# CARSON CITY CONSOLIDATED MUNICIPALITY NOTICE OF MEETING OF THE OTHER POST EMPLOYMENT BENEFITS TRUST FUND BOARD OF TRUSTEES

**Day:** Wednesday

Date: November 18, 2020
Time: Beginning at 1:30 pm

**Location:** Community Center, Bob Boldrick Theater

851 East William Street Carson City, Nevada

### **AGENDA**

#### NOTICE TO THE PUBLIC:

The State of Nevada and Carson City are currently in a declared State of Emergency in response to the global pandemic caused by the coronavirus (COVID-19) infectious disease outbreak. In accordance with the Governor's Declaration of Emergency Directive 006, which has suspended the provisions of NRS 241.020 requiring the designation of a physical location for meetings of public bodies where members of the public are permitted to attend and participate, public meetings of Carson City will NOT have a physical location open to the public until such time this Directive is removed.

- Members of the public who wish only to view the meeting but do NOT plan to make public comment may watch the live-stream of the meeting of the Board of Trustees of the Other Post-Employment Benefits Trust Fund at www.carson.org/granicus and by clicking on "In progress" next to the meeting date, or by tuning in to cable channel 191.
- The public may provide public comment in advance of a meeting by written submission to the following email address: publiccomment@carson.org. For inclusion or reference in the minutes of the meeting, your public comment must include your full name and be submitted via email by not later than 3:00 p.m. the day before the meeting.
- Members of the public who wish to provide live public comment may do so during the designated public comment periods, indicated on the agenda, via telephonic appearance by dialing the numbers listed below. Please do NOT join by phone if you do not wish to make public comment.

Join by phone:

Phone Number: +1-408-418-9388 Meeting Number: 146 415 9942

#### 1. Call to Order

#### 2. Roll Call

#### 3. Public Comment:

The public is invited at this time to comment on and discuss any item not on the agenda that is relevant to, or within the authority of, the Other Post Employment Benefits Trust Fund Board of Trustees. No action may be taken on a matter raised under public comment unless the item has been specifically included on the agenda as an item upon which action may be taken.

### 4. For Possible Action: Approval of Minutes

4.A August 25, 2020

### 5. Agenda Items:

5.A For Possible Action: Discussion and possible action regarding the OPEB Trust earnings report for the first quarter of fiscal year 2021.

Staff Summary: Carson City staff will present the Trust's earnings activity in the Carson City Investment Pool and Retirement Benefits Investment Fund for the three months ending September 30, 2020.

5.B For Possible Action: Discussion and possible action regarding the OPEB Trust activity for the first quarter of fiscal year 2021.

Staff Summary: Carson City staff will present Trust activity for the three months ending September 30, 2020.

5.C For Information Only: Discussion and review of the Carson City, Nevada OPEB Trust Fund's draft financial report for the fiscal year ending June 30, 2020.

Staff Summary: Carson City staff will present a draft of the OPEB Trust Fund's draft financial report for the fiscal year ending June 30, 2020.

### 6. For Information Only: Future Meeting Date

Discussion and consideration of dates for the next meeting.

### 7. Public Comment:

The public is invited at this time to comment on any matter that is not specifically included on the agenda as an action item. No action may be taken on a matter raised under this item of the agenda.

### 8. For Possible Action: To Adjourn

Agenda Management Notice - Items on the agenda may be taken out of order, the public body may combine two or more agenda items for consideration; and the public body may remove an item from the agenda or delay discussion relating to an item on the agenda at any time.

Titles of agenda items are intended to identify specific matters. If you desire detailed information concerning any subject matter itemized within this agenda, you are encouraged to call the Finance Department at (775) 887-2133. You are encouraged to attend this meeting and participate by commenting on any agendized item.

Notice to persons with disabilities: Members of the public who are disabled and require special assistance or accommodations at the meeting are requested to notify the Finance Department in writing at 201 North Carson Street, Carson City, NV 89701, or by calling (775) 887-2133 at least 24 hours in advance.

To request a copy of the supporting materials for this meeting contact Omattie Luedtke at Oluedtke@carson.org or call (775) 877-2133.

This agenda and backup information are available on the City's website at www.carson.org/agendas and at the City Manager's Office - 201 N. Carson Street, Ste 2, Carson City, Nevada (775) 887-2133.

NOTICE TO PUBLIC: In accordance with the Governor's Emergency Declaration Directive 006 suspending state law provisions requiring the posting of public meeting agendas at physical locations, this agenda was posted electronically at the following Internet websites:

https://notice.nv.gov www.carson.org/agendas This Dage is intentionally left blank.

### Other Post Employment Benefits Trust Fund Board of Trustees Agenda Item Report

Meeting Date: November 18, 2020

Submitted by: Pam Ganger Submitting Department: Finance Item Type: Formal Action / Motion

Agenda Section:

### Subject:

August 25, 2020

### Suggested Action:

I move to approve the minutes of August 25, 2020.

