or is using performance measures to evaluate its fleet operation. Consequently, it is difficult to effectively measure the efficiency and effectiveness of the City's fleet operation.

**Recommendation: Establish performance measures and monitor them with the goal of measuring performance against industry and shop standards. (See Appendix D for examples.)**

Performance measurement is the process of identifying indicators that demonstrate an organization's efficiency and effectiveness in delivering a program or service. A performance measurement system relies on regular data collection and analysis to assess program performance. It is a tool to identify successes and needed improvements, as well as gauge customer satisfaction.

Tracking key indicators and analyzing performance are the foundations of process improvement. The regular analysis of performance metrics enables managers to make informed decisions about how to improve the delivery of services. Best management practices include the use of metrics in:

- Making resource allocation decisions;
- Evaluating service effectiveness (quality and efficiency);
- Assessing and improving customer satisfaction;
- Focusing on and increasing accountability;
- Identifying emerging issues and problems;
- Tracking positive or negative trends;
- Serving as the basis for policy and practice changes;
- Comparing and benchmarking with other agencies; and
- Educating, informing, and communicating improvements and successes.

Understanding that budget allocations should be tied to policy goals and objectives is critical for any government agency, especially in the face of constrained revenues, which are not likely to change in the near- or mid-term. Therefore, whether or not a formal performance budgeting system is instituted, performance measures provide management with important operating information. Performance measures enable management to develop solid budget justification, by either demonstrating program effectiveness or demonstrating a gap between needs and service levels. This, in turn, ensures that short-term resource allocation decisions are consistent with long-term goals and objectives. Some examples of critical performance measures that should be tracked include:

- Profitability
- Scheduled maintenance rate
- Vehicle and equipment downtime
- Parts turnover ratio
- Fleet utilization
- Types of repeat repairs
- Vehicle-hours (or days) lost waiting for parts

## Management Reports

### **24. Finding: Fleet Services does not generate any reports to management or its fleet customers.**

Fleet Services currently uses the SunGard HTE Fleet Module. It is part of the City's HTE SunGard enterprise software system. The system was acquired over 20 years ago. There are four workstations on the shop floor, one in the parts/library room, one in the Shop Supervisor's office, and one in the Fleet Manager's office.

Customers do not receive reports, such as the status of vehicles at the shop, the time, and reason(s) the unit has been out-of-service, and the anticipated time that repairs will be completed. Furthermore, customers are not made aware of the maintenance and repair costs of each of their units. In addition, Fleet customers are not "connected" to the system to look-up the status of a job or view a work order.

### **Recommendation: Develop monthly management reports for Public Works Department, the City Manager, and all fleet customer departments.**

Managers of well-run fleets require analysis and reporting of certain fleet activities to properly assess fleet operations. Typical reports should, at a minimum, address the following activities:

- Number of repeat repairs;
- Percentage of preventative maintenance work completed compared with those that were scheduled;
- Fleet availability rate;
- Operational costs vs. budgeted costs; and
- Shop productivity (percent of wrenching hours).

## APPENDIX A: LABOR RATE CALCULATIONS

### Fully Burdened Shop Labor Rate Calculation

To calculate a fully burdened shop labor rate, it was necessary to estimate some of the indirect and direct hours of fleet staff due to the lack of available data. For example, the average wrenching hours computed for all technicians was 43.9%. This equates to about 968 hours annually for each mechanic. These hours are based on estimates provided by Public Works and conversations with fleet staff. This productivity (wrenching) rate plays an intricate part in the calculation of the fully burdened shop labor rate of \$248.05/hour (see Table 5). This is almost four times the City’s rate of \$60.00 per hour and is not competitive with the local dealerships and independent repair shops that the City currently does business with.

Table 5. Fleet Services Fully Burdened Shop Labor Rate Comparison with Calculated Rate and Local Dealership/Independent Repair Shop Rates

Fleet Function	Current City Shop Labor Rate	Calculation of City's Shop Labor Rate	Local Market Shop Labor Rates
<b>Fully Burdened Shop Labor Rate<sup>1</sup></b>	\$60.00/hr.	\$248.05hr.	\$80 to \$112/hr.

<sup>1</sup> Fully burdened rate assumes that all shop overhead will be recouped in the shop labor rate and that the cost of parts, commercial repair work and fuel are recouped through a direct charge with no markups.

Many hours that mechanics spend on other non-wrenching work, such as parts ordering, part runs, and delivering and picking up units from commercial repair shops, are not tracked. These non-wrenching tasks, along with indirect time (i.e., safety and training, cleanup, repairing shop equipment, and waiting for assignment), need to be tracked more accurately in order to determine how mechanics are spending their time. Once these hours are identified, they can be plotted against the various functional programs (parts, maintenance/repair, fueling, administration/asset management, and commercial repair) and a determination can be made as to total wrenching hours. These hours are then divided into total annual Fleet Services operating costs (less parts, fuel, and commercial costs directly billed) to produce a fully burdened shop labor rate.

### Burdened Shop Labor Rate and Markup Calculation

Computing the burdened shop labor rate is similar to calculating the fully burdened labor rate in that indirect and non-wrenching time must first be identified in order to arrive at a total number of annual wrenching hours for all mechanics. Next is the task of identifying the hours and cost of labor for those fleet staff that do not wrench and those City employees who support Fleet Services. These labor costs, together with overhead costs, namely services and supplies, are applied to each of the main fleet functional programs (parts, fuel commercial work, and administration/asset management) in order to determine a total overhead costs for each program. These costs are subtracted from the total annual

Fleet Services operating costs, along with the parts, fuel, and commercial costs directly billed, to leave a balance that can be divided by the total number of annual wrenching hours to compute a burdened shop labor rate. The overhead costs identified for each program are then used to formulate markups and charges. These, in turn, can be used to benchmark against local markets and industry standards.

The following markups and charges are based on budgeted, not actual expenditures.

**Parts Markup.** Parts charged to work orders are not marked up. However, based on the activity-based costs analysis, a markup of 50.05% was computed. This exceeds the industry average of between 25% and 35%. This markup could be reduced if Fleet Services hired a Storekeeper and several part-time employees that could do parts runs.

**Commercial Repair Work Markup.** Fleet Services does not markup repair work sent to outside vendors. The existing commercial repair work markup of 39.78% is much higher than the industry average of 10% to 15%. This is due, in part, to the large amount of work being outsourced and the fact that higher prices are being paid for commercial work without contracts in place.

**Fuel Markup.** The City does not mark up its fuel to offset the overhead costs associated with this function. This is typically a best fleet practice, even if the government agency contracts for most of its fuel as Carson City does. There are overhead costs typically associated with administering the fuel contract, including billing, reconciliation of quantities and associated odometer readings, reporting, data entry, etc. We calculated a fuel markup of 8.87% or about \$0.31 per gallon. This markup is much higher than the industry standard of between \$0.08 and \$0.09 per gallon.

**Administration and Asset Management Fee.** Fleet Services does not charge an administration and asset management fee. Such a fee would reflect the salaries and benefits of those who manage and support the operation and its assets. This includes some of the support from City departments (i.e., Finance, IT, Legal, and Purchasing). We computed a charge of \$629 per year. This is much higher than the industry norm of \$350 to \$450 per year.

Table 6 illustrates what the burdened shop labor rate would be if all markups and charges were in place for parts, commercial repair work, fuel and administrative/asset management and compares these with local market rates.

Table 6. Fleet Services Burdened Rate Comparison with Calculated Rates and Market Rates

Fleet Functions	Current City Shop Labor Rate	Calculation of City's Shop Labor Rate & Markups	Local Market Shop Labor Rates	Fleet Industry Markup Standards
<b>Burdened Shop Labor Rate<sup>1</sup></b>	\$60.00/hr.	\$129.29/hr.	\$80-\$112/hr.	N/A
<b>Parts Markup</b>	N/A	50.05%	Unknown	25-35%

Fleet Functions	Current City Shop Labor Rate	Calculation of City's Shop Labor Rate & Markups	Local Market Shop Labor Rates	Fleet Industry Markup Standards
<b>Commercial Repair Work Markup</b>	N/A	39.78%	Unknown	10-15%
<b>Admin./Asset Management Charge</b>	N/A	\$629/unit	Unknown	\$350-\$400/unit
<b>Fuel Markup</b>	N/A	\$0.31/gal.	N/A	\$.08 to \$.10/gal.

*<sup>1</sup>Burdened rate calculation assumes that shop overhead will be recouped through a combination of a shop labor rate and applying markups and charges to parts, commercial repair work, fuel and administrative/asset management overhead*

## APPENDIX B: RECOMMENDATIONS

**Recommendation 1. Redesign the main shop to support better workflow and provide supervision oversight.** Include means to prevent customer access to areas where repair work is being done.

**Recommendation 2. Schedule the preventive maintenance workload for the entire year.** Include an optional time standard interval for scheduling PM inspections only for those fleet units that do not meet minimum mileage or hour criteria.

**Recommendation 3. Redesign PM checklists to reflect appropriate (manufacturer) inspections that are applicable to various classes of vehicles and equipment.**

**Recommendation 4. Base service intervals according to vehicle manufacturer recommendations.**

**Recommendation 5. Develop a dedicated service request form. Incorporate time reported, estimated time to repair and actual completed time.**

**Recommendation 6. Hire a full time Storekeeper to perform all parts-related duties.** A dedicated Storekeeper will free up mechanics to focus on their highest and best use, which is performing maintenance and repair duties.

**Recommendation 7. Issue a request for proposals and award contract for vendors to provide fleet parts with set prices and delivery criteria.** The contract should be for one year with two-year extensions if the supplier satisfactorily meets all conditions.

**Recommendation 8. Include parts tracking and inventory in the requirements for the planned enhanced fleet management system.**

**Recommendation 9. Issue an RFP and award a contract to provide fleet repair services with local vendors with set prices, delivery criteria and warranties.** The contract should be for one year with two-year extensions if the supplier satisfactorily meets all conditions.

**Recommendation 10. Integrate fuel data from CFN reports in the requirements for the planned enhanced fleet management system** in order to compute average fuel consumption (mpg) by vehicle and by class, fuel cost per mile and average total fuel cost by class.

**Recommendation 11. Hire three additional mechanics, track and monitor non-wrenching hours, and establish a 70% performance goal for mechanics.**

**Recommendation 12. Add a swing shift or overlapping shift to better accommodate the schedules of fleet customers.**

**Recommendation 13. Create a Fleet Manager classification.** Fill the position with a full-time person with the qualifications and experience to manage the fleet operation.

**Recommendation 14. Incorporate more realistic replacement intervals, as well as salvage values, auction fees, and make-ready costs in the City's long-range replacement plan.**



**Recommendation 15. Adopt a methodology to support the replacement of vehicles and equipment based on the “optimum economic life point” of a unit.**

**Recommendation 16: Establish a vehicle/equipment replacement fund to which customers contribute to the replacement cost of their units over time.**

**Recommendation 17: Conduct a basic utilization review of the entire fleet, requiring departments to justify the need for each assignment, whether it be individually assigned or assigned as a sub-pool vehicle to the department.**

**Recommendation 18. Develop a comprehensive and accountable chargeback system that incorporates fleet replacement, overhead and all operational costs.**

**Recommendation 19. Develop shop labor rates and markups/charges by appropriately allocating labor and overhead costs, including the functions of administration/asset management, maintenance/repair, fuel, parts and commercial repair work.**

**Recommendation 20. Discontinue practice of performing non-fleet work for city departments.**

**Recommendation 21. Establish a Vehicle and Equipment Committee whose main task is to develop comprehensive administrative policies for vehicles and equipment.**

**Recommendation 22. Develop service level agreements between the Fleet Services and each of its customers.**

**Recommendation 23. Establish performance measures and monitor them with the goal of measuring performance against industry and shop standards.**

**Recommendation 24. Develop monthly management reports for Public Works Department, the City Manager and all fleet customer departments.**

## APPENDIX C: RECOMMENDATIONS COST IMPACT

Cost Category	Fleet Services Annual Operating Resources / Costs						Total Cost / Impact
	Current Fleet		Recommended Fleet		Change		
	FTEs	ANNUAL \$	FTEs	ANNUAL \$	FTEs	ANNUAL \$	
<b>FLEET OPERATIONS</b>							
<b>Staffing</b>							
<b>Fleet Manager</b>	.50	\$56,226	1.00	\$112,452	0.50	\$56,226	\$56,226
<b>Fleet Service Supervisor</b>	1.00	\$87,772	1.00	\$87,772	0.00	\$0	\$0
<b>Mechanic III</b>	5.00	\$384,312	5.00	\$384,312	0.00	\$0	\$0
<b>Service Mechanic I</b>	0.00	\$0	3.00	\$138,000	3.00	\$138,000	\$138,000
<b>Storekeeper</b>	0.00	\$0	1.00	\$40,000	1.00	\$40,000	\$40,000
<b>Part-Time Service Attendants</b>	0.00	\$0	2.00	\$40,000	2.00	\$40,000	\$40,000
<b>Sub-Total</b>	6.5	\$528,310	13.0	\$802,536	6.5	\$274,226	\$274,226
<b>Service &amp; Supplies</b>							
<b>Parts<sup>1</sup></b>		\$417,696		\$375,926		(\$41,770)	(\$41,770)
<b>Commercial Repair Work<sup>2</sup></b>		\$399,208		\$199,208		(\$200,000)	(\$200,000)
<b>Shop Overhead</b>		\$227,304		\$227,304		\$0	\$0
<b>Sub-Total</b>		\$1,044,208		\$802,438		(\$241,770)	(\$241,770)
<b>TOTAL FLEET OPERATIONS SAVINGS/ADDITIONAL EXPENSES</b>	6.5	\$1,572,518	13.0	\$1,604,974		\$32,456	\$32,456

\*1Reflects estimated expenditures for FY12/13, not budgeted amount.