#### Attachments:

### CARSON CITY OTHER POST EMPLOYMENT BENEFITS TRUST FUND BOARD OF TRUSTEES (OPEB)

Minutes of the August 25, 2020 Meeting Page 1

A regular meeting of the Carson City Other Post Employment Benefits Trust Fund Board of Trustees was scheduled for 1:30 p.m. on Tuesday, August 25, 2020 in the Community Center Sierra Room, 851 East William Street, Carson City, Nevada.

PRESENT: Sheri Russell, Chairperson

Beth Huck, Vice Chairperson Debbie Devall, Trustee

**STAFF**: Pamala Ganger, Deputy Chief Financial Officer

Todd Reese, Deputy District Attorney via WebEx

Danielle Howard, Public Meetings Clerk

NOTE: A recording of these proceedings, the board's agenda materials, and any written comments or documentation provided to the Clerk, during the meeting, are part of the public record. These materials are available for review, in the Clerk's Office, during regular business hours.

#### 1 - 2. CALL TO ORDER AND ROLL CALL

(1:30:27) – Chairperson Russell called the meeting to order at 1:30 p.m. Roll was called, and a quorum was present.

#### 3. PUBLIC COMMENT

(1:30:50) – Chairperson Russell entertained public comments; however, none were forthcoming.

### 4. FOR POSSIBLE ACTION: APPROVAL OF MINUTES – MAY 26, 2020

(1:31:00) – Chairperson Russell introduced the item and entertained a motion.

(1:31:08) – MOTION: Vice Chairperson Huck moved to approve the minutes of the May 26, 2020 meeting as presented. Trustee Devall seconded the motion. Motion carried 3-0-0.

### 5. AGENDA ITEMS:

# 5.A FOR POSSIBLE ACTION: DISCUSSION AND POSSIBLE ACTION REGARDING APPROVAL OF THE OPEB TRUST EARNIGS REPORT FOR THE FOURTH QUARTER OF FISCAL YEAR 2020.

(1:31:25) – Chairperson Russell introduced the item. Ms. Ganger presented the report, which is incorporated into the record, and entertained questions. Chairperson Russell noted that the final \$300 inputted in June 2020 would have a weighted average closer to 6.5 percent.

### CARSON CITY OTHER POST EMPLOYMENT BENEFITS TRUST FUND BOARD OF TRUSTEES (OPEB)

Minutes of the August 25, 2020 Meeting Page 2

(1:33:12) – MOTION: Vice Chairperson Huck moved to approve the OPEB Trust Earnings Report for the twelve months ended June 30, 2020. Trustee Devall seconded the motion. Motion carried 3-0-0.

# 5.B FOR POSSIBLE ACTION: DISCUSSION AND POSSIBLE ACTION REGARDING APPROVAL OF THE OPEB TRUST ACTIVITY FOR THE FOURTH QUARTER OF FISCAL YEAR 2020.

(1:33:30) – Chairperson Russell introduced the item. Ms. Ganger presented the Monthly Reconciliation, which is incorporated into the record. She entertained questions; however, none were forthcoming.

(1:34:57) – MOTION: Vice Chairperson Huck moved to approve the OPEB Trust Activity for the twelve months ended June 30, 2020. Trustee Devall seconded the motion. Motion carried 3-0-0.

#### 6. FOR INFORMATION ONLY: FUTURE MEETING DATE

(1:35:16) – Chairperson Russell introduced the item. The consensus among the Board was to meet on Wednesday, November 18, 2020 at 1:30 p.m.

### 7. PUBLIC COMMENT

(1:35:55) – Chairperson Russell entertained public comments; however, none were forthcoming.

### 8. FOR POSSIBLE ACTION: ADJOURNMENT

(1:36:05) – Chairperson Russell adjourned the meeting at 1:36 p.m.

The Minutes of the August 25, 2020 Carson City Other Post Employment Benefits Trust Fund Board of Trustees regular meeting are so approved on this 18<sup>th</sup> day of November, 2020.

This Dage is intentionally left blank.

### Other Post Employment Benefits Trust Fund Board of Trustees Agenda Item Report

Meeting Date: November 18, 2020

Submitted by: Pam Ganger Submitting Department: Finance Item Type: Formal Action / Motion

Agenda Section:

### Subject:

For Possible Action: Discussion and possible action regarding the OPEB Trust earnings report for the first quarter of fiscal year 2021.

Staff Summary: Carson City staff will present the Trust's earnings activity in the Carson City Investment Pool and Retirement Benefits Investment Fund for the three months ending September 30, 2020.

### Suggested Action:

I move to approve the OPEB Trust earnings report for the three months ending September 30, 2020.