\*2Reflects estimated expenditures for FY12/13, not budgeted amount.

## APPENDIX D: SAMPLE PERFORMANCE MEASURES

### Maintenance and Repair Performance Measures

- Ratio of direct technician labor hours to indirect technician labor hours
- Percentage of all PM inspections and annual state emissions inspections performed of those scheduled over a designated period
- Percentage of PM inspections performed within (XX) hours of presentation (by shop)
- Ratio of scheduled maintenance (PM) work orders to unscheduled repair work orders
- Downtime (or uptime) percentage by class of vehicle (excludes accidents)
  - Administrative vehicles and trucks
  - Medium/heavy trucks
  - Construction equipment
  - Sheriff patrol vehicles
  - Fire apparatus
  - Transit busses
- Percentage repairs that have turnaround time within one day; Percentage repairs within two days; Percentage greater than two days
- Number of unscheduled repairs per vehicle maintained
- Percentage of breakdowns per 100 vehicle repairs and miles/hours between breakdowns (such as tires)
- Percentage repairs that are repeat repairs (comebacks by shop)
- Fully burdened labor rate
  - Light duty
  - Medium/heavy duty
  - Miscellaneous equipment
- Burdened labor rate
  - Light duty
  - Medium/heavy duty
  - Miscellaneous equipment
- Average time to respond to road call
- Turnaround time to respond to road calls by towing service

**Performance Measures that Monitor PM Compliance**

- Technician Performance: Measures technician performance against time standard for each PM service (A, B, C, D) for each class of vehicle over a given period.
- PM Compliance: Measures the percentage (%) of PM inspections performed against PM's due and scheduled on a monthly basis. PM labor hours backlogged at month-end.
- PM Turnaround Time: Measures the percentage of all PM inspections performed within (XX) hours of presentation (by shop).
- PM Effectiveness: Ratio of scheduled maintenance (PM) work orders to unscheduled repair work orders over a given period.

**Commercial Repairs (Sublet) Performance Measures**

- Total value of repairs recovered under warranty
- Total cost of commercial work
  - By class
  - By repair task
  - By vendor
- Percentage charge or markup on commercial repairs
- Turnaround time of commercial work performed by vendor

**Parts Services Performance Measures**

- Downtime due to parts
- Vehicle-hours (or days) lost waiting for parts
- Percentage of repairs delayed due to stock outages/lack of parts
- Percentage charge or markup on the price of parts
- Parts turnover ratio (total number of parts used during a specified period divided by the average number of parts on hand at any given time)
- Total annual value of stock lost due to theft, loss, deterioration, or obsolescence (shrinkage)
- Average cost to process a purchase order
- Inventory adjustments (by line and value)
- Number of lines (and dollar value) of parts inactive in past six months
- Parts service level or the percentage of time that parts requests are filled from inventory on demand, within (XX) hours
- Number of open backorders by line, value, and age
- Ratio of the request fill rate to the level of investment in inventory

- Ratio of inventory volume to inventory value

**Fuel Services Performance Measures**

- Fully burdened rate per gallon of fuel
- Cost of gallon of fuel from area private providers, adjacent cities and counties
- Average fuel consumption (miles per gallon) by vehicle and class
- Fuel cost per mile by vehicle and class
- Average total fuel cost by class

**Central Motor Pool/Heavy Equipment Pool/Shop Loaner Pool Performance Measures**

- Average number of pool units rented per day by reason
- Number of times pool units not available by type
- Number of pool units available per day but not rented by type
- Pool revenues vs. pool costs
  - By class
  - By vehicle
- Ratio of shop loaner units dispatched to customers who are having units repaired/maintained to total number of shop loaner units

**Acquisition Performance Measures**

- Percentage of specifications prepared within four weeks of request
- Proportion of vehicle replacements funded from annual contributions to replacement funds
- Turnaround time from vehicle ordering to receipt of the unit
- Turnaround time from receipt of the unit to in-service date

**Replacement Performance Measures**

- Proportion of vehicles driven below minimum miles/hours criteria
- Average annual utilization (miles, hours) by vehicle class and type of assignment; Ratio of annual utilization (miles, hours) by vehicle class to capacity (or output available)
- Number and percentage of vehicles by total lifetime mileage grouping (to review age of fleet in miles/hours); Percentage of lightly, heavily-used vehicles
- Ratio of vehicles identified at the optimum replacement point (age and/or mileage replacement policy threshold) to vehicles actually being replaced
- Average actual vehicle retention period by class

- Number and percentage of vehicles exceeding standards on number of repairs, cost of repairs, road calls, downtime, utilization, oil consumption, cost per mile
- Number of qualifying vehicles that have planned replacement funding

**Disposition Performance Measures**

- Average salvage value per class by method of disposition
- Average number of days from out-of-service to disposition
- Ratio of salvage value to original purchase price

**Agency Profit/Loss**

- Net annual revenues vs. operating expenditures (profit/loss) by fleet by class and by vehicle

**Operating Budget**

- Total actual operating costs vs. budgeted costs
- Ratio of administrative overhead costs to total operating costs
- Ratio of maintenance and repair costs to total operating costs
- Ratio of parts costs to total operating costs
- Ratio of fueling costs to total operating costs
- Ratio of motor pool costs to total operating costs
- Ratio of indirect cost allocation to total operating costs

**Replacement Reserve Fund**

- Ratio of funds allocated for annual replacement to the estimated value of the current fleet (or class) (replacement cost method)
- Number of units to be replaced in the next year as a percentage of the fleet
- Number of units to be replaced in the next year as compared to the agency's replacement criteria guideline

**Fleet Costs**

- Total vehicle cost per mile/hour by fleet, by department, by class, by vehicle function
- Capital cost per mile/hour by fleet, by department, by class, by vehicle function
- Annual unit cost of each vehicle by class
- Operating and maintenance cost per vehicle by class
- Administrative overhead and replacement cost per vehicle by class

## APPENDIX E: SAMPLE MAINTENANCE CHECKLISTS

# 156 Class Car, Van, Pickup Truck Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

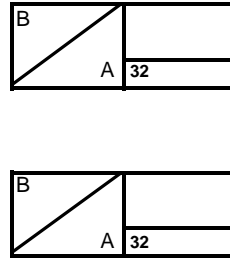
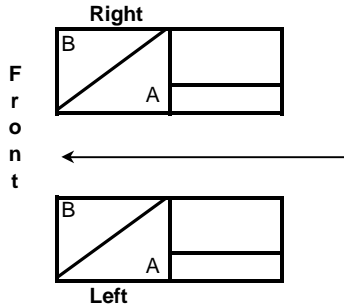
OIL CHANGE  Y  N

CURRENT MILEAGE \_\_\_\_\_

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE					
DRIVE IN INSPECTION		CODE	DRIVE IN INSPECTION	CODE	
101	REVIEW UNITS HISTORY FILE		108	Clutch Operation	
102	Steam Clean Engine, Frame & Radiator		109	Transmission Shift Controls	
103	Oil, Coolant, Warning Lights		110	Parking Brake & Service Brake Operation	
104	Starter, Operation, Engine Sounds		112	Horn, Lights, Dash Lights, Dome Lights	
106	Wipers, Washers, Visors, Turn Signals, Hazards		113	State Inspection, License Plate Stickers	
107	Heater, Defrost, A/C, Vents, Fan		114	Engine Performance, Power	
CAB AND CHASSIS		CODE	CAB AND CHASSIS		CODE
201	Doors Latches, Seat Belts		203	Body Glass	
TIRES AND WHEELS		CODE	TIRES AND WHEELS		CODE
301	Irregular Wear, Damage		303	Valve Stem, Caps, Studs, Fasteners & Rim Condition	
302	Record Air Pressure, Tread Depth, Matching		304	Wheel Bearing Play	

Record Tread Depth

Record Air Pressure Before/After



UNDERCARRIAGE		CODE	UNDERCARRIAGE		CODE
401	Check Undercarriage for Signs of Fluid Leaks		411	Rear Brake Lining Remaining _____ 32nd	
402	Steering Tie Rods, Pins & Bushings		412	Rear Brake Drums, Cylinders, Wheel Seals	
403	Front Brake Lining Remaining _____ 32nd		413	Inspect Parking Brake Assembly	
404	Front Brake Caliper, Hoses, Lines		414	Rear Brake Hoses, Lines	
405	Front Springs, Steering Components		416	Lubricate Chassis	
ENGINE		CODE	ENGINE		CODE
502	Antifreeze Protection Level _____ Degrees		508	Fuel, Oil Line Leaks	
503	Radiator, Cap, Pressure Test, Hoses, Leaks		512	Inspect Air Filter Element	
504	Fan Blade, Clutch, All Belts, Idlers, Tensions		513	Replace Fuel Filters If Due	
506	Steering Fluid, Linkage, Joints				
ELECTRICAL		CODE	ELECTRICAL		CODE
601	Battery Hold Down, Cables, Terminals - Clean & Coat		603	Battery Load Test (Record Below)	
602	Battery Fluid Level, Battery Tray Condition		605	Regulated Output: Amps _____ Volts _____	

CCA \_\_\_\_\_

Battery #	
Volts	
Amps	

Remove & Charge if less than specification.

I certify that this inspection has been completed accurately and in compliance with city policy.

Mechanic Signature \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Date Completed \_\_\_\_\_



# Car, Van, Pickup Truck

## Level A Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

WORKORDER # \_\_\_\_\_

DATE \_\_\_\_\_

BEGINNING DIPSTICK READING \_\_\_\_\_

CURRENT MILEAGE \_\_\_\_\_

PREVIOUS A PM MILEAGE \_\_\_\_\_

OIL CHANGE  Y  N

LAPSE MILEAGE \_\_\_\_\_

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE

Topside Inspection		CODE	Under Carriage Inspection		CODE
1	Check History For PM's Due		17	Lubricate Chassis	
2	Inspect Oil, Coolant, Warning Lights		18	Inspect Undercarriage for Signs of Fluid Leaks	
3	Inspect Starter Operation, Engine Sounds		19	Inspect Steering Tie Rods, Pins & Bushings	
4	Replace Engine Oil & Filter - <u>Double Check Level</u>		20	Inspect Steering Linkage, Joints	
5	Inspect State Inspection, Propane Decal		21	Inspect Front Brake Caliper, Hoses, Lines	
6	Inspect Radiator, Cap, Hoses, Leaks		22	Inspect Front Springs, Steering Components	
7	Inspect Coolant Reservoir, Cap, Level _____ Added		23	Inspect Engine Mounts, Transmission Mounts	
8	Inspect Fan Blade, Clutch, All Belts, Idlers, Tensions		24	Inspect Transmission Fluid Level, Leak	
9	Inspect Alt, A/C, Mounting, Leaks		25	Inspect Drive Shafts, U-Joints	
10	Inspect Brake,P/S, Washer Fluid levels-Adjust as required		26	Inspect Differential Fluid Levels, Leaks, Seals, Vents	
11	Test Air Filter Restriction Gauge (If Equipped)		27	Inspect Brake Hoses, Lines, Valves	
12	Gas Engine Check Air Filter, Replace If Necessary		28	Inspect Rear Suspension, Hangers, Springs & U-Bolts	
13	Inspect Battery Hold Down, Cables, Terminals		29	Inspect Tires for Irregular Wear, Damage	
14	Inspect Battery Fluid Level, Battery Tray Condition		30	Valve Stem, Caps, Studs, Fasteners & Rim Condition	
15	Inspect Lights, Lenses, Reflectors, Turn Signals		31	Adjust Air Pressure (See Recommend Chart)	
16	Install The Correct PM Due Sticker On Windshield		32	Inspect Tire Tread Depth, Replace At 4/32 or Less	

I certify that this inspection has been completed accurately and in compliance with city policy.