#### Attachments:

### Carson City Other Post-Employment Benefits (OPEB) Trust Fund Staff Report

**Date Submitted:** 11/9/2020 **Agenda Date Requested:** 11/18/2020

**To:** Board of Trustees

From: Pamala Ganger, Deputy Chief Financial Officer

**Subject Title:** For Possible Action: Discussion and possible action regarding the OPEB Trust earnings report for the first quarter of fiscal year 2021.

**Staff Summary:** Carson City staff will present the Trust's earnings activity in the Carson City Investment Pool and Retirement Benefits Investment Fund for the three months ending September 30, 2020.

**Agenda Action:** Formal Action/Motion **Time Requested:** 5 Minutes

**Recommended Trust Action:** I move to approve the OPEB Trust earnings report for the three months ending September 30, 2020.

**Explanation for Recommended Action:** See Staff Summary

Applicable Statute, Code, Policy, Rule or Regulation: None

**Financial Information:** 

Is there a fiscal impact? No

If yes, account name/number: N/A

Is it currently budgeted? No

**Explanation of Fiscal Impact:** N/A

**Alternatives:** N/A

Motion:		
	Member	Aye/Nay
	1)	
	2)	
	3)	
	4)	
	5)	
(Vote Recorded By)		

### CARSON CITY OPEB TRUST FUND EARNINGS REPORT June 30, 2021

		Interest	Earr	nings	G	ains/Losses	Fees		
	Ca	rson City							
	In	vestment							
		Pool		RBIF		RBIF	RBIF		Total Earnings
July-20	\$	291.64	\$	2,668.79	\$	63,340.13	\$ (21.08)	\$	66,279.48
August-20		118.84		3,265.05		88,717.97	(86.46)		92,015.40
September-20		150.59		3,291.30		(52,919.65)	(22.80)		(49,500.56)
October-20									-
November-20									-
December-20									-
January-21									-
February-21									-
March-21									-
April-21									-
May-21									-
June-21									-
		561.07		9,225.14		99,138.45	(130.34)		108,794.32
Fair Market Value									
Adjustment		_							_
		561.07	•						108,794.32
Investment									
Expense		-							
	\$	561.07						\$	108,794.32

### Other Post Employment Benefits Trust Fund Board of Trustees Agenda Item Report

Meeting Date: November 18, 2020

Submitted by: Pam Ganger Submitting Department: Finance Item Type: Formal Action / Motion

Agenda Section:

### Subject:

For Possible Action: Discussion and possible action regarding the OPEB Trust activity for the first quarter of fiscal year 2021.

Staff Summary: Carson City staff will present Trust activity for the three months ending September 30, 2020.

### Suggested Action:

I move to approve the OPEB Trust activity for the three months ending September 30, 2020.

#### Attachments:

### Carson City Other Post-Employment Benefits (OPEB) Trust Fund Staff Report

**Date Submitted:** 11/9/2020 **Agenda Date Requested:** 11/18/2020

**To:** Board of Trustees

From: Pamala Ganger, Deputy Chief Financial Officer

**Subject Title:** For Possible Action: Discussion and possible action regarding the OPEB Trust activity for the first quarter of fiscal year 2021.

**Staff Summary:** Carson City staff will present Trust activity for the three months ending September 30, 2020.

**Agenda Action:** Formal Action/Motion **Time Requested:** 5 Minutes

**Recommended Trust Action:** I move to approve the OPEB Trust activity for the three months ending September 30, 2020.

**Explanation for Recommended Action:** See Staff Summary

Applicable Statute, Code, Policy, Rule or Regulation: None

**Financial Information:** 

Is there a fiscal impact? No

If yes, account name/number: N/A

Is it currently budgeted? No

**Explanation of Fiscal Impact:** N/A

**Alternatives:** N/A

Member	Aye/Nay
1)	
2)	
3)	
4)	
5)	

**Board Action Taken:** 

(Vote Recorded By)