Mechanic's Signature \_\_\_\_\_

Mechanic's Signature \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Supervisor Signature \_\_\_\_\_

Line #	Deficiencies Found During Inspection	Repair Level	Date Done	Mechanic	Authorized By

1-Safety

2- breakdown

3- Service Item

Oil leak Classification

Class 1- Washing

Class 2 - Droplet

Class 3 - Damp

# Car, Van, Pickup Truck

## Level B Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

CURRENT MILEAGE \_\_\_\_\_

PREVIOUS B PM MILEAGE \_\_\_\_\_

LAPSE MILEAGE \_\_\_\_\_

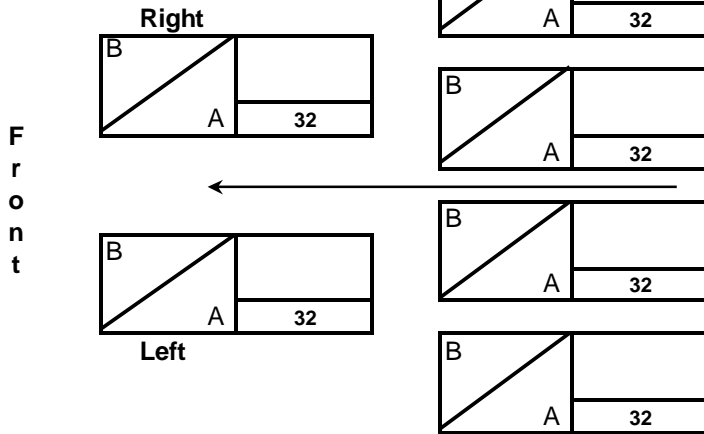
WORKORDER NUMBER \_\_\_\_\_

OIL CHANGE  Y  N

✓ = INSPECTED AND OK		⊗ = ADJUSTMENTS MADE		X = REPAIR REQUIRED		N/A = NOT APPLICABLE	
DRIVE IN INSPECTION			CODE	DRIVE IN INSPECTION			CODE
101	REVIEW UNITS HISTORY FILE			108	Clutch Brake, Clutch Operation, Free Travel _____ "		
102	Steam Clean Engine, Frame & Radiator			109	Transmission Shift Controls		
103	Oil, Coolant, Warning Lights			110	Parking Brake & Service Brake Operation		
104	Starter, Operation, Engine Sounds			111	Steering Free Play _____, Operation		
105	All Instruments, Gauges, Interior Lights, Mirrors, Armrest			112	Horn, Lights, Dash Lights, Dome Lights		
106	Horns, Wipers, Washers, Visors, Turn Signals, Hazards			113	State Inspection, Propane Stickers		
107	Heater, Defrost, A/C Vents, Fan			114	Engine Performance, Power		
CAB AND CHASSIS			CODE	CAB AND CHASSIS			CODE
201	Doors, Latches, Seals, Seat Belts, Pedal Pads			206	Interior Walls, Track & Safety Exit		
202	Lights, Lenses, Reflectors, Turn Signals, Wiper Blades			207	Cargo Doors, Track, Seals & Steps		
203	Body, Glass, Mirror Brackets			208	Mudflaps, Bracket		
204	Grill, Hood, Hinges, Supports, Bumper			209	Paint, Logos, Decals		
205	Fuel Tank & Cap, Gasket			210	Record Paint or Body Damage		
TIRES AND WHEELS			CODE	TIRES AND WHEELS			CODE
301	Irregular Wear, Damage			303	Valve Stem, Caps, Studs, Fasteners & Rim Condition		
302	Record Air Pressure, Tread Depth, Matching			304	Wheel Bearing Play		

Record Tread Depth

Record Air Pressure Before/After



Replace Tire If The Tread Depth Is Below 4/32" At Any Point On The Tire

Severe Duties Vehicles Brake Pads Thickness  
Min. Front pads 5/32"  
Min. Rear Pads 4/32"

UNDERCARRIAGE		CODE	UNDERCARRIAGE	
401	Check Engine for Signs of Fluid Leaks		409	Drive Shafts, U-Joints, Alignment, Phase
402	Steering Tie Rods, Pins & Bushings		410	Differential Fluid Levels, Leaks, Seals, Vents
403	Front Brake Lining Remaining _____ 32nd		411	Rear Brake Lining Remaining _____ 32nd
404	Front Brake Caliper, Hoses, Lines		412	Rear Brake Drums, Cylinders, Wheel Seals
405	Front Springs, Steering Components		413	Inspect Parking Brake Assembly
406	Engine Mounts, Transmission Mounts		414	Rear Brake Hoses, Lines, Valves
407	Transmission Fluid Level, Leaks		415	Inspect Rear Suspension, Hangers, Springs & U-Bolts
408	Starter Mounting, Cables, Clamping		416	Lubricate Chassis

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE

ENGINE		CODE	ENGINE		CODE
501	Coolant Reservoir, Cap, Level _____ Added		508	Coolant, Fuel, Oil Lines; Support, Leaks	
502	Antifreeze Protection Level _____ Degrees		509	Intake Piping, Exhaust Manifolds	
503	Radiator, Cap, Pressure Test, Hoses, Leaks		510	Intake & Exhaust System	
504	Fan Blade, Clutch, All Belts, Idlers, Tensions		511	Fuel Pump Linkage, Seals, Return Springs	
505	Alt, A/C, Mounting, Leaks		512	Inspect Air Filter Element (Gas Engine Only)	
506	Steering Fluid Linkage, Joints		513	Check If Fuel Filters Need Replacement	
507	Record Air Filter Restriction _____ "(15"Max)		514	Change Oil and Filters, Oil Added _____ Quarts	
ELECTRICAL		CODE	ELECTRICAL		CODE
601	Battery Hold Down, Cables, Terminals - Clean & Coat		604	Check Starter Draw, Record Reading _____	
602	Battery Fluid Level, Battery Tray Condition		605	Regulated Output: Amps _____ Volts _____	
603	Battery Load Test (Record Below)		Install Correct PM Due Sticker On Windshield		

revised 5-1-03    1 of 2 CVP

**COMPLETE ALL PAPER WORK**

CCA \_\_\_\_\_

Battery #	1	2
Volts		
Amps		

Remove & Charge if less than specification.

**I certify that this inspection has been completed accurately and in compliance with city policy.**

Mechanic Signature \_\_\_\_\_

Date Completed \_\_\_\_\_

Mechanic Signature \_\_\_\_\_

Date Completed \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Supervisor Signature \_\_\_\_\_

# Express Lube 35 Point Checklist

## Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

Work Order # \_\_\_\_\_

\_\_\_\_\_ Last State Inspection

CURRENT MILEAGE \_\_\_\_\_

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE		CODE	CODE
Topside Inspection			Under Carriage Inspection
1	Check History For PM's Due, Check For Station Assignment		18 Change Oil Filter & Double Check Level
2	Inspect Oil, Coolant, Warning Lights		19 Lubricate Chassis
3	Inspect Starter Operation, Engine Sounds		20 Inspect Undercarriage for Signs of Fluid Leaks
4	Replace Engine Oil & Double Check Level		21 Inspect Steering Tie Rods, Pins & Bushings
5	Inspect State Inspection, Propane Decal		22 Inspect Steering Linkage, Joints
6	Inspect Fuel Cap & Gasket		23 Inspect Front Brake Caliper, Hoses, Lines
7	Inspect Radiator, Cap, Hoses, Leaks		24 Inspect Front Springs, Steering Components
8	Inspect Coolant Reservoir, Cap, Level _____ Added		25 Inspect Engine Mounts, Transmission Mounts
9	Inspect Fan Blade, Clutch, All Belts, Idlers, Tensions		26 Inspect Transmission Fluid Level, Leak
10	Inspect Alt, A/C, Mounting, Leaks		27 Inspect Drive Shafts, U-Joints
11	Inspect Brake, P/S, Washer Fluid levels-Adjust as required		28 Inspect Differential Fluid Levels, Leaks, Seals, Vents
12	Test Air Filter Restriction Gauge (If Equipped)		29 Inspect Brake Hoses, Lines, Valves
13	Gas Engine Check Air Filter, Replace If Necessary		30 Inspect Rear Suspension, Hangers, Springs & U-Bolts
14	Inspect Battery Hold Down, Cables, Terminals		31 Inspect Tires for Irregular Wear, Damage
15	Inspect Battery Fluid Level, Battery Tray Condition		32 Valve Stem, Caps, Studs, Fasteners & Rim Condition
16	Inspect Lights, Lenses, Reflectors, Turn Signals		33 Adjust Air Pressure (See Recommend Chart)
17	Install The Correct PM Due Sticker On Windshield		34 Inspect Tire Tread Depth Using Gauge. Min. 5/32
			35 Vacuum Inside of Vehicle

Mechanic's Signature \_\_\_\_\_

Mechanic's Signature \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Supervisor Signature \_\_\_\_\_

I certify that this inspection has been completed accurately and in compliance with city policy.

### State Inspection

Comments:

VIN Number \_\_\_\_\_

License Plate \_\_\_\_\_

Gross Weight \_\_\_\_\_

Engine Size \_\_\_\_\_

Year Model \_\_\_\_\_

Employee#	Labor Code	Time	Parts Used	Qty	Parts Used	Qty

# Turf Maintenance Equipment Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

Hydraulic Fluid Changed Y N  
Date Last Changed \_\_\_\_\_

Current Hourmeter \_\_\_\_\_

Hydraulic Filter Changed Y N  
Date Last Changed \_\_\_\_\_

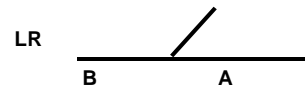
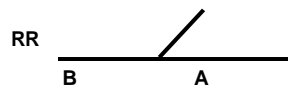
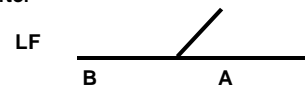
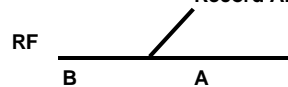
Previous PM Hourmeter \_\_\_\_\_

Lapse Hours \_\_\_\_\_

✓ = INSPECTED AND OK		⊗ = ADJUSTMENTS MADE		X = REPAIR REQUIRED		N/A = NOT APPLICABLE			
Operator Station				CODE	Operator Station				CODE
101	REVIEW UNITS HISTORY FILE			109	Implement Lift Control Operation				
102	Pressure Wash Engine, Frame & Radiator			110	Transmission Shift Controls, Operation				
103	Oil, Coolant, Warning Lights			111	Parking Brake & Service Brake Operation				
104	Starter, Operation, Engine Sounds			112	Steering Free Play _____, Operation				
105	Max Engine Governed Speed _____			113	Fire Extinguisher, Mounting, etc				
106	All Instruments, Gauges, Switches, Lights			114	Test Operation of all Safety Interlocks				
107	Seat, Seat Belt, Pedal Pads			115	Paint, Logos, Decals				
108	Fuel Tank & Cap, Gasket			116	Record Paint or Body Damage				
Cutting Units - Reel				CODE	Cutting Units - Rotary				CODE
201	Visually Inspect Reel & Bedknife			207	Inspect Blades for Condition & Damage				
202	Inspect Reel Bearing Adjustment & Condition			208	Inspect Spindle Condition				
203	Inspect Grass Shield			209	Inspect Castor Wheel Bearing				
204	Inspect Cutting Height Adjuster			210	Inspect Castor Fork Bushing				
205	Inspect Basket Mounting, Condition			211	Inspect Lifting Arm, Pins & Pivot Points				
206	Inspect Pull Frame Condition, Operation			212	Inspect Drive Belt, Condition & Adjustment				
Engine				CODE	Engine				CODE
301	Check Engine for Signs of Fluid Leaks			313	Fan Blade, Clutch, All Belts, Idlers, Tensions				
302	Engine Mounts, Transmission Mounts			314	Intake & Exhaust System				
303	Hydraulic Oil Level, Tank Condition & Mounting			315	Fuel Pump Linkage, Seals, Return Springs				
304	Hydraulic Drive Motor, Lines			316	Front Brake, Hoses, Lines				
305	Starter Mounting, Cables, Clamping			317	Rear Brake Hoses, Lines, Valves				
306	Coolant Reservoir, Cap, Level _____ Added			318	Steering Tie Rods, Pins & Bushings				
307	Antifreeze Protection Level _____ Degrees, DCA			319	Inspect Planetary Hubs, Fluid Level				
308	Pressure Test Radiator, Cap, Clean			320	Change Fuel Filters				
309	Coolant, Fuel, Oil Lines, Signs of Leaks			321	Change Oil and Filters, Oil Added _____ Quarts				
310	Alternator, Mounting			322	Lubricate Chassis & All Implements				
311	Clean & Inspect Air Filter, Housing			323	Changed Hydraulic Fluid & Filter (Once a Year)				
312	Inspect Suspension, Condition, Mounting								
ELECTRICAL				CODE	TIRES AND WHEELS				CODE
401	Battery Hold Down, Cables, Terminals - Clean & Coat			501	Irregular Wear, Damage				
402	Battery Fluid Level, Battery Tray Condition			502	Record Air Pressure				
403	Battery Load Test			503	Valve Stem, Caps, Studs, Fasteners & Rim Condition				
				504	Wheel Bearing Play _____ "				

9-10-01 Draft

Record Air Pressure Before/After



**COMPLETE ALL PAPER WORK**

I certify that this inspection has been completed accurately and in compliance with city policy.

Mechanic's Signature \_\_\_\_\_

Date Completed \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Supervisor's Signature \_\_\_\_\_

# Truck, Fire - Level A Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

Current Mileage \_\_\_\_\_

PREVIOUS PM DATE \_\_\_\_\_

Previous PM Mileage \_\_\_\_\_

**Field Service or Shop**

Circle One

Lapse Mileage \_\_\_\_\_

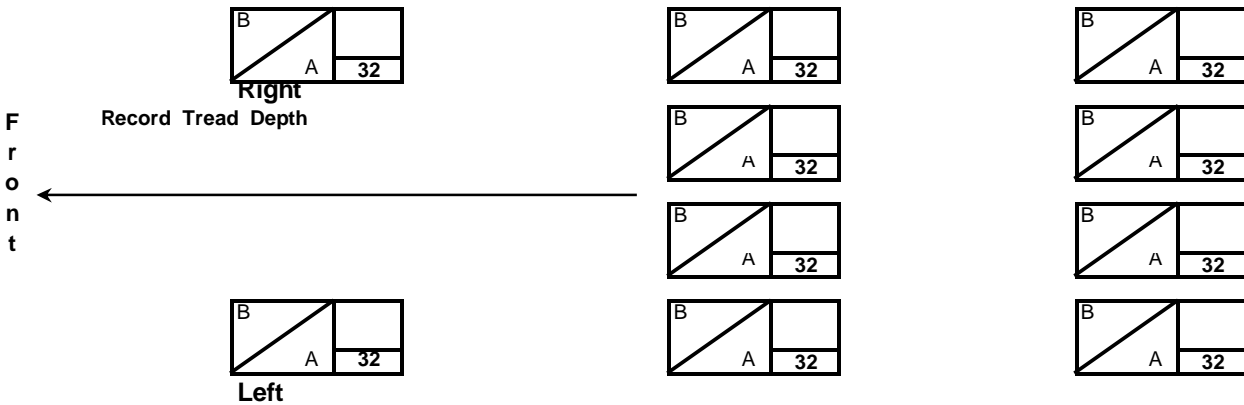
\_\_\_\_\_  
Last State Inspection Date

\_\_\_\_\_  
Hourmeter

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE

DRIVE IN INSPECTION		CODE	DRIVE IN INSPECTION		CODE
101	REVIEW UNITS HISTORY FILE		107	Parking Brake & Service Brake Operation	
102	Starter, Operation, Engine Sounds		108	Air Dryer, Low Air Warning Light & Buzzer	
103	All Instruments, Gauges		109	Steering Free Play _____, Operation	
104	Lights, Dash Lights, Dome Lights		110	PTO Switch, Indicator lights	
105	Horns, Wipers, Washers, Visors, Turn Signals, Hazards		111	Emergency Light Switches, Controls	
106	Transmission Shift Controls		112	State Inspection Sticker	
CAB AND CHASSIS		CODE	CAB AND CHASSIS		CODE
201	Lights, Lenses, Reflectors, Turn Signals, Wiper Blades		205	Fire Extinguisher, Road Triangles Mounting, etc	
202	Body, Glass, Mirror Brackets		206	Test Auxiliary Engine (If Equipped)	
203	Fuel Tank & Cap, Gasket, Chain		207	Inspect Valve & Gauge Panel	
204	Mudflaps, Bracket, Tow hook, mounting		208	Record Paint or Body Damage	
TIRES, HUBS & RIMS		CODE	TIRES, HUBS & RIMS		CODE
301	Hub Cap, Oil Condition, Vents, Levels		304	Record Air Pressure, Tread Depth, Matching	
302	Studs, Lugs, Fasteners		305	Irregular Wear, Damage	
303	Valve Stem, Caps, Rim Condition				

Record Air Pressure Before/After



UNDERCARRIAGE		CODE	UNDERCARRIAGE		CODE
401	Check Engine for Signs of Fluid Leaks		407	Rear Brake Drums, Slack Adjuster, Wheel Seals	
402	Steering Tie Rods, Pins & Bushings		408	Rear Brake Hoses, Lines, Valves	
403	Front Drum, Linings, Slack Adjuster, Wheel Seals		409	Rear Brake Chambers, Slack Adjuster, Travel, Operation	
404	Front Brake Hoses, Lines, Valves		410	Inspect Suspension, Hangers, Springs, Bags & U-Bolts	
405	Transmission, Fluid Level, Leaks		411	Inspect Brakes Adjustment All Positions	
406	PTO Assy, Mounting, Control Valve & Hyd Hoses		412	Lubricate Chassis	
ENGINE		CODE	ENGINE		CODE
501	Coolant Reservoir, Cap, Level _____ Added		507	Coolant, Fuel, Oil Lines; Support, Leaks	
502	Antifreeze Protection Level _____ Deg, DCA _____		508	Air Cleaner, Intake Piping, Exhaust Manifolds	
503	Radiator, Cap, Pressure Test, Hoses, Leaks		509	Intake & Exhaust System, Turbo Charger	
504	Fan Blade, Clutch, Shroud, All Belts, Idlers, Tensioners		510	Fuel Pump Linkage, Seals, Return Springs, ECM	
505	Steering Linkage, Joints, P/S Reservoir		511	Radiator, Mounting, Support Brackets	
506	Record Air Filter Restriction _____ "		512	Change Oil, Fuel & Filters, Oil Added _____ Quarts	

✓ = INSPECTED AND OK		⊗ = ADJUSTMENTS MADE		X = REPAIR REQUIRED		N/A = NOT APPLICABLE	
ELECTRICAL			CODE	ELECTRICAL			CODE
601	Battery Hold Down, Cables, Terminals - Clean & Coat			603	Battery Load Test (Record Below)		
602	Battery Fluid Level, Battery Tray Condition						
Fire Pump & Booster Pump			CODE	Aerial Ladder			CODE
701	Inspect lever/valve operation, sign of leakage			801	Inspect & Lubricate Waterway		
702	Inspect all gauges, mounting, condition			802	Inspect ladder for cracks, damage, operation		
703	Lubricate & adjust pump packing			803	Inspect cables, sheaves		
704	Inspect pump controls, switches, etc.			804	Check adjustment of front, middle & bottom slide pads		
705	Inspect booster tank for leak, damage			805	Inspect & Lubricate Monitor		
706	Inspect hose reels and rollers			806	Check oil level, swing drive, Grease swing bearing		
707	Inspect pump shift			807	Inspect Hyd Reservoir Mounting, Fluid Level, Cap		
708	Inspect water piping, mounting condition			808	Lubricate unit per manufacturer recommendations		
709	Check pump operation			809	Test Outrigger Operation		
				810	Test EPU Operation		

9/18/2001

Fire Truck - A 1of 2

\_\_\_\_\_   
 C C A

Battery #	1	2	3	4	ECM
Volts					
Amps					

Remove & Charge if less than specification.

I certify that this inspection has been completed accurately and in compliance with city policy.

**COMPLETE ALL PAPER WORK**

Mechanic's Signature \_\_\_\_\_

Date Completed \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Supervisor's Signature \_\_\_\_\_

# Truck, Fire - Level B Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

Current Mileage \_\_\_\_\_

PREVIOUS PM DATE \_\_\_\_\_

Previous PM Mileage \_\_\_\_\_

Oil Changed Y N

Transmission Filter/Fluid Changed Y N

Lapse Mileage \_\_\_\_\_

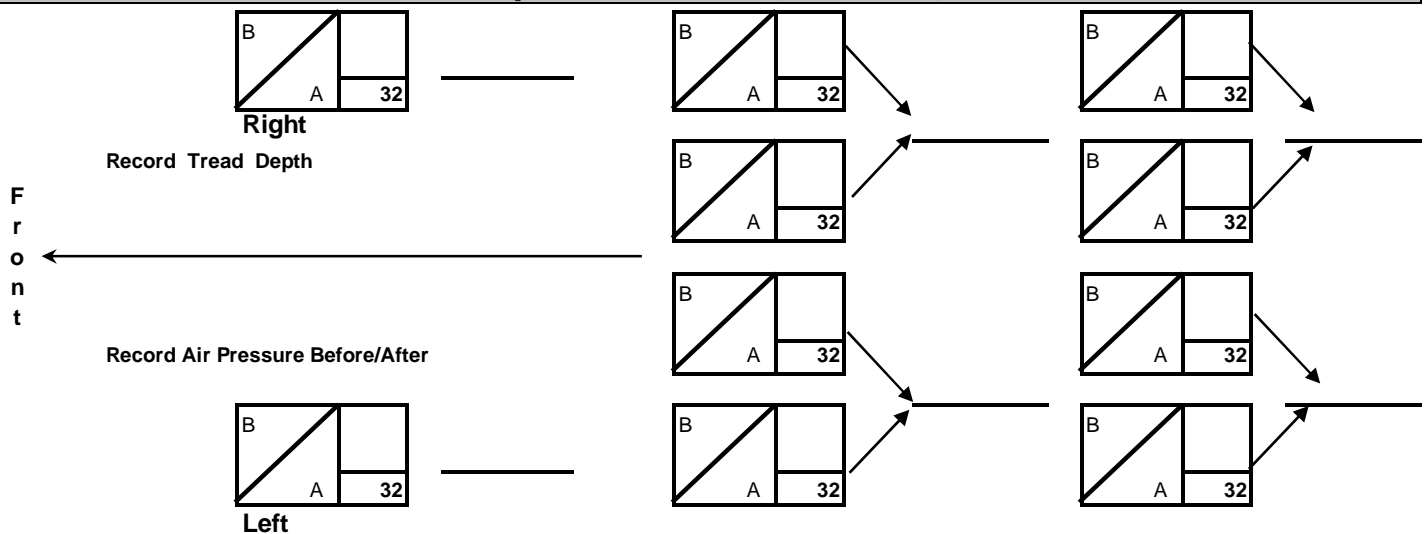
Last State Inspection Date \_\_\_\_\_

Hourmeter \_\_\_\_\_

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE

DRIVE IN INSPECTION		CODE	DRIVE IN INSPECTION		CODE
101	REVIEW UNITS HISTORY FILE		112	Air Dryer, Low Air Warning Light & Buzzer	
102	Steam Clean Engine, Frame & Radiator		113	Air Brake Pressure Drop, Lbs/Min _____	
103	Oil, Coolant, Warning Lights		114	Tractor Protection Valve _____ PSI	
104	Starter, Operation, Engine Sounds		115	Oil Pressure: Idle _____ Max _____	
105	All Instruments, Gauges, Interior Lights, Mirrors, Armrest		116	R.P.M.: Idle _____ High _____	
106	Lights, Dash Lights, Dome Lights		117	Steering Free Play _____, Operation	
107	Horns, Wipers, Washers, Visors, Turn Signals, Hazards		118	Check City Radio Operation & Mounting	
108	Heater, Defrost, A/C, Vents, Fan		119	PTO Switch, Indicator lights	
109	Transmission Shift Controls		120	Emergency light switches, controls	
110	Parking Brake & Service Brake Operation		121	State Inspection Sticker	
111	Air Governor Settings Out _____ In _____				
CAB AND CHASSIS		CODE	CAB AND CHASSIS		CODE
201	Doors, Latches, Seals, Seat Belts, Pedal Pads		211	Test operation of 110V outlet, lighting system	
202	Lights, Lenses, Reflectors, Turn Signals, Wiper Blades		212	Test auxiliary engine, operation, etc (If equipped)	
203	Body, Glass, Mirror Brackets		213	Inspect Hyd Reservoir Mounting, Fluid Level, Cap	
204	Grill, Hood, Hinges, Supports, Bumper		214	Inspect Hyd Cylinder, Hoses, Valves & Fitting	
205	Fuel Tank & Cap, Gasket, Chain		215	Inspect pump panel, gauges, switches	
206	Battery Box, Cover, Hold Downs		216	Test discharge valves, controls	
207	Catwalk, Fuel Tank Steps		217	Test cross lay valve, controls	
208	Mudflaps, Bracket, Tow hook, mounting		218	Inspect/test drain valve controls	
209	Rear Cab Mounting		219	Inspect intercom system, mounting, operation	
210	Fire Extinguisher, Road Triangles Mounting, etc		220	Record Paint, Logo's, Decals or Body Damage	
TIRES, HUBS & RIMS		CODE	TIRES, HUBS & RIMS		CODE
301	Hub Cap, Oil Condition, Vents, Levels		304	Record Air Pressure, Tread Depth, Matching	
302	Studs, Lugs, Fasteners		305	Irregular Wear, Damage	
303	Valve Stem, Caps, Rim Condition		306	King Pin Play _____ " Wheel Bearing Play _____ "	