### CARSON CITY OPEB TRUST FUND MONTHLY RECONCILIATION June 30, 2021

		Rever	nues				Expenses			Monthly
	PERS Withheld	City Subsidy	Retiree Pay	TOTAL	Medical	Dental	Vision	Life & AD&D	TOTAL	P&L
Jul-20	53,397.78	71,848.38	3,354.30	128,600.46	119,002.97	9,060.15	853.19	316.91	129,233.22	(632.76)
Aug-20	54,566.12	74,440.51	3,296.71	132,303.34	122,444.27	9,130.94	872.99	315.29	132,763.49	(460.15)
Sep-20	54,201.48	75,576.18	3,919.23	133,696.89	123,343.19	9,134.19	883.80	328.19	133,689.37	7.52
Oct-20				-					-	-
Nov-20				-					-	-
Dec-20				-					-	-
Jan-21				-					-	-
Feb-21				-					-	-
Mar-21				-					-	-
Apr-21				-					-	-
May-21				-					-	-
Jun-21				-					-	-
Prepaids			3,832.10	3,832.10					-	3,832.10
City Contrib	oution	-							-	-
										-
TOTALS	162,165.38	221,865.07	14,402.34	398,432.79	364,790.43	27,325.28	2,609.98	960.39	395,686.08	2,746.71
								1	nterest Income	108,794.32
								City Deposi	t to OPEB Trust	-
									Audit Fees	-
								De	ferred Revenue	(3,832.10)
										107,708.93
							ASSETS			
							AJJETJ	,	Cash	2,002,342.42
									Receivable	2,002,342.42
									Prepaid	-
								'	TOTAL ASSETS	2,002,342.42
							I I A DII ITIES S	& NET POSITION		2,002,342.42
							LIADILITIES 0		arned Revenue	3,832.10
									counts Payable	-
									g Fund Balance	1,890,801.39
									ar Net Earnings	107,708.93
							тот	AL LIABILITIES 8		2,002,342.42
							101	, LE EIMBILITIES G		2,002,342.42

### Other Post Employment Benefits Trust Fund Board of Trustees Agenda Item Report

Meeting Date: November 18, 2020

Submitted by: Pam Ganger Submitting Department: Finance Item Type: Other / Presentation

Agenda Section:

### Subject:

For Information Only: Discussion and review of the Carson City, Nevada OPEB Trust Fund's draft financial report for the fiscal year ending June 30, 2020.

Staff Summary: Carson City staff will present a draft of the OPEB Trust Fund's draft financial report for the fiscal year ending June 30, 2020.

### Suggested Action:

**Presentation Only** 

#### Attachments:

### Carson City Other Post-Employment Benefits (OPEB) Trust Fund Staff Report

**Date Submitted:** 11/9/2020 **Agenda Date Requested:** 11/18/2020

**To:** Board of Trustees

From: Pamala Ganger, Deputy Chief Financial Officer

**Subject Title:** For Information Only: Discussion and review of the Carson City, Nevada OPEB Trust Fund's draft financial report for the fiscal year ending June 30, 2020.

**Staff Summary:** Carson City staff will present a draft of the OPEB Trust Fund's draft financial report for the fiscal year ending June 30, 2020.

**Agenda Action:** Presentation Only **Time Requested:** 10 Minutes

**Recommended Trust Action:** Discussion only – no Motion necessary.

**Explanation for Recommended Action:** See Staff Summary

Applicable Statute, Code, Policy, Rule or Regulation: None

**Financial Information:** 

Is there a fiscal impact? No

If yes, account name/number: N/A

Is it currently budgeted? No

**Explanation of Fiscal Impact:** N/A

**Alternatives:** N/A

Reviewed By:	Date:	
(Chief Financial Officer)		
<b>Board Action Taken:</b>		
Motion:		
	Member	Aye/Nay
	1)	
	2)	
	3)	
	4)	
	5)	<u> </u>
(Vote Recorded By)		

### **DRAFT**

### CARSON CITY STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2020

	TR	OPEB UST FUND	VESTMENT RUST FUND	CUSTODIAL FUNDS		
ASSETS						
Cash and investments						
Unrestricted	\$	64,033	\$ 10,045,200	\$	868,663	
Accounts receivable		942			-	
Taxes receivable, delinquent		-	-		158,609	
Restricted assets:						
Cash and investments		1,829,188	 			
Total Assets		1,894,163	 10,045,200		1,027,272	
LIABILITIES						
Accounts payable		-	-		(515,907)	
Due to other governments		-	-		1,530,673	
Unearned revenue		3,362	-		-	
Other liabilities		<u>-</u>	 		12,506	
Total Liabilities		3,362	 <u>-</u>		1,027,272	
NET POSITION						
Held in trust for participants	\$	1,890,801	\$ 10,045,200	\$		

35

### **DRAFT**

# CARSON CITY STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2020

	OPEB JST FUND	VESTMENT UST FUND	CUSTODIAI FUNDS	
ADDITIONS				
Investment income	\$ 98,725	\$ 466,669	\$	-
Employer Contributions	1,130,419	-		-
Capital share transactions:				
Shares sold		6,578,378		
Shares redeemed	 -	 (6,147,493)		-
Total Additions	 1,229,144	 897,554		
DEDUCTIONS				
Benefits	829,870			
Administrative expenses	 392	 		
Total Deductions	830,262	-		-
Change in Net Position	398,882	897,554		-
Net Position, July 1	 1,491,919	9,147,646		
Net Position, June 30	\$ 1,890,801	\$ 10,045,200	\$	-