**Slack Adjuster Push Rod Travel (Record Below)**





✓ = INSPECTED AND OK		⊗ = ADJUSTMENTS MADE		X = REPAIR REQUIRED		N/A = NOT APPLICABLE		
<b>UNDERCARRIAGE</b>				CODE	<b>UNDERCARRIAGE</b>			
401	Check Engine for Signs of Fluid Leaks				413	Air Tank Mounting, Drain Valves		
402	Steering Tie Rods, Pins & Bushings				414	Exhaust Pipe, Shield		
403	Front Brake Lining Remaining: _____ Inches				415	Drive Shafts, U-Joints, Alignment, Phase		
404	Front Drum, Slack Adjuster, Wheel Seals				416	Differential Fluid Levels, Leaks, Seals, Vents		
405	Front Brake Hoses, Lines, Valves				417	Rear Brake Lining Remaining: _____ Inches		
406	Engine Mounts, Transmission Mounts				418	Rear Brake Drums, Slack Adjuster, Wheel Seals		
407	Starter, Mounting, Cables, Clamping				419	Rear Brake Hoses, Lines, Valves		
408	Inspect ECM Mounting and Wiring				420	Rear Brake Chambers, Slack Adjuster, Travel, Operation		
409	Transmission, Transfer Case, Fluid Level, Leaks				421	Inspect Suspension, Hangers, Springs, Bags & U-Bolts		
410	PTO Assy, Mounting, Control Valve & Hyd Hoses				422	Inspect Brakes Adjustment All Positions(Record Below)		
411	Hyd Tank, Cylinder Mounting, Valves, Hoses & Fittings				423	Lubricate Chassis		
412	Air Dryer, Mounting, Condition, Operation							
<b>ENGINE</b>				CODE	<b>ENGINE</b>			
501	Coolant Reservoir, Cap, Level _____ Added				509	Coolant, Fuel, Oil Lines; Support, Leaks		
502	Antifreeze Protection Level _____ Degrees DCA _____				510	Air Cleaner, Intake Piping, Exhaust Manifolds		
503	Radiator, Cap, Pressure Test, Hoses, Leaks				511	Intake & Exhaust System, Turbo Charger		
504	Fan Blade, Clutch, Shroud, All Belts, Idlers, Tensioners				512	Fuel Pump Linkage, Seals, Return Springs, ECM		
505	Alt, A/C, Mounting, Fittings & Wiring				513	Radiator, Mounting, Support Brackets		
506	Steering Linkage, Joints, P/S Reservoir				514	Change Fuel Filters		
507	Record Air Filter Restriction _____ "				515	Change Oil and Filters, Oil Added _____ Gallons		
508	Block Heater and Elec. Connections (If Equipped)							
<b>ELECTRICAL</b>				CODE	<b>ELECTRICAL</b>			
601	Battery Hold Down, Cables, Terminals - Clean & Coat				604	Check Starter Draw, Record Reading _____		
602	Battery Fluid Level, Battery Tray Condition				605	Cable Voltage Drop - _____ + _____		
603	Battery Load Test (Record Below)				606	Regulated Output: Amps _____ Volts _____		
<b>Fire Pump &amp; Booster Pump</b>				CODE	<b>Aerial Ladder</b>			
701	Inspect lever/valve operation, sign of leakage, primer pump				801	Inspect & Lubricate Waterway		
702	Inspect all gauges, mounting, condition				802	Inspect ladder for cracks, damage, operation		
703	Lubricate & adjust pump packing				803	Inspect cables, sheaves		
704	Inspect pump controls, switches, etc.				804	Check adjustment of front, middle & bottom slide pads		
705	Inspect booster tank for leak, damage				805	Inspect & Lubricate Monitor		
706	Inspect hose reels and rollers				806	Check oil level, swing drive, Grease swing bearing		
707	Inspect pump shift				807	Inspect Hyd Reservoir Mounting, Fluid Level, Cap		
708	Inspect water piping, mounting condition				808	Lubricate unit per manufacturer recommendations		
709	Check pump operation				809	Test Outrigger Operation, Condition, Mounting		
					810	Test EPU Operation		

9/18/2001

Fire Truck - B 1 of 2

\_\_\_\_\_   
 C C A

Battery #	1	2	3	4	ECM
Volts					
Amps					

Remove & Charge if less than specification.

I certify that this inspection has been completed accurately and in compliance with city policy.

**COMPLETE ALL PAPER WORK**

Mechanic's Signature \_\_\_\_\_

Date Completed \_\_\_\_\_

Supervisor's Signature \_\_\_\_\_

Supervisor's Signature \_\_\_\_\_

# Truck, Fire - Level C Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

Current Mileage \_\_\_\_\_

PREVIOUS PM DATE \_\_\_\_\_

Previous PM Mileage \_\_\_\_\_

Field Service or Shop

Circle One

Lapse Mileage \_\_\_\_\_

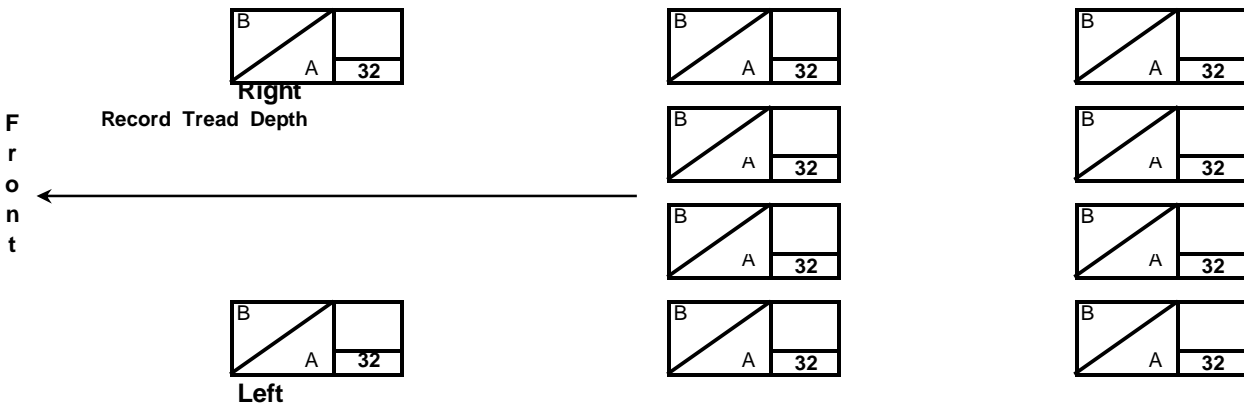
Last State Inspection Date \_\_\_\_\_

Hourmeter \_\_\_\_\_

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE

DRIVE IN INSPECTION		CODE	DRIVE IN INSPECTION		CODE
101	REVIEW UNITS HISTORY FILE		107	Parking Brake & Service Brake Operation	
102	Starter, Operation, Engine Sounds		108	Air Dryer, Low Air Warning Light & Buzzer	
103	All Instruments, Gauges		109	Steering Free Play _____, Operation	
104	Lights, Dash Lights, Dome Lights		110	PTO Switch, Indicator lights	
105	Horns, Wipers, Washers, Visors, Turn Signals, Hazards		111	Emergency Light Switches, Controls	
106	Transmission Shift Controls		112	State Inspection Sticker	
CAB AND CHASSIS		CODE	CAB AND CHASSIS		CODE
201	Lights, Lenses, Reflectors, Turn Signals, Wiper Blades		205	Fire Extinguisher, Road Triangles Mounting, etc	
202	Body, Glass, Mirror Brackets		206	Test Auxiliary Engine (If Equipped)	
203	Fuel Tank & Cap, Gasket, Chain		207	Inspect Valve & Gauge Panel	
204	Mudflaps, Bracket, Tow Hook, Mounting		208	Record Paint or Body Damage	
TIRES, HUBS & RIMS		CODE	TIRES, HUBS & RIMS		CODE
301	Hub Cap, Oil Condition, Vents, Levels		304	Record Air Pressure, Tread Depth, Matching	
302	Studs, Lugs, Fasteners		305	Irregular Wear, Damage	
303	Valve Stem, Caps, Rim Condition				

Record Air Pressure Before/After



UNDERCARRIAGE		CODE	UNDERCARRIAGE		CODE
401	Check Engine for Signs of Fluid Leaks		407	Rear Brake Drums, Slack Adjuster, Wheel Seals	
402	Steering Tie Rods, Pins & Bushings		408	Rear Brake Hoses, Lines, Valves	
403	Front Drum, Linings, Slack Adjuster, Wheel Seals		409	Rear Brake Chambers, Slack Adjuster, Travel, Operation	
404	Front Brake Hoses, Lines, Valves		410	Inspect Suspension, Hangers, Springs, Bags & U-Bolts	
405	Transmission, Fluid Level, Leaks		411	Inspect Brakes Adjustment All Positions	
406	PTO Assy, Mounting, Control Valve & Hyd Hoses		412	Lubricate Chassis	
ENGINE		CODE	ENGINE		CODE
501	Coolant Reservoir, Cap, Level _____ Added		507	Coolant, Fuel, Oil Lines; Support, Leaks	
502	Antifreeze Protection Level _____ Deg, DCA _____		508	Air Cleaner, Intake Piping, Exhaust Manifolds	
503	Radiator, Cap, Pressure Test, Hoses, Leaks		509	Intake & Exhaust System, Turbo Charger	
504	Fan Blade, Clutch, Shroud, All Belts, Idlers, Tensioners		510	Fuel Pump Linkage, Seals, Return Springs, ECM	
505	Steering Linkage, Joints, P/S Reservoir		511	Radiator, Mounting, Support Brackets	
506	Record Air Filter Restriction _____ "		512	Change Oil, Fuel & Filters, Oil Added _____ Quarts	

✓ = INSPECTED AND OK		⊗ = ADJUSTMENTS MADE		X = REPAIR REQUIRED		N/A = NOT APPLICABLE	
<b>ELECTRICAL</b>			CODE	<b>ELECTRICAL</b>			CODE
601	Battery Hold Down, Cables, Terminals - Clean & Coat			603	Battery Load Test (Record Below)		
602	Battery Fluid Level, Battery Tray Condition						
<b>Fire Pump &amp; Booster Pump</b>			CODE	<b>Aerial Ladder</b>			CODE
701	Inspect lever/valve operation, sign of leakage			801	Inspect & Lubricate Waterway		
702	Inspect all gauges, mounting, condition			802	Inspect ladder for cracks, damage, operation		
703	Lubricate & adjust pump packing			803	Inspect cables, sheaves		
704	Inspect pump controls, switches, etc.			804	Check adjustment of front, middle & bottom slide pads		
705	Inspect booster tank for leak, damage			805	Inspect & Lubricate Monitor		
706	Inspect hose reels and rollers			806	Check oil level, swing drive, Grease swing bearing		
707	Inspect pump shift			807	Inspect Hyd Reservoir Mounting, Fluid Level, Cap		
708	Inspect water piping, mounting condition			808	Lubricate unit per manufacturer recommendations		
709	Check pump operation			809	Test Outrigger Operation		
				810	Test EPU Operation		

9/18/2001

Fire Truck - C 1 of 2

\_\_\_\_\_ **C C A**

Battery #	1	2	3	4	ECM
Volts					
Amps					

**Remove & Charge if less than specification.**

I certify that this inspection has been completed accurately and in compliance with city policy.