### CARSON CITY REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2020

### Schedule of Changes in the City's net OPEB Liability and Related Ratios - City Plan Last 10 Fiscal Years\*\*

Cash City OPEB Plan & Trust	2020	2019	2018
Total OPEB Liability			
Service Cost	\$ 3,570,609	\$ 3,573,271	\$ 3,515,230
Interest	2,483,504	2,671,900	2,479,794
Differences between expected and actual experience	-	(7,662,903)	2,114
Changes of assumption	14,524,732	(33,523)	(1,001,704)
Benefit payments	 (1,405,201)	 (1,383,965)	 (1,241,578)
Net Change	19,173,644	(2,835,220)	3,753,856
Total City OPEB Liability - Beginning of year	 67,486,211	 70,321,431	 66,567,575
Total City OPEB Liability - End of year (a)*	\$ 86,659,855	\$ 67,486,211	\$ 70,321,431
Plan Fiduciary Net Position			
Contributions - employer	\$ 1,704,808	\$ 1,664,500	\$ 1,561,560
Net investment income	97,086	96,597	66,158
Benefit payments	(1,405,201)	(1,383,965)	(1,241,242)
Administrative expenses	-	(300)	(104)
Audit fees	 	 (15,000)	(13,000)
Net Change	396,693	361,832	373,372
Plan Fiduciary Net Position - Beginning of year	 1,491,919	1,130,087	 756,715
Plan Fiduciary Net Position - End of year (b)*	\$ 1,888,612	\$ 1,491,919	\$ 1,130,087
Net OPEB Liability - ending (a)-(b)	\$ 84,771,243	\$ 65,994,292	\$ 69,191,344
Plan fiduciary net position as a percentage of			
the total OPEB liability	2.18%	2.21%	1.61%
Covered-employee payroll	\$ 42,145,483	\$ 40,421,318	\$ 39,084,686
City's net OPEB Liability as a percentage of			
covered-employee payroll	201.14%	163.27%	177.03%

#### **Notes to Schedule**

\*\*

GASB Statement No. 75 requires ten years of information to be presented in this table. However, until ten years of data is available, the City will present information only for those years for which information is available.



## CARSON CITY REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2020

### Schedule of the City's OPEB Contributions Last Ten Fiscal Years\*

Nevada Public Employees' Benefit Plan (PEBP)**	2020	2019	2018	
Actuarially determined contributions	\$ -	\$ -	\$ -	
Contributions in relation to the actuarilly determined contribution	417,248	413,175	432,281	
Contribution (deficiency) excess	\$ 417,248	\$ 413,175	\$ 432,281	
Carson City OPEB Plan and Trust				
Actuarially determined contributions	\$ 3,469,412	\$ 3,257,271	\$ 3,442,671	
Contributions in relation to the actuarilly determined contribution	1,704,808	1,664,500	1,561,560	
Contribution (deficiency) excess	\$ (1,764,604)	\$ (1,592,771)	\$ (1,881,111)	
Covered-employee payroll	\$ 42,145,483	\$ 40,421,318	\$ 39,084,686	
Contributions as a percentage of covered-employee payroll	4.05%	4.12%	4.00%	

<sup>\*</sup> GASB Statement No. 75 requires ten years of information to be presented in this table. However, until ten years of data is available, the City will present information only for those years for which information is available.

Valuation Date: 6/30/19

Actuarially determined contribution rates are calculated as of the fiscal year in which contributions are reported. Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal cost
Amortization method	Level percentage of payroll, closed
Amortization period	30 years (N/A for PEBP)
Asset valueation method	Market value of assets (N/A for PEBP)
Inflation	2.75 percent
Healthcare cost trend rates	6.0 percent initial, decreasing .25 percent per year to an ultimate rate of 5.0
Salary increases	4.0 percent, average, including 3.0 percent wage inflation (N/A for PEBP)
Investment rate of return	7.5% 6/30/18 and 6/30/19 (N/A for PEBP)
Retirement age	In 2019 actuarial valuation, expected retirement ages of general employees were based on the most recently published report of the Nevada Public Employees Retirement System, dated June 30, 2015.
Mortality	Mortality rates were based on Nevada PERS 2017 valation, based on the RP-2014

Mortality rates were based on Nevada PERS 2017 valation, based on the RP-2014 Healthy Annuitant Table (set-forward 1 year). These rates were then adjusted to anticipate future mortality improvement by applying MacLeod Watts Scale 2017

on a generational basis from 2015 forward.

<sup>\*\*</sup> PEBP is funded through pay-as-you-go basis, therefore the actuary did not determine any prefunding for this plan. The plan is closed, and is paying out it's final retirees, therefore, there is no covered payroll.



#### D. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

**Plan Descriptions.** The City contributes to a single-employer defined benefit healthcare and life insurance plan, the City's Retiree Subsidy Plan (City's Plan), and a closed agent multiple-employer defined healthcare plan. The Trust was established by the Carson City Board of Supervisors on June 4, 2015 and is governed by a three-member Board of Trustees appointed by the Board of Supervisors in which at least one person who has combination of education and experience of at least five (5) years in finance or economics; a public office or employee of the City who manages the fiscal affairs of the City; and a current beneficiary of the Trust. The City also has some employees hired prior to December 1, 2008 who are eligible to participate in the State of Nevada Public Employees' Benefits Program (PEBP), which is now a closed cost-sharing plan administered by the State of Nevada. Both plans provide medical, dental, vision, accidental death and dismemberment, and life insurance benefits to eligible retired City employees and beneficiaries.

**Benefit Provisions.** for the City's Plan are established pursuant to NRS 287.023 and amended through Board resolution and contracts between the City and the various bargaining units. The City explicitly subsidizes the healthcare premiums pursuant to the City's Plan and contracts negotiated with various bargaining units. The City currently contributes toward the cost of coverage as follows:

- Firefighters who retire under Nevada PERS after July 1, 2002, sheriff's department employees who retire under Nevada PERS after June 30, 2010, and Carson City Employee Association (CCEA Classified Employees) who retire under Nevada PERS after July 1, 2013, at age 47 or older and with 20 or more years of service receive a percentage of the medical, dental, vision and life insurance premiums for themselves and their dependents. The City pays 90% of the retiree group health premium until age 65, then 50% of the retiree's Medicare supplement medical premium. The City pays 50% of dependent coverage until age 65, then 25% of the dependent's Medicare supplement medical premium.
- Unclassified Employees who retire under Nevada PERS after July 1, 2013, at age 47 or older and with 15 or more years of service receive a percentage of their medical, dental, vision and life insurance premiums for themselves and their dependents. If an employee has more than 15 years of service, the City pays 75% of the retiree group health premiums and 25% of their dependent's premium. Employees with over 20 years of service the City pays 90% of the retiree group health premiums and 50% of their dependent's premium. Once the retiree reaches age 65, the City pays 50% of the retiree's and 25% of their dependent's supplement medical premium.
- Employees that retired from the City prior to the above contract changes who had at least 10 years of service (including firefighters and sheriff's department retirees not yet eligible or not qualifying for the benefits above) received a subsidy of \$6 per month for each year of service toward the cost of their coverage. Retirees were allowed to elect to continue coverage for their spouse and other eligible dependents, however, had to do so at their expense.

Under state law, retiree loss experience is pooled with active loss experience for the purposes of setting rates in the City's Plan. The difference between the true claims cost and the blended premium is an implicit rate subsidy that creates an OPEB liability for the City.

The City serves as a secondary carrier for retirees eligible for Medicare. Expenditures for post-employment healthcare and life insurance are recognized each month when premiums are paid.

Benefits provided for PEBP participants are established pursuant to NRS 287.023 and are subject to amendment by the State of Nevada each biennium. Pursuant to NRS 287.023 (as amended during the 2007 session of the Nevada Legislature), through November 29, 2008, retirees had the option to participate in the City's Plan for post-employment healthcare and life insurance benefits or to join PEBP offered by the State of Nevada. However, subsequent to November 29, 2008, retirees no longer have the option of joining PEBP, yet still retain the option to participate in the City's Plan. Local governments are required to pay the same portion of cost of coverage for those persons joining PEBP that the State of Nevada pays for those persons retired from state service who have continued to participate in the plan.



Employees covered by benefit terms: At June 30, 2020, the following employees were covered by the benefit terms:

	PEBP	Carson City OPEB
Inactive employees or beneficiaries currently receiving benefit payments	189	163
Inactive employees entitled to but not yet receiving benefit payments	-	-
Active employees		595
	189	758

Contributions. As of July 1, 2015, the Board of Supervisors established the Carson City Other Post-Employment Benefits Trust Fund. The City intends to fund the Trust annually at a rate of approximately 1% of covered payroll, over normal costs. The net OPEB liability attributable to governmental activities is liquidated primarily by the General Fund. For Carson City OPEB Plan participants the amount of the subsidy has been described in the Benefit Provisions section of this note. Subsidy payments are transferred to the Carson City OPEB Trust monthly, and the Trust receives PERS deductions for the Employee paid portion of their premiums monthly as well. During the annual budget process, it is determined what amount will be contributed to the Trust as an extra employer contribution. At June 30, 2020, the City Contributed \$1,130,419 to the Carson City OPEB Trust.

The City is required to provide a subsidy for their retirees that have elected to join PEBP. The PEBP subsidy is paid on the payas-you-go basis. Contribution requirements for plan members and the participating employers are assessed by the PEBP Board annually. The contributions required for PEBP subsidies depend on the date of retirement of prior years of PERS service for employees earned while working for the City. These subsidies are then allocated and billed to all applicable former employers of the retiree. The City's portion of the monthly subsidies ranged from \$0.80 to \$1,094.58 during the 2020 fiscal year. At June 30, 2020, the City Contributed \$417,248 to PEBP.