**COMPLETE ALL PAPER WORK**

Mechanic's Signature \_\_\_\_\_

Date Completed \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Supervisor's Signature \_\_\_\_\_

# Off - Road Equipment Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

Current Hourmeter \_\_\_\_\_

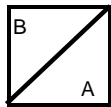
PREVIOUS PM DATE \_\_\_\_\_

Previous PM Hourmeter \_\_\_\_\_

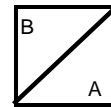
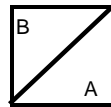
Oil Change      Y      N

Lapse Hourmeter \_\_\_\_\_

✓ = INSPECTED AND OK		⊗ = ADJUSTMENTS MADE		X = REPAIR REQUIRED		N/A = NOT APPLICABLE			
Operator Station				CODE	Operator Station				CODE
101	REVIEW UNITS HISTORY FILE			110	Oil Pressure: Idle _____ Max _____				
102	Pressure Wash Engine, Frame & Radiator			111	R.P.M.: Idle _____ High _____				
103	Oil, Coolant, Warning Lights			112	Steering Free Play, Operation				
104	Starter, Operation, Engine Sounds			113	Switches and Controls				
105	All Instruments, Gauges, Mirrors			114	Lights, Dash Lights, Dome Lights				
106	Horns, Wipers, Washers, Visors, Turn Signals, Hazards			115	Fire Extinguisher, Road Triangles Mounting, etc				
107	Heater, Defrost, A/C, Vents, Fan			116	Clutch Brake, Clutch Operation, Free Travel _____ "				
108	Transmission Shift Controls, Operation			117	Implement Control, Mounting, Operation				
109	Parking Brake & Service Brake Operation			118	Check City Radio Operation & Mounting				
Chassis				CODE	Chassis				CODE
201	Doors, Latches, Seals, Seat, Seat Belts, Pedal Pads			211	Inspect Hyd Reservoir Mounting, Fluid Level, Cap				
202	Lights, Lenses, Reflectors, Turn Signals, Warning Beacon			212	Inspect Hyd Cylinder, Hoses, Valves & Fitting				
203	Body, Glass, Mirror Brackets			213	Inspect Bucket, Cutting Edge				
204	Grill, Hood, Hinges, Panels, Supports, Bumper			214	Inspect ROPS, Condition, Mounting				
205	Paint, Logos, Decals			215	Inspect Implement Condition				
206	Fuel Tank & Cap, Gasket, Chain			216	License Plate, Slow Moving Warning Sign				
207	Battery Box, Cover, Hold Downs			217	Hold Down Bracket, Tow Hook, Mounting				
208	Exhaust Pipe, Shield			218	Inspect Warning Decals				
209	Cab Mounting			219	Record Paint or Body Damage				
210	Catwalk, Fuel Tank Steps								
Tires, Hubs & Rims				CODE	Tires, Hubs & Rims				CODE
301	Hub Cap, Oil Condition, Vents, Levels			304	Record Air Pressure, Tread Depth, Matching				
302	Studs, Lugs, Fasteners			305	Irregular Wear, Damage				
303	Valve Stem, Caps, Rim Condition			306	King Pin Play _____ " Wheel Bearing Play				



Right

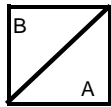


F Record Tread Depth

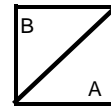
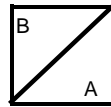
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Record Air Pressure Before/After



Left



✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE

Undercarriage		CODE	Undercarriage		
401	Check Engine for Signs of Fluid Leaks		409	Drive Shafts, U-Joints, Alignment, Phase	
402	Steering Tie Rods, Pins & Bushings		410	Differential Fluid Levels, Leaks, Seals, Vents	
403	Engine Mounts, Transmission Mounts		411	Rear Brake Hoses, Lines, Valves	
404	Starter, Mounting, Cables, Clamping		412	Inspect Parking Brake Assembly	
405	Inspect ECM Mounting and Wiring		413	Check Final Drives/Planteray Fluid Level	
406	Transmission, Fluid Level, Leaks		414	Inspect Articulating Pivot Assembly	
407	PTO Assy, Mounting, Control Valve & Hyd Hoses		415	Inspect Turntable Assembly	
408	Hyd Tank, Cylinder Mounting, Valves, Hoses & Fittings		416	Lubricate Chassis	
Engine		CODE	Engine		CODE
501	Coolant Reservoir, Cap, Level _____ Added		509	Air Cleaner, Intake Piping, Exhaust Manifolds	
502	Antifreeze Protection Level _____ Degrees    DCA _____		510	Intake & Exhaust System, Turbo Charger	
503	Radiator, Cap, Pressure Test, Hoses		511	Fuel Pump Linkage, Seals, Return Springs	
504	Fan Blade, Clutch, Shroud, All Belts, Idlers, Tensioners		512	Clean Radiator, Cooler Assembly	
505	Alt, A/C, Mounting, Fittings & Wiring		513	Radiator, Mounting, Support Brackets	
506	Steering Linkage, Joints, Power Steering Reservoir		514	Change Fuel Filters	
507	Record Air Filter Restriction _____ "		515	Change Oil and Filters, Oil Added _____ Quarts	
508	Coolant, Fuel, Oil Lines, Supports				
Electrical		CODE	Electrical		CODE
601	Battery Hold Down, Cables, Terminals - Clean & Coat		604	Check Starter Draw, Record Reading _____	
602	Battery Fluid Level, Battery Tray Condition		605	Cable Voltage Drop - _____ + _____	
603	Battery Load Test (Record Below)		606	Regulated Output: Amps _____ Volts _____	

9/11/2001

Off Road 2 of 2

\_\_\_\_\_   
 C C A

Battery #	1	2	3	4
Volts				
Amps				

Remove & Charge if less than specification.

I certify that this inspection has been completed accurately and in compliance with city policy.

**COMPLETE ALL PAPER WORK**

Mechanic's Signature \_\_\_\_\_ Date Completed \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_ Supervisor's Signature \_\_\_\_\_

# PMI Repair Log

Workorder Number \_\_\_\_\_

Vehicle Number \_\_\_\_\_

Hours/ Mileage \_\_\_\_\_

Page \_\_\_\_ of \_\_\_\_

Date : \_\_\_\_\_

Line #	Deficiencies Found During Inspection	Repair Level	Date Done	Mechanic	Authorized By

1- Safety

2- Breakdown

3- Service Item

Oil Leak Classification

**Class 1 - Washing**

**Class 2 - Droplet**

**Class 3 - Damp**

TCI9/11/01

# Truck, Straight Dump Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

Current Mileage \_\_\_\_\_

PREVIOUS PM DATE \_\_\_\_\_

Previous PM Mileage \_\_\_\_\_

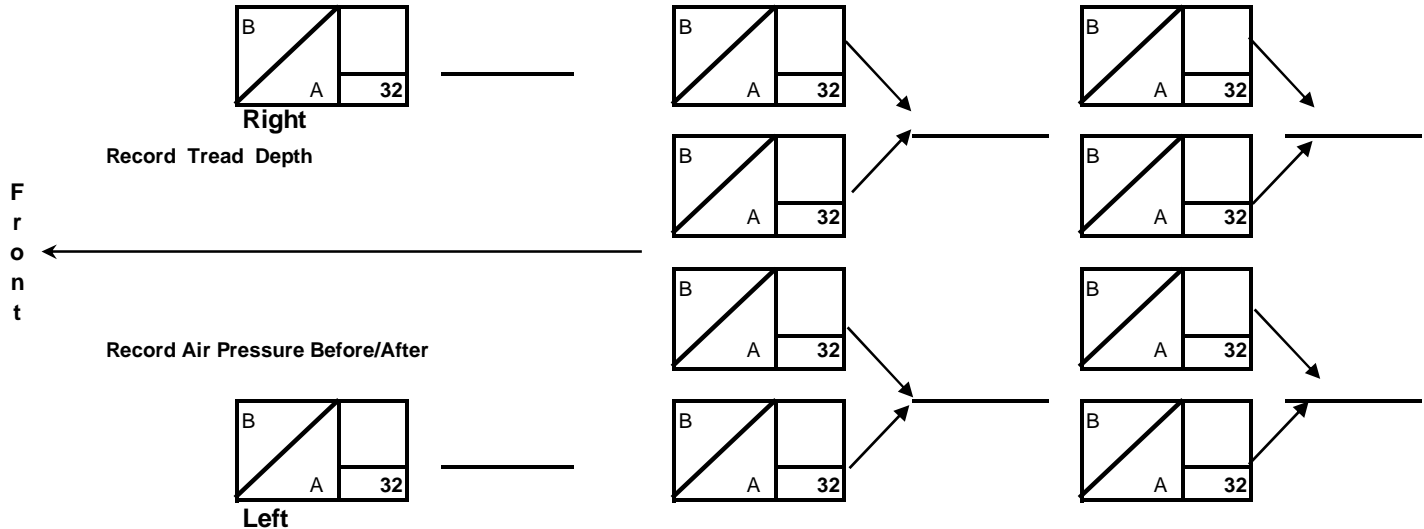
Oil Change    Y    N    Transmission Filter Changed    Y    N

Lapse Mileage \_\_\_\_\_

Last State Inspection Date \_\_\_\_\_

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE	
DRIVE IN INSPECTION	
CODE	DESCRIPTION
101	REVIEW UNITS HISTORY FILE
102	Steam Clean Engine, Frame & Radiator
103	Oil, Coolant, Warning Lights
104	Starter, Operation, Engine Sounds
105	All Instruments, Gauges, Mirrors, Armrest
106	Horns, Wipers, Washers, Visors, Turn Signals, Hazards
107	Heater, Defrost, A/C, Vents, Fan
108	Transmission Shift Controls
109	Parking Brake & Service Brake Operation
110	Air Dryer, Low Air Warning Light & Buzzer
111	Air Governor Settings Out _____ In _____
112	Air Brake Pressure Drop, Lbs/Min _____
113	Tractor Protection Valve _____ PSI
114	Oil Pressure: Idle _____ Max _____
115	R.P.M.: Idle _____ High _____
116	Steering Free Play _____, Operation
117	Cruise, Switches and Controls
118	Lights, Dash Lights, Dome Lights
119	Fire Extinguisher, Road Triangles Mounting, etc
120	Clutch Brake, Clutch Operation, Free Travel _____ "
121	State Inspection Sticker
122	Check City Radio Operation & Mounting
CAB AND CHASSIS	
CODE	DESCRIPTION
201	Doors, Latches, Seals, Seat Belts, Pedal Pads
202	Lights, Lenses, Reflectors, Turn Signals, Wiper Blades
203	Body, Glass, Mirror Brackets
204	Grill, Hood, Hinges, Supports, Bumper
205	Paint, Logos, Decals
206	Fuel Tank & Cap, Gasket, Chain
207	Inspect State Inspection Sticker
208	Battery Box, Cover, Hold Downs
209	Air Tank Mounting, Drain Valves
210	Exhaust Pipe, Shield
211	Rear Cab Mounting
212	Catwalk, Fuel Tank Steps
213	Inspect Hyd Reservoir Mounting, Fluid Level, Cap
214	Inspect Hyd Cylinder, Hoses, Valves & Fitting
215	Inspect Stop Box Cable Condition & Operation
216	Mudflaps, Bracket, Tow hook, mounting
217	Inspect Tarp Crank Assy, Cover, Bows & Cables
218	Tailgate, Hinges, Latch Assembly, Air Controls
219	Trailer Hoses, Glad Hand Seals, Light Cord & Holder
220	Record Paint or Body Damage
TIRES, HUBS & RIMS	
CODE	DESCRIPTION
301	Hub Cap, Oil Condition, Vents, Levels
302	Studs, Lugs, Fasteners
303	Valve Stem, Caps, Rim Condition
304	Record Air Pressure, Tread Depth, Matching
305	Irregular Wear, Damage
306	King Pin Play _____ " Wheel Bearing Play

### Slack Adjuster Push Rod Travel



✓ = INSPECTED AND OK		⊗ = ADJUSTMENTS MADE		X = REPAIR REQUIRED		N/A = NOT APPLICABLE	
<b>UNDERCARRIAGE</b>				CODE	<b>UNDERCARRIAGE</b>		
401	Check Engine for Signs of Fluid Leaks			413	Air Tank Mounting, Drain Valves		
402	Steering Tie Rods, Pins & Bushings			414	Drive Shafts, U-Joints, Alignment, Phase		
403	Front Brake Lining Remaining: _____ Inches			415	Differential Fluid Levels, Leaks, Seals, Vents		
404	Front Drum, Slack Adjuster, Wheel Seals			416	Rear Brake Lining Remaining: _____ Inches		
405	Front Brake Hoses, Lines, Valves			417	Rear Brake Drums, Slack Adjuster, Wheel Seals		
406	Engine Mounts, Transmission Mounts			418	Rear Brake Hoses, Lines, Valves		
407	Starter, Mounting, Cables, Clamping			419	Rear Brake Chambers, Slack Adjuster, Travel, Operation		
408	Inspect ECM Mounting and Wiring			420	Inspect Suspension, Hangers, Springs, Bags & U-Bolts		
409	Transmission, Fluid Level, Leaks			421	Inspect Brakes Adjustment All Positions(Record Below)		
410	PTO Assy, Mounting, Control Valve & Hyd Hoses			422	Lubricate Chassis		
411	Hyd Tank, Cylinder Mounting, Valves, Hoses & Fittings						
412	Air Dryer, Mounting, Condition, Operation						
<b>ENGINE</b>				CODE	<b>ENGINE</b>		
501	Coolant Reservoir, Cap, Level ____ Added			508	Coolant, Fuel, Oil Lines, Leaks		
502	Antifreeze Protection Level ____ Degrees DCA ____			509	Air Cleaner, Intake Piping, Exhaust Manifolds		
503	Radiator, Cap, Pressure Test, Hoses			510	Intake & Exhaust System, Turbo Charger		
504	Fan Blade, Clutch, Shroud, All Belts, Idlers, Tensioners			511	Fuel Pump Linkage, Seals, Return Springs, ECM		
505	Alt, A/C, Mounting, Fittings & Wiring			512	Radiator, Mounting, Support Brackets		
506	Steering Linkage, Joints, Power Steering Reservoir			513	Change Fuel Filters		
507	Record Air Filter Restriction _____ "			514	Change Oil and Filters, Oil Added _____ Quarts		
<b>ELECTRICAL</b>				CODE	<b>ELECTRICAL</b>		
601	Battery Hold Down, Cables, Terminals - Clean & Coat			604	Check Starter Draw, Record Reading _____		
602	Battery Fluid Level, Battery Tray Condition			605	Cable Voltage Drop - _____ + _____		
603	Battery Load Test (Record Below)			606	Regulated Output: Amps _____ Volts _____		

9/11/2001

DumpTruck - B 1of 2

\_\_\_\_\_ C C A

Battery #	1	2	3	4
Volts				
Amps				

Remove & Charge if less than specification.