**Net OPEB Liability.** The City's net OPEB liability was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuary valuation as of that date.

**Actuarial Methods and Assumptions.** The total OPEB liability in the June 30, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

	City Plan	PEBP Plan
Actuarial valuation date	6/30/19	6/30/19
Actuarial cost method	Entry age normal cost	Entry age normal cost
Amortization method	Level percentage of pay	Level percentage of pay
Asset valuation method	Market Value	N/A
Actuarial assumptions:		
Inflation rate	2.75%	2.75%
Projected salary increases	4.0%	N/A
Investment rate of return	7.5%	N/A
Healthcare inflation rate	Medical – 6.0% *	Medical – 6.0% *
* Pre-Medicare – decreasing 0.25% each		
year until ultimate trend rate of 5% is reached. Post-Medicare 4.5%		

Mortality rates were based on the RP-2014 Combined Healthy Table (set-back 1 year for females). These rates were then adjusted to anticipate future mortality improvement by applying MacLeod Watts Scale 2018 on a generational basis from 2015 forward.

The actuarial assumptions used in the June 30, 2020, valuation were based on the most recently published report of the Nevada Public Employees Retirement System, dated June 30, 2015.

The long-term expected rate of return on the Carson City OPEB Trust Fund investment was determined using the expected yield of 7.5% published by Nevada's Retirement Benefits Investment Fund (RBIF) in their audited financial statement as of



June 30, 2019. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity – S&P 500	42%	5.50%
International Equity – MSCI EAFE Index	18%	5.50%
US Bond Index	28%	0.75%
Private Markets	12%	6.65%
	100%	

**Discount Rate.** The discount rate used to measure the total PEBP Liability, which is on a pay-as-you-go basis is 2.45% and 3.51% for Fiscal Year Ended, June 30, 2020 and June 30, 2019, respectively. The rate is based on the Fidelity 20-year AA Municipal Bond Index.

For the City Plan the discount rate was based on a crossover test is 2.47% and 3.53% for Fiscal Year ended June 30, 2020 and June 30, 2019, respectively. The projection of cash flows used to determine the discount rate assumed that City Contributions would only equal approximately 1% of total salaries annually and does not meet the total actuarially determined contribution rate. Based on this assumption, the OPEB plan's fiduciary net position is not projected to meet all projected OPEB payments for current and inactive employees at this time. Therefore, the crossover test was applied to all periods of projected benefit payments to determine the total OPEB Liability. The crossover test blended the expected Trust rate of return as well as the Fidelity 20-year AA Municipal Bond index.

### Changes in the Net OPEB Liability.

	•		
<u>PEBP</u>	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Balance at June 30, 2019	\$ 6,876,864	\$ -	\$ 6,876,864
Changes for the year:			
Interest cost	234,055	-	234,055
Contributions - Employer	(417,248)		(417,248)
Changes in assumptions	858,239	-	858,239
Net changes	675,046	-	675,046
Balance at June 30, 2020	\$ 7,551,910		\$ 7,551,910
CARSON CITY PLAN			
Balance at June 30, 2019	\$ 67,486,211	\$ 1,491,919	\$ 65,994,292
Changes for the year:			
Service cost	3,570,609	-	3,570,609
Interest cost	2,483,504	-	2,483,504
Contributions – employer	-	1,704,808	(1,704,808)
Net investment income	-	97,086	(97,086)
Changes of assumptions	14,524,732	-	14,524,732
Benefit payments	(1,405,201)	(1,405,201)	
Net changes	19,173,644	396,693	18,776,951
Balances at June 30, 2019	\$ 86,659,855	\$ 1,888,612	\$ 84,771,243



**Sensitivity Tests.** Sensitivity of the net OPEB liability to changes in the discount rate and healthcare cost trend rates are included in the table below. The table presents the net OPEB liability of the City as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current discount rate:

	1% Decrease	Discount Rate	1% Increase
PEBP	1.45%	2.45%	3.45%
City Plan	2.53%	3.53%	4.53%
Net PEBP Liability	\$ 8,531,804	\$ 7,551,910	\$ 6,737,937
Net OPEB Liability	104,417,052	84,771,243	69,801,929

Sensitivity of net OPEB liability to changes in the healthcare cost trend rates. The following presents the net OPEB liability of the City, as well as what the City's net OPEB Liability would be if it were calculated using healthcare cost trend rates that are 1 percentage-point lower (5.5% decreasing to 4%) or 1 percentage point higher (7.5% decreasing to 6%) that the current healthcare cost trend rates:

		Health Care Trend	
	1% Decrease	Rates	1% Increase
	(5.0% decreasing	(6.0% decreasing	(7.0% decreasing
	to 4%)	to 5%)	to 6%)
Net PEBP Liability	\$ 6,809,868	\$ 7,551,910	\$ 8,425,056
Net OPEB Liability	68,463,051	84,771,243	110,636,156

**PEBP Plan Fiduciary Net Position.** Detailed information about the plan's fiduciary net position is available in separately issued financial reports as follows:

**PEBP:** The Nevada PEBP Master Plan Document can be obtained by writing to the Nevada Public Employees' Medical Program, 901 South Stewart Street, Suite 1001, Carson City, NV 89701.

**OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.** For the year ended June 30, 2020, the City recognized OPEB expense of \$4,972,906. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	PEBP		City Plan			
	Ou	ferred tflows sources	Int	ferred flows sources	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in assumptions or other inputs	\$	-	\$	-	\$ 12,041,502	\$ -
Plan experience		-		-	-	5,696,794
Investment experience		-		-	22,454	-
Total	\$	-	\$	-	\$ 12,063,956	\$ 5,696,794

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending June 30:	City Plan
2021	\$ 746,730
2022	746,731
2023	745,361
2024	745,745
2025	820,138
Thereafter	2,562,457
	\$ 6,367,162



Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of the events in the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information provides multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### E. DEFINED BENEFIT PENSION PLAN

Plan Description. Carson City contributes to the Public Employees' Retirement System of the State of Nevada (PERS) and Judicial Retirement System of the State of Nevada (JRS). PERS is a cost-sharing, multiple-employer, defined benefit public employees' retirement systems, PERS includes both Regular and Police/Fire members. JRS is an agent multiple-employer defined benefit pension plan and includes only Justices of the peace and municipal judges. PERS was established by the Nevada Legislature in 1947, effective July 1, 1948. PERS is administered to provide a reasonable base income to qualified employees who have been employed by a public employer and whose earnings capacities have been removed or substantially impaired by age or disability. JRS was established in 2001 by the Nevada Legislature (NRS 1A.160) and is governed by the Public Employees' Retirement Board.

**Benefits Provided.** Benefits, as required by the Nevada Revised Statutes (NRS or statute), are determined by the number of years of accredited service at time of retirement and the member's highest average compensation in any 36 consecutive months with special provisions for members entering PERS on or after January 1, 2010. Benefit payments to which participants or their beneficiaries may be entitled under the plan include pension benefits, disability benefits, and survivor benefits.

Monthly benefit allowances for members are computed as 2.5% of average compensation for each accredited year of service prior to July 1, 2001. For service earned on and after July 1, 2001, this multiplier is 2.67% of average compensation. For members entering PERS and JRS on or after January 1, 2010, there is a 2.5% multiplier. PERS offers several alternatives to the unmodified service retirement allowance which, in general, allow the retired employee to accept a reduced service retirement allowance payable monthly during his or her lifetime and various optional monthly payments to a named beneficiary after his or her death.

Post-retirement increases are provided by authority of NRS 286.575 - .579.

**Vesting.** Regular members are eligible for retirement at age 65 with five years of service, at age 60 with 10 years of service, or at any age with thirty years of service. Regular members entering PERS on or after January 1, 2010, are eligible for retirement at age 65 with five years of service, at age 62 with 10 years of service, or any age with thirty years of service. Police/Fire members are eligible for retirement at age 65 with five years of service, at age 55 with ten years of service, at age 50 with twenty years of service, or at any age with twenty-five years of service. Police/Fire members entering PERS on or after January 1, 2010, are eligible for retirement at 65 with five years of service, at age 60 with ten years of service, at age 50 with twenty years of service, or at any age with thirty years of service. Only service performed in a position as a police officer or firefighter may be counted towards eligibility for retirement as Police/Fire accredited service.

The normal ceiling limitation on monthly benefits allowances is 75% of average compensation for PERS and JRS. However, a PERS member who has an effective date of membership before July 1, 1985, is entitled to a benefit of up to 90% of average compensation. Both Regular and Police/Fire members become fully vested as to benefits upon completion of five years of service.

**Contributions.** The authority for establishing and amending the obligation to make contributions and member contribution rates, is set by statute. New hires, in agencies which did not elect the Employer-Pay Contribution (EPC) plan prior to July 1, 1983, have the option of selecting one of two contribution plans. Contributions are shared equally by employer and employee. Employees can take a reduced salary and have contributions made by the employer (EPC) or can make contributions by a payroll deduction matched by the employer.

PERS' and JRS' basic funding policies provide for periodic contributions at a level pattern of cost as a percentage of salary throughout an employee's working lifetime in order to accumulate sufficient assets to pay benefits when due.

PERS and JRS receives an actuarial valuation on an annual basis indicating the contribution rates required to fund PERS and JRS on an actuarial reserve basis. Contributions made are in accordance with the required rates established by the