I certify that this inspection has been completed accurately and in compliance with city policy.

**COMPLETE ALL PAPER WORK**

Mechanic's Signature \_\_\_\_\_

Date Completed \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Supervisor's Signature \_\_\_\_\_



# Truck, Garbage Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

Current Mileage \_\_\_\_\_

PREVIOUS PM DATE \_\_\_\_\_

Previous PM Mileage \_\_\_\_\_

Oil Change **Y** **N**

Current Hourmeter \_\_\_\_\_

Transmission Filter Changed **Y** **N**

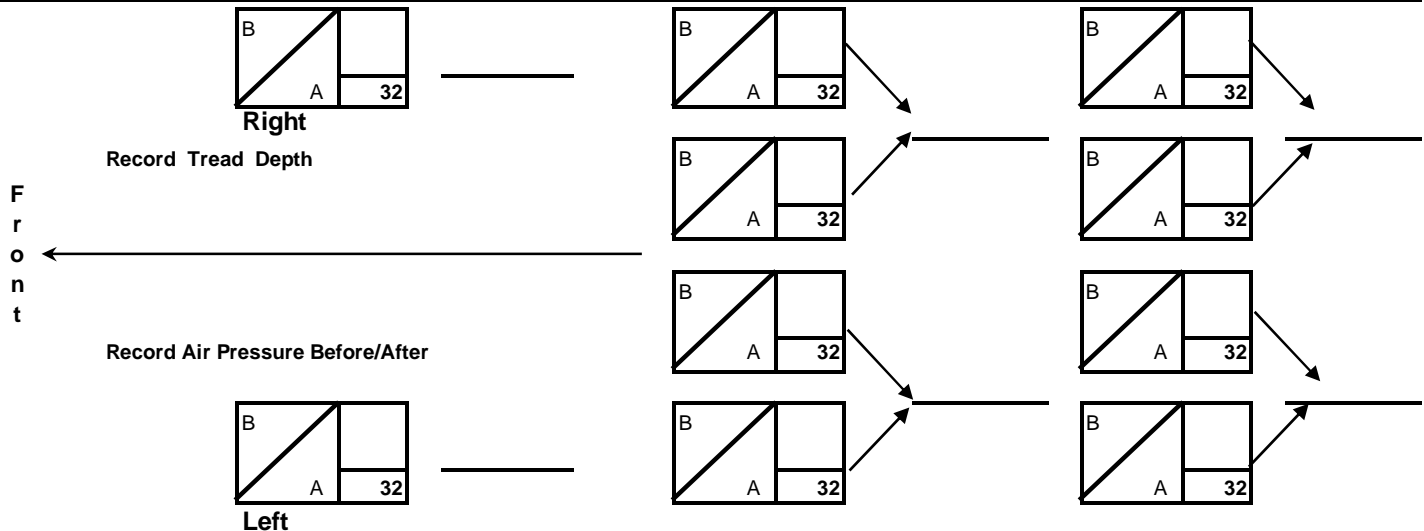
Lapse Mileage \_\_\_\_\_

Last State Inspection Date \_\_\_\_\_

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE

DRIVE IN INSPECTION		CODE	DRIVE IN INSPECTION		CODE
101	REVIEW UNITS HISTORY FILE		113	Tractor Protection Valve _____ PSI	
102	Steam Clean Engine, Frame & Radiator		114	Oil Pressure: Idle _____ Max _____	
103	Oil, Coolant, Warning Lights		115	R.P.M.: Idle _____ High _____	
104	Starter, Operation, Engine Sounds		116	Pack Mode RPM Setting _____	
105	All Instruments, Gauges, Mirrors, Armrest		117	Steering Free Play _____, Operation	
106	Horns, Wipers, Washers, Visors, Turn Signals, Hazards		118	Cruise, Switches and Controls	
107	Heater, Defrost, A/C, Vents, Fan		119	Test Neutral Interlock Function	
108	Transmission Shift Controls		120	Lights, Dash Lights, Dome Lights	
109	Parking Brake & Service Brake Operation		121	Fire Extinguisher, Road Triangles Mounting, etc	
110	Air Dryer, Low Air Warning Light & Buzzer		122	Clutch Brake, Clutch Operation, Free Travel _____ "	
111	Air Governor Settings Out _____ In _____		123	State Inspection Sticker	
112	Air Brake Pressure Drop, Lbs/Min _____		124	Check City Radio Operation & Mounting	
CAB AND CHASSIS		CODE	CAB AND CHASSIS		CODE
201	Doors, Latches, Seals, Seat Belts, Pedal Pads		209	Exhaust Pipe, Shield	
202	Lights, Lenses, Reflectors, Turn Signals, Wiper Blades		210	Rear Cab Mounting	
203	Body, Glass, Mirror Brackets		211	Catwalk, Fuel Tank Steps	
204	Grill, Hood, Hinges, Supports, Bumper		212	Inspect Hyd Reservoir Mounting, Fluid Level, Cap	
205	Paint, Logos, Decals		213	Inspect Hyd Cylinder, Hoses, Valves & Fitting	
206	Fuel Tank & Cap, Gasket, Chain		214	Mudflaps, Bracket, Tow Hook, Mounting	
207	Battery Box, Cover, Hold Downs		215	Record Paint or Body Damage	
208	Air Tank Mounting, Drain Valves				
TIRES, HUBS & RIMS		CODE	TIRES, HUBS & RIMS		CODE
301	Hub Cap, Oil Condition, Vents, Levels		304	Record Air Pressure, Tread Depth, Matching	
302	Studs, Lugs, Fasteners		305	Irregular Wear, Damage	
303	Valve Stem, Caps, Rim Condition		306	King Pin Play _____ " Wheel Bearing Play	

### Slack Adjuster Push Rod Travel



✓ = INSPECTED AND OK		⊗ = ADJUSTMENTS MADE		X = REPAIR REQUIRED		N/A = NOT APPLICABLE			
<b>UNDERCARRIAGE</b>				CODE	<b>UNDERCARRIAGE</b>				
401	Check Engine for Signs of Fluid Leaks				415	Differential Fluid Levels, Leaks, Seals, Vents			
402	Steering Tie Rods, Pins & Bushings				416	Rear Brake Lining Remaining: _____ Inches			
403	Front Brake Lining Remaining: _____ Inches				417	Rear Brake Drums, Slack Adjuster, Wheel Seals			
404	Front Drum, Slack Adjuster, Wheel Seals				418	Rear Brake Hoses, Lines, Valves			
405	Front Brake Hoses, Lines, Valves				419	Rear Brake Chambers, Slack Adjuster, Travel, Operation			
406	Engine Mounts, Transmission Mounts				420	Inspect Suspension, Hangers, Springs, Bags & U-Bolts			
407	Starter, Mounting, Cables, Clamping				421	Inspect Brakes Adjustment All Positions(Record Below)			
408	Inspect ECM Mounting and Wiring				422	Lubricate Chassis			
409	Transmission, Fluid Level, Leaks				<b>Packer Section</b>				
410	Hyd Pump Assy, Mounting, Control Valve & Hyd Hoses				423	Inspect Valve Control Bank			
411	Hyd Tank, Cylinder Mounting, Valves, Hoses & Fittings				424	Inspect Packer Control, Operation			
412	Air Dryer, Mounting, Condition, Operation				425	Hopper, Crusher Panel, Packer Blade			
413	Air Tank Mounting, Drain Valves				426	Inspect Rear Door, Hinges, Seals			
414	Drive Shafts, U-Joints, Alignment, Phase				427	Inspect Warning Label, Condition, Mounting			
<b>Engine</b>				CODE	<b>Engine</b>				CODE
501	Coolant Reservoir, Cap, Level ____ Added				508	Coolant, Fuel, Oil Lines, Leaks			
502	Antifreeze Protection Level _____ Degrees      DCA _____				509	Air Cleaner, Intake Piping, Exhaust Manifolds			
503	Radiator, Cap, Pressure Test, Hoses				510	Intake & Exhaust System, Turbo Charger			
504	Fan Blade, Clutch, Shroud, All Belts, Idlers, Tensioners				511	Fuel Pump Linkage, Seals, Return Springs, ECM			
505	Alt, A/C, Mounting, Fittings & Wiring				512	Radiator, Mounting, Support Brackets			
506	Steering Linkage, Joints, Power Steering Reservoir				513	Change Fuel Filters			
507	Record Air Filter Restriction _____ "				514	Change Oil and Filters, Oil Added _____ Quarts			
<b>Electrical</b>				CODE	<b>Electrical</b>				CODE
601	Battery Hold Down, Cables, Terminals - Clean & Coat				604	Check Starter Draw, Record Reading _____			
602	Battery Fluid Level, Battery Tray Condition				605	Cable Voltage Drop - _____ + _____			
603	Battery Load Test (Record Below)				606	Regulated Output: Amps _____ Volts _____			

9/11/2001

Garbage Truck - 1of 2

_____	C C A	Battery #	1	2	3	4
		Volts				
		Amps				

**Remove & Charge if less than specification.**

I certify that this inspection has been completed accurately and in compliance with city policy.

**COMPLETE ALL PAPER WORK**

Mechanic's Signature \_\_\_\_\_

Date Completed \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Supervisor's Signature \_\_\_\_\_

# Truck, Sewer Preventative Maintenance Inspection

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

Current Mileage \_\_\_\_\_

PREVIOUS PM DATE \_\_\_\_\_

Previous PM Mileage \_\_\_\_\_

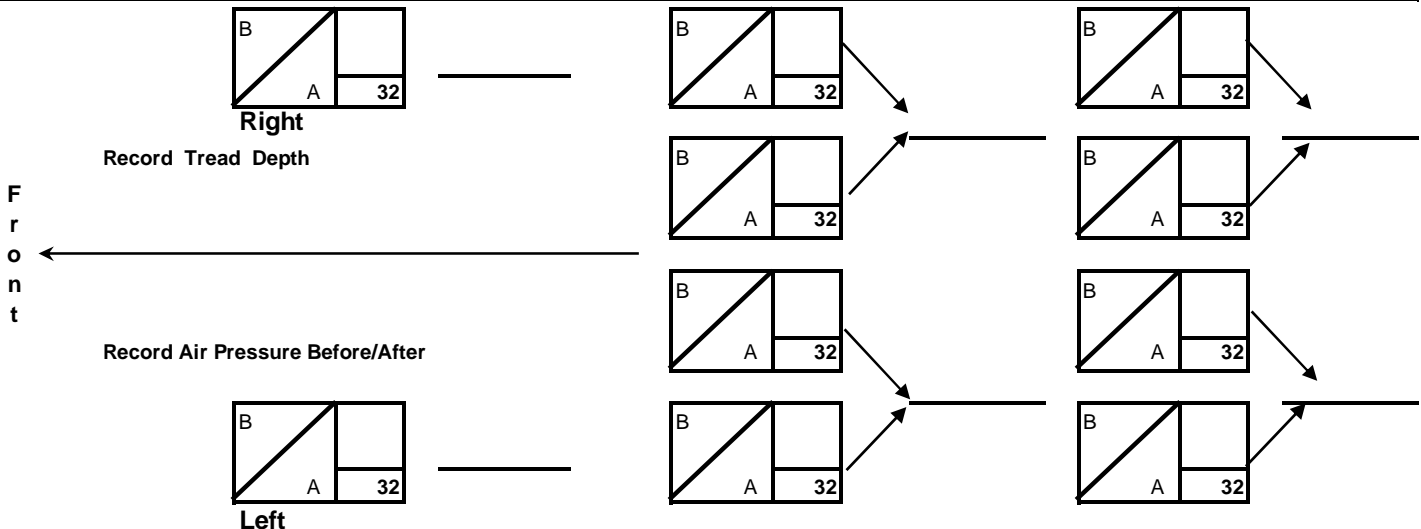
Oil Change    Y    N    Transmission Filter Changed    Y    N

Lapse Mileage \_\_\_\_\_

Last State Inspection Date \_\_\_\_\_

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE						
DRIVE IN INSPECTION			CODE	DRIVE IN INSPECTION		CODE
101	REVIEW UNITS HISTORY FILE		112	Air Brake Pressure Drop, Lbs/Min _____		
102	Steam Clean Engine, Frame & Radiator		113	Tractor Protection Valve _____ PSI		
103	Oil, Coolant, Warning Lights		114	Oil Pressure: Idle _____ Max _____		
104	Starter, Operation, Engine Sounds		115	R.P.M.: Idle _____ High _____		
105	All Instruments, Gauges, Mirrors, Armrest		116	Steering Free Play _____, Operation		
106	Horns, Wipers, Washers, Visors, Turn Signals, Hazards		117	Lights, Dash Lights, Dome Lights		
107	Heater, Defrost, A/C, Vents, Fan		118	Fire Extinguisher, Road Triangles Mounting, etc		
108	Transmission Shift Controls		119	Clutch Brake, Clutch Operation, Free Travel _____ "		
109	Parking Brake & Service Brake Operation		120	Inspect State Inspection Sticker		
110	Air Dryer, Low Air Warning Light & Buzzer		121	Check City Radio Operation & Mounting		
111	Air Governor Settings Out _____ In _____					
CAB AND CHASSIS			CODE	CAB AND CHASSIS		CODE
201	Doors, Latches, Seals, Seat Belts, Pedal Pads		211	Catwalk, Fuel Tank Steps		
202	Lights, Lenses, Reflectors, Turn Signals, Wiper Blades		212	Inspect Controls, Gauges		
203	Body, Glass, Mirror Brackets		213	Inspect Hyd Reservoir Mounting, Fluid Level, Cap		
204	Grill, Hood, Hinges, Supports, Bumper		214	Inspect Hyd Cylinder, Hoses, Valves & Fitting		
205	Paint, Logos, Decals		215	Check Hydraulic Fluid Level		
206	Fuel Tank & Cap, Gasket, Chain		216	Inspect Water Tank Mounting		
207	Battery Box, Cover, Hold Downs		217	Inspect Stand Pipe, Hoses, Bracket, Mounting		
208	Air Tank Mounting, Drain Valves		218	Mudflaps, Bracket, Tow hook, mounting		
209	Exhaust Pipe, Shield		219	Record Paint or Body Damage		
210	Rear Cab Mounting					
TIRES, HUBS & RIMS			CODE	TIRES, HUBS & RIMS		CODE
301	Hub Cap, Oil Condition, Vents, Levels		304	Record Air Pressure, Tread Depth, Matching		
302	Studs, Lugs, Fasteners		305	Irregular Wear, Damage		
303	Valve Stem, Caps, Rim Condition		306	King Pin Play _____ " Wheel Bearing Play _____ "		

### Slack Adjuster Push Rod Travel



✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE					
UNDERCARRIAGE			CODE	UNDERCARRIAGE	
401	Check Engine for Signs of Fluid Leaks		417	Rear Brake Drums, Slack Adjuster, Wheel Seals	

402	Steering Tie Rods, Pins & Bushings		418	Rear Brake Hoses, Lines, Valves		
403	Front Brake Lining Remaining: _____ Inches		419	Rear Brake Chambers, Slack Adjuster, Travel, Operation		
404	Front Drum, Slack Adjuster, Wheel Seals		420	Inspect Suspension, Hangers, Springs & U-Bolts		
405	Front Brake Hoses, Lines, Valves		421	Inspect Brakes Adjustment All Positions(Record Above)		
406	Engine Mounts, Transmission Mounts		<b>Vacuum</b>			
407	Starter, Mounting, Cables, Clamping		422	Check Hydraulic Fluid Level		
408	Inspect ECM Mounting and Wiring		423	Inspect Blower Drive Belt/Chain adjustment		
409	Transmission, Fluid Level, Leaks		424	Inspect Rear Door Seal & Hinges		
410	PTO Assy, Mounting, Control Valve & Hyd Hoses		425	Inspect Blower Inlet Filter Screen		
411	Hyd Tank, Cylinder Mounting, Valves, Hoses & Fittings		426	Inspect Hydraulic Cylinders & Hoses		
412	Air Dryer, Mounting, Condition, Operation		427	Inspect Suction Hose		
413	Air Tank Mounting, Drain Valves		428	Inspect Hose Reel Drive Chain Tension		
414	Drive Shafts, U-Joints, Alignment, Phase		429	Inspect Hose Reel Assembly & Pressure Gauges		
415	Differential Fluid Levels, Leaks, Seals, Vents		430	Inspect Blower Drive Belt/Chain adjustment		
416	Rear Brake Lining Remaining: _____ Inches		431	Lubricate Chassis & Vacuum		
<b>ENGINE</b>		CODE	<b>ENGINE</b>			CODE
501	Coolant Reservoir, Cap, Level _____ Added		508	Coolant, Fuel, Oil Lines; Support, Leaks		
502	Antifreeze Protection Level _____ Degrees DCA _____		509	Air Cleaner, Intake Piping, Exhaust Manifolds		
503	Radiator, Cap, Pressure Test, Hoses		510	Intake & Exhaust System, Turbo Charger		
504	Fan Blade, Clutch, Shroud, All Belts, Idlers, Tensioners		511	Fuel Pump Linkage, Seals, Return Springs, ECM		
505	Alt, A/C, Mounting, Fittings & Wiring		512	Radiator, Mounting, Support Brackets		
506	Steering Linkage, Joints		513	Change Fuel Filters		
507	Record Air Filter Restriction _____ "		514	Change Oil and Filters, Oil Added _____ Quarts		
<b>ELECTRICAL</b>		CODE	<b>ELECTRICAL</b>			CODE
601	Battery Hold Down, Cables, Terminals - Clean & Coat		604	Check Starter Draw, Record Reading _____		
602	Battery Fluid Level, Battery Tray Condition		605	Cable Voltage Drop - _____ + _____		
603	Battery Load Test (Record Below)		606	Regulated Output: Amps _____ Volts _____		

9/11/2001

Sewer Truck 2 of 2

\_\_\_\_\_   
 C C A

Battery #	1	2	3	4
Volts				
Amps				

**Remove & Charge if less than specification.**

I certify that this inspection has been completed accurately and in compliance with city policy.

**COMPLETE ALL PAPER WORK**

Mechanic's Signature \_\_\_\_\_

Date Completed \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Supervisor's Signature \_\_\_\_\_

# Trailer "B" PMI

UNIT # \_\_\_\_\_

DATE \_\_\_\_\_

CURRENT MILEAGE \_\_\_\_\_

PREVIOUS PM MILEAGE \_\_\_\_\_

\_\_\_\_\_  
Last State Inspection Date

\_\_\_\_\_  
LAPSE MILEAGE

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE					
DRIVE IN INSPECTION		CODE	DRIVE IN INSPECTION		CODE
101	REVIEW UNITS HISTORY FILE		106	Safty Chains	
102	Hinges, Supports, Bumper		107	Doors, Latches	
103	Mudflaps, Brackets		108	Record Paint or Body Damage	
104	License Plate		109	Logos, Decals	
105	State Inspection		110	Seals	
			111	Axle Gasket	
ELECTRICAL		CODE	Inside Trailer		CODE
201	Trailer Plug		206	Interior Walls, Track & Safety Exit	
202	Trailer Wires		207	Doors	
203	Marker Lights, Clearance Lights				
204	Lenses, Reflectors				
205	Turn Signal, Stop Light, License Plate Light				
TIRES AND WHEELS		CODE	TIRES AND WHEELS		CODE
301	Irregular Wear, Damage		303	Valve Stem, Caps, Studs, Fasteners & Rim Condition	
302	Record Air Pressure, Tread Depth, Matching		304	Wheel Bearing Play	

Record Tread Depth

Record Air Pressure Before/After

F r o n t		

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE					
UNDERCARRIAGE		CODE	Brakes		CODE
401	Hangers, Springs, & U-Bolts		403	Brake Operation	
402	Lubricate Chassis		405	Hyd Brake Fluid Level	
			406	Electric Brake Away Kit	
			407	Front Brake Lining Remaining _____ 32nd	
			408	Rear Brake Lining Remaining _____ 32nd	
			409	Brake Hoses, Lines, & Brake Valves	
			410	Brake Drum, Cylinders, Wheel Seals	
			411	Air Components	

✓ = INSPECTED AND OK    ⊗ = ADJUSTMENTS MADE    X = REPAIR REQUIRED    N/A = NOT APPLICABLE

COMPLETE ALL PAPER WORK

CCA \_\_\_\_\_

Battery #	1	2
Volts		
Amps		

Remove & Charge if less than specification.

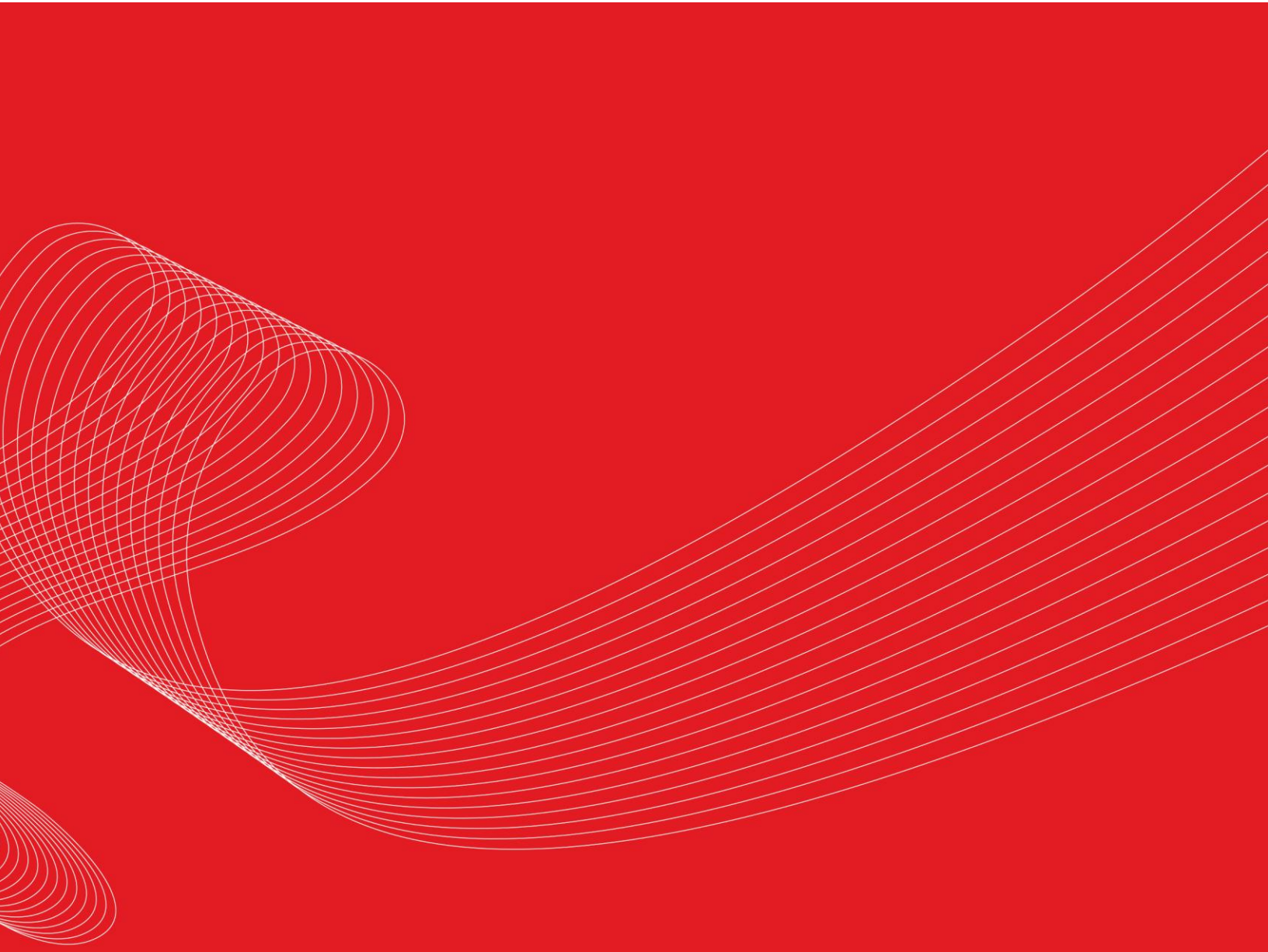
I certify that this inspection has been completed accurately and in compliance with city policy.

Mechanic Signature \_\_\_\_\_

Date Completed \_\_\_\_\_

Crew Leader Signature \_\_\_\_\_

Supervisor Signature \_\_\_\_\_



**MOSS ADAMS** LLP

Certified Public Accountants | Business Consultants

